# Maricopa County Sheriff's Office Paul Penzone, Sheriff

## **COURT IMPLEMENTATION DIVISION**

# Twenty-Eighth Quarterly Compliance Report



### **COVERING THE**

First Quarter of 2021, January 1, 2021 – March 31, 2021

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#### Section 1: Introduction

This is the 28th Quarterly Report (Report) assessing the Maricopa County Sheriff's Office (MCSO or Office)'s compliance with the Hon. G. Murray Snow's October 2, 2013 Supplemental Permanent Injunction/Judgment Order (Doc. 606), as amended (First Order), and the Second Supplemental Permanent Injunction/Judgment Order (Doc. 1765), as amended (Second Order) (collectively, the "Court's Order"). MCSO submits this Report to comply with Paragraph 11 of the Court's Order.

The purpose of this Report is to describe and document the steps MCSO has taken to implement the Court's Order, describe and document MCSO's plans to correct any issues moving forward, and provide responses to concerns raised in the Monitor's 27th Quarterly Report covering the fourth quarter of 2020 (October 1, 2020 – December 31, 2020) and filed with the Court on May 14, 2021 (Monitor's 27th Quarterly Report).

MCSO has implemented many procedures and created divisions with the goal of implementing the Court's Order and achieving Full and Effective Compliance. As MCSO moves closer to the goal of achieving Full and Effective Compliance, the rate of progress becomes more challenging. Specific accomplishments for this reporting period have contributed to MCSO's current and future progress.

The COVID-19 pandemic and the guidelines put forth by the Center for Disease Control (CDC) to mitigate the spread of Coronavirus have required MCSO to adjust operations and focus on essential services. MCSO's Executive Command meets daily to evaluate and assess needs of the organization and community, as well as necessary changes based upon CDC guideline updates. These are challenging times. MCSO continues to closely examine its mandates and personnel needed to ensure the continuance of essential law enforcement services, while keeping in mind the importance of adhering to the Court's Order.

MCSO achieved a 1% increase in Phase 2 compliance with both the First and Second Order in the fourth quarter of 2020. Phase 1 compliance remained the same for both Orders during this period.

Contained within this report, by section, is a listing of each Paragraph for which MCSO is "in compliance" for both Phase 1 and Phase 2. Paragraphs for which MCSO remains in "Full and Effective Compliance" are detailed with the reasons for the assertions. Also listed in detail are Paragraphs that MCSO asserts are in "Full and Effective Compliance", along with the reasons for the assertions. Paragraphs that are rated as "not in compliance" or "deferred" are listed in detail along with plans to correct any problems and responses to concerns.

#### **Note Regarding Amended Content**

During the first quarter of 2021, MCSO discovered during a quality control check that it had included two pieces of inaccurate statistical information in prior reports. MCSO notified the Monitoring Team of its error, and in consultation with the Monitoring Team determined that it would provide the corrections in this report instead of issuing an interim corrected report. The data relates to (1) the number of investigations closed in the first two quarters of 2020; and (2) the return rate for the post-complaint surveys. With regard to the first issue, during the first two quarters of 2020, PSB closed 432 investigations, not 223, as previously reported. With regard to the second issue, there were three survey responses, not four, as previously reported. MCSO has also added clarifying language reflecting that post-complaint surveys only apply to external

investigations. The new computation of returned surveys results in a 3% rate of return, not 2%, as previously reported. These errors were included in MCSO's 25th, 26th, and 27th Quarterly Reports. Corrections have been made to the introductory paragraphs of Sections 10 and 12, on pages 61 and 68, to reflect the corrected data.

## Section 2: Compliance Summary

This Report from MCSO includes compliance ratings from the First and Second Orders issued by the Hon. G. Murray Snow. The Monitor rates MCSO compliance in two phases. Phase 1 compliance assessment entails a consideration of "whether MCSO has developed and approved requisite policies and procedures, and MCSO personnel have received documented training on their contents." Twenty-Seventh Report, Independent Monitor for the Maricopa County Sheriff's Office, 5/14/21 at 4 (Doc. 2637). Phase 2 compliance is "generally considered operational implementation" and must comply with Order requirements "more than 94% of the time or in more than 94% of the instances under review." *Id.* 

The Monitor assesses MCSO's compliance with 99 Paragraphs of the First Order, and 113 Paragraphs of the Second Order, for a total of 212 Paragraphs. Please note the reporting period for this Report covers the first quarter of 2021 (January 1, 2021 – March 31, 2021).

- First Order compliance rating for the fourth quarter of 2020 as reported in the Monitor's 27th Quarterly Report:
  - Phase 1 compliance is 98% no change from the previous quarter.
  - Phase 2 compliance is 79% a 1% increase from the previous quarter.
- Second Order compliance rating for the fourth quarter of 2020 as reported in the Monitor's 27th Quarterly Report:
  - Phase 1 compliance is 100% no change from the previous quarter.
  - o Phase 2 compliance is 92% a 1% increase from the previous quarter.

MCSO has achieved Full and Effective Compliance with 72 Paragraphs of the Court's Orders. This means that MCSO has been in both Phase 1 and Phase 2 compliance with the requirements of these Paragraphs for at least three consecutive years. In this report, MCSO asserts Full and Effective Compliance with 10 additional Paragraphs of the Court's Orders: Paragraphs 24, 52, 53, 177, 182, 184, 185, 186, 187 and 188.

According to the Monitor's 27th Quarterly Report covering the fourth quarter of 2020, MCSO is in Phase 1 compliance with 78 of the First Order Paragraphs and 103 of the Second Order Paragraphs. MCSO is in Phase 2 compliance with 75 of the First Order Paragraphs and 104 of the Second Order Paragraphs. Factoring the requirements of both Orders, MCSO is in Phase 1 compliance with 181 Paragraphs, a 99% overall rating, and in Phase 2 compliance with 179 Paragraphs, an 85% overall rating.

In addition to the Community Advisory Board (CAB) created by the Court's Order, MCSO continues to work with and receive feedback from several community advisory boards which were created at the direction of Sheriff Penzone to advise the Office on important matters that affect the community as well as be a voice to and for the communities they represent:

- SPEAR Sheriff Penzone's Executive Advisory Review. SPEAR is made up of diverse community members from across the County.
- The Hispanic Advisory Board is made up of Dreamers, businesspeople, activists, educators, and community leaders.
- The Sheriff has also formed an African American Advisory Board and an LGBTQ Advisory Board.

MCSO continues to implement the Paragraph 70 plan in conjunction with the CAB and the Parties, which plan was developed as an institutional bias remediation program to implement Paragraph 70 of the Court's Order. Progress has been impacted by the public health crisis and necessary restrictions.

MCSO continues to work with the contracted vendor that will be conducting or consulting for the annual, monthly, and quarterly traffic stop analyses – CNA Analysis & Solutions (CNA). MCSO's Traffic Stop Analysis Unit (TSAU), in partnership with CNA, has been developing a refined methodology for the Monthly and Annual Traffic Stop Report processes.

The Bureau of Internal Oversight (BIO) continues to assist MCSO in its efforts to maintain and gain compliance by providing timely and professional auditing of MCSO personnel to assure compliance with the Court's Order. During this quarter, BIO completed several inspections to verify compliance with the Court's Order requirements and identify any deficiencies.

MCSO is dedicated to achieving Full and Effective Compliance with the Court's Order. Compliance is a top priority for Sheriff Penzone and the leadership he has in place.

# Section 3: Implementation Unit Creation and Documentation Requests General Comments regarding CID

MCSO has taken major steps to implement Section III of the Court's Order. In October 2013, MCSO formed a division titled the Court Compliance and Implementation Division consistent with Paragraph 9 of the Court's Order. In February 2015, MCSO changed the name of this division to the CID, which stands for Court Implementation Division. CID coordinates site visits and other activities with each of the Parties, as the Court's Order requires.

CID, with the Sheriff's approval, ensures the proper allocation of document production requests to the appropriate MCSO units to achieve Full and Effective Compliance with the Court's Order. Thus, the efforts to achieve compliance and to fulfill the Monitor's requests involve the efforts of MCSO divisions, bureaus, personnel and command staff, as well as personnel from the Maricopa County Attorney's Office ("MCAO").

During this quarter, CID responded to the three required monthly document requests, the quarterly document requests, and the January site visit document requests. In addition to the document requests, CID facilitates the production of training materials, policies and procedures to the Monitor for review and approval. As a reflection of MCSO's efforts to achieve Full and Effective Compliance with the Court's Order, CID, through MCSO counsel, produced approximately 86,957 pages of documents during the three-month period of January 1, 2021 – March 31, 2021 alone.

CID strives to continue to foster a positive working relationship with the Monitor and Parties. This positive attitude continues to be reflected in MCSO's ongoing collaboration with the Monitor and Parties.

MCSO remains in "Full and Effective Compliance" with the Paragraphs in Section 3, Implementation Unit Creation and Documentation Requests. These Paragraphs are detailed below along with the reasons for the assertions.

Paragraph 9. Defendants shall hire and retain or reassign current MCSO employees to form an interdisciplinary unit with the skills and abilities necessary to facilitate implementation of this Order. This unit shall be called the MCSO Implementation Unit and serve as a liaison between the Parties and the Monitor and shall assist with the Defendants' implementation of and compliance with this Order. At a minimum, this unit shall: coordinate the Defendants' compliance and implementation activities; facilitate the provision of data, documents, materials, and access to the Defendants' personnel to the Monitor and Plaintiffs representatives; ensure that all data, documents and records are maintained as provided in this Order; and assist in assigning implementation and compliance-related tasks to MCSO Personnel, as directed by the Sheriff or his designee. The unit will include a single person to serve as a point of contact in communications with Plaintiffs, the Monitor and the Court.

#### MCSO remains in Full and Effective Compliance with Paragraph 9.

MCSO remains in Full and Effective Compliance with the requirements for Paragraph 9 in accordance with Paragraph 13. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with this Paragraph on June 30, 2018. In the memorandum dated January 28, 2019 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 9.

Phase 1 compliance is demonstrated by the CID Operations Manual, most recently revised on August 17, 2020. This manual establishes specific instructions governing the organization,

supervision, and functional operations of CID. The Mission of CID is to act as a liaison between MCSO and the Monitor Team to streamline the process of achieving full compliance with the Court's Orders.

Phase 2 compliance is established through the operations and staffing of CID. CID is currently staffed with one captain, one lieutenant, three sergeants, two deputies, one management assistant, two administrative assistants, and one management analyst. CID is committed to its mission to act as a liaison between MCSO and the Monitor Team to streamline the process of achieving full compliance with the Court's Orders. CID is committed to ensuring all compliance activities are produced and implemented in a constitutional, lawful, and bias-free manner. CID continues to provide documents via an Internet-based application to the Monitoring Team in accordance with the requirements of this paragraph. CID is an integral and necessary part of MCSO and will continue to function in its capacity to ensure compliance throughout the Office.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 9 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

Paragraph 10. MCSO shall collect and maintain all data and records necessary to: (1) implement this order, and document implementation of and compliance with this Order, including data and records necessary for the Monitor to conduct reliable outcome assessments, compliance reviews, and audits; and (2) perform ongoing quality assurance in each of the areas addressed by this Order. At a minimum, the foregoing data collection practices shall comport with current professional standards, with input on those standards from the Monitor.

#### MCSO remains in Full and Effective Compliance with Paragraph 10.

MCSO remains in Full and Effective Compliance with the requirements of Paragraph 10 in accordance with Paragraph 13. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with this Paragraph on June 30, 2018. In the memorandum dated January 28, 2019 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 10.

Phase 1 compliance is demonstrated by the CID Operations Manual, most recently revised on August 17, 2020. This manual establishes specific instructions governing the organization, supervision, and functional operations of CID.

Phase 2 compliance is demonstrated through the consistent production of data and records as well as the performance of ongoing quality assurance. CID is committed to acting as a liaison between MCSO and the Monitor Team by collecting and maintaining all data and records necessary to implement this order and documenting implementation of and compliance with this order. CID is responsive to the requests of the Monitoring Team and addresses issues encountered with immediacy. These requirements are delineated in the CID Operations Manual and will continue to be performed to achieve and maintain compliance with the remaining paragraphs.

BIO conducts regular audits of work products that directly affect compliance with this order. These audits will continue to ensure compliance throughout MCSO and its operations.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 10 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

Paragraph 11. Beginning with the Monitor's first quarterly report, the Defendants, working with the unit assigned for implementation of the Order, shall file with the Court, with a copy to the Monitor and Plaintiffs, a status report no later than 30 days before the Monitor's quarterly report is due. The Defendants' report shall (i) delineate the steps taken by the Defendants during the reporting period to implement this Order; (ii) delineate the Defendants' plans to correct any problems; and (iii) include responses to any concerns raised in the Monitor's previous quarterly report.

#### MCSO remains in Full and Effective Compliance with Paragraph 11.

On March 16, 2021, MCSO filed with the Court its 27th Quarterly Report.

MCSO remains in Full and Effective Compliance with the requirements for Paragraph 11 in accordance with Paragraph 13. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with this paragraph on June 30, 2018. In the memorandum dated January 28, 2019 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 11.

Phase 1 compliance is demonstrated by the CID Operations Manual, most recently revised on August 17, 2020. This manual establishes specific instructions governing the organization, supervision, and functional operations of CID.

Phase 2 compliance is established by the consistent production and publication of the quarterly report. CID publishes a quarterly report as required by the Court's Order and the CID Operations Manual. The quarterly reports provide an overview of MCSO's efforts to obtain compliance as well as compliance status for each paragraph and responds to concerns raised in the Monitor's quarterly report. Completion of the quarterly report is a necessary function for CID and the quarterly reports will continue to be published.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 11 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

Paragraph 12. The Defendants, working with the unit assigned for implementation of the Order, shall conduct a comprehensive internal assessment of their Policies and Procedures affecting Patrol Operations regarding Discriminatory Policing and unlawful detentions in the field as well as overall compliance with the Court's orders and this Order on an annual basis. The comprehensive Patrol Operations assessment shall include, but not be limited to, an analysis of collected traffic-stop and high-profile or immigration-related operations data; written Policies and Procedures; Training, as set forth in the Order; compliance with Policies and Procedures; Supervisor review; intake and investigation of civilian Complaints; conduct of internal investigations; Discipline of officers; and community relations. The first assessment shall be conducted within 180 days of the Effective Date. Results of each assessment shall be provided to the Court, the Monitor, and Plaintiffs' representatives.

#### MCSO remains in Full and Effective Compliance with Paragraph 12.

On September 16, 2020, MCSO filed the 2020 Annual Report which covers the time period from July 1, 2019 to June 30, 2020. MCSO will continue to file the annual comprehensive assessment as required by Paragraphs 12 and 13 in a timely manner.

MCSO remains in Full and Effective Compliance with the requirements for Paragraph 12 in accordance with Paragraph 13. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with the requirements of Paragraph 12 on September 30, 2018. In the memorandum

dated January 28, 2019 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 12.

Phase 1 compliance is demonstrated by the CID Operations Manual, most recently revised on August 17, 2020. This manual establishes specific instructions governing the organization, supervision, and functional operations of the CID.

Phase 2 compliance is demonstrated by the consistent production and publication of the Annual Report. MCSO submits its Annual Compliance Report in September of each year. This comprehensive annual assessment runs according to MCSO's fiscal year cycle, July 1-June 30. Completion of this report is required by the CID Operations Manual. MCSO will continue to file the annual comprehensive assessment as required by Paragraphs 12 and 13 in a timely manner.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 12 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

Paragraph 13. The internal assessments prepared by the Defendants will state for the Monitor and Plaintiffs' representatives the date upon which the Defendants believe they are first in compliance with any subpart of this Order and the date on which the Defendants first assert they are in Full and Effective Compliance with the Order and the reasons for that assertion. When the Defendants first assert compliance with any subpart or Full and Effective Compliance with the Order, the Monitor shall within 30 days determine whether the Defendants are in compliance with the designated subpart(s) or in Full and Effective Compliance with the Order. If either party contests the Monitor's determination it may file an objection with the Court, from which the Court will make the determination. Thereafter, in each assessment, the Defendants will indicate with which subpart(s) of this Order it remains or has come into full compliance and the reasons therefore. The Monitor shall within 30 days thereafter make a determination as to whether the Defendants remain in Full and Effective Compliance with the Order and the reasons therefore.

The Court may, at its option, order hearings on any such assessments to establish whether the Defendants are in Full and Effective Compliance with the Order or in compliance with any subpart(s).

#### MCSO remains in Full and Effective Compliance with Paragraph 13.

On September 16, 2020, MCSO filed the 2020 Annual Report which covers the time period from July 1, 2019 to June 30, 2020. MCSO will continue to file the annual comprehensive assessment as required by Paragraphs 12 and 13 in a timely manner.

MCSO remains in Full and Effective Compliance with the requirements for Paragraph 13. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with this Paragraph on September 30, 2018. In the memorandum dated January 28, 2019 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 13.

MCSO submits its Annual Compliance Report each year in September. This comprehensive annual assessment runs according to MCSO's fiscal year cycle, July 1-June 30. Completion of this report is required by the CID Operations Manual. MCSO will continue to file the annual comprehensive assessment as required by Paragraphs 12 and 13 in a timely manner.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 13 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

## Section 4: Policies and Procedures

#### **General Comments Regarding Policies and Procedures**

Consistent with Paragraph 18's requirements that MCSO deliver police services consistent with the Constitution and the laws of the United States and Arizona, MCSO continually reviews its Office Policies and Procedures. In fulfillment of its duties and obligations under federal and Arizona law, MCSO is committed to ensuring equal protection under the law and bias-free policing. To ensure compliance with the Court Order, MCSO continues to comprehensively review all Patrol Operations Policies and Procedures, consistent with Paragraph 19 of the Court Order.

In addition to its annual review of all Critical Policies, consistent with Paragraph 34 requirements that MCSO review each policy and procedure on an annual basis to ensure that the policy provides effective direction to personnel and remains consistent with the Court Order, the MCSO Policy Development Section continues with its annual review of all policies relevant to the Court Order.

#### During this reporting period, MCSO published nine (9) policies relevant to the Court Order:

- CP-3, Workplace Professionalism: Discrimination and Harassment (Annual Review)
- EA-2, Patrol Vehicles (Annual Review)
- EB-1, Traffic Enforcement, Violator Contacts, and Citation Issuance (Annual Review)
- GG-1, Peace Officer Training Administration (Annual Review)
- GG-2, Detention/Civilian Training Administration (Annual Review)
- GH-4, Bureau of Internal Oversight Audits and Inspections (Annual Review)
- GH-5, Early Identification System (Annual Review)
- GJ-24, Community Relations and Youth Programs (Annual Review)
- GM-1, Electronic Communication, Data and Voice Mail (Annual Review)

#### MCSO Policy Section is working on revisions to the following policies:

- CP-2, Code of Conduct (Annual Review)
- CP-3, Workplace Professionalism: Discrimination and Harassment (Annual Review)
- EA-2, Patrol Vehicles (Annual Review)
- EA-3, Non-Traffic Contacts (Annual Review)
- EA-11, Arrest Procedures (Annual Review)
- EB-1, Traffic Enforcement, Violator Contacts, and Citation Issuance (Annual Review)
- EB-2, Traffic Stop Data Collection (Annual Review)
- EB-7, Traffic Control Services (Annual Review)
- GB-2, Command Responsibility (Annual Review)
- GC-4, Employee Performance Appraisals (Annual Review)
- GC-4 (S), Employee Performance Management (Sworn Only) (New Policy)
- GC-7, Transfer of Personnel (Annual Review)
- GC-11, *Employee Probationary Periods* (Annual Review)
- GC-12, *Hire and Promotional Procedures (Annual Review)*
- GC-17, Employee Disciplinary Procedures (Annual Review)

- GD-9, Litigation Initiation, Document Preservation, and Document Production Notices (Annual Review)
- GE-3, Property Management and Evidence Control (Annual Review)
- GE-4, Use, Assignment, and Operation of Vehicles (Annual Review)
- GF-1, Criminal Justice Data Systems (Annual Review)
- GF-5, Incident Report Guidelines (Annual Review)
- GG-1, Peace Officer Training Administration (Annual Review)
- GG-2, Detention/Civilian Training Administration (Annual Review)
- GH-2, Internal Investigation (Annual Review)
- GH-4, Bureau of Internal Oversight Audits and Inspections (Annual Review)
- GH-5, Early Identification System (Annual Review)
- GI-7, Processing of Bias-Free Tips (Annual Review)
- GJ-2, Critical Incident Response (Annual Review)
- GJ-3, Search and Seizure (Annual Review)
- GJ-5, Crime Scene Management (Annual Review)
- GJ-24, Community Relations and Youth Programs (Annual Review)
- GJ-26, Sheriff's Reserve Deputy Program (Annual Review)
- GJ-27, Sheriff's Posse Program (Annual Review)
- GJ-35, Body-Worn Cameras (Annual Review)
- GJ-36, Use of Digital Recording Devices (Non Body-Worn Cameras) (Annual Review)
- GM-1, Electronic Communication, Data and Voice Mail (Annual Review)

#### Policies with CAB for input/recommendations during the reporting period:

- GC-13, Awards (Annual Review)
- GH-2, Internal Investigations (Annual Review)
- GI-5, Voiance Language Services (Annual Review)

#### Statement of Annual Review (SOAR) policies to the Monitors for approval:

None

#### Policies submitted to the Monitors for review:

- CP-3, Workplace Professionalism: Discrimination and Harassment (Annual Review)
- EA-2, Patrol Vehicles (Annual Review)
- EA-11, Arrest Procedures (Annual Review)
- EB-1, Traffic Enforcement, Violator Contacts, and Citation Issuance (Annual Review)
- EB-2, Traffic Stop Data Collection (Annual Review)
- EB-7, Traffic Control Services (Annual Review)
- GC-4 (S), Employee Performance Management (Sworn Only) (New Policy)
- GC-17, Employee Disciplinary Procedures (Annual Review)
- GE-4, Use, Assignment, and Operation of Vehicles (Annual Review)
- GF-1, Criminal Justice Data Systems (Annual Review)
- GG-1, Peace Officer Training Administration (Annual Review)

- GG-2, Detention/Civilian Training Administration (Annual Review)
- GH-2, *Internal Investigation (Annual Review)*
- GH-4, Bureau of Internal Oversight Audits and Inspections (Annual Review)
- GH-5, Early Identification System (Annual Review)
- GI-7, Processing of Bias-Free Tips (Annual Review)
- GJ-3, Search and Seizure (Annual Review)
- GJ-5, Crime Scene Management (Annual Review)
- GJ-24, Community Relations and Youth Programs (Annual Review)
- GJ-36, Use of Digital Recording Devices (Non Body-Worn Cameras) (Annual Review)
- GM-1, Electronic Communication, Data and Voice Mail (Annual Review)

In addition, to expeditiously implement the Court's directives, two (2) Administrative Broadcasts that referenced Court Order related topics during this reporting period have been published. The Administrative Broadcasts are listed in the following table:

	Table #3		
MCSO Administrative Broadcasts			
<b>A.B.</b> #	Subject	<b>Date Issued</b>	
AB 21-24	Change to Submitting Printed Incident Reports	03/01/21	
AB 21-29	Constitutional Policing Plan Cultural Competency Roll Call Briefing	03/19/21	

MCSO Administrative Broadcast 21-24, published March 1, 2021, announced an update to submitting Incident Reports (IR) electronically in TraCS to the Departmental Reports Section of the Records and AFIS Division. IRs issued after December 31, 2020 are no longer required to be submitted in hard copy in addition to electronically in TraCS.

MCSO Administrative Broadcast 21-29, published March 19, 2021, announced an annual Constitutional Policing Plan in order to provide personnel with additional training and roll call briefings related to cultural competency based on trends in traffic stop data.

Consistent with the Court Order, Paragraph 31 requirements regarding MCSO personnel's receipt and comprehension of the policies and procedures, MCSO implemented the E-Policy system in January 2015 which has now been transitioned into TheHUB effective January 2018. MCSO utilizes the system to distribute and require attestation of all *Briefing Boards* and published policies. TheHUB system memorializes and tracks employee compliance with the required reading of MCSO Policy and Procedures, employee acknowledgement that he or she understands the subject policies and procedures and employee expression of his or her agreement to abide by the requirements of the policies and procedures. MCSO provides the Critical, Detention, Enforcement, and General Policies via TheHUB as a resource for all MCSO personnel.

During the subject three-month reporting period, MCSO used the TheHUB system to distribute and obtain attestation of seventeen (17) policies. This includes nine (9) policies related to the Court Order.

The following is a listing of each Paragraph in Section 4, Policies and Procedures, that MCSO is rated as "in compliance" or "not applicable" for both Phase 1 and Phase 2: 19, 22, and 25.

Paragraphs for which MCSO remains in "Full and Effective Compliance" are detailed with the reasons for the assertions. Paragraphs that are rated as "not in compliance" or "deferred" are listed in detail along with plans to correct any problems and responses to concerns. Also listed in detail is Paragraph 24, that MCSO asserts is in "Full and Effective Compliance", along with the reasons for the assertion.

**Paragraph 21.** The MCSO shall promulgate a new, department-wide policy or policies clearly prohibiting Discriminatory Policing and racial profiling. The policy or policies shall, at a minimum:

- a. define racial profiling as the reliance on race or ethnicity to any degree in making law enforcement decisions, except in connection with a reliable and specific suspect description;
- b. prohibit the selective enforcement or non-enforcement of the law based on race or ethnicity;
- c. prohibit the selection or rejection of particular policing tactics or strategies or locations based to any degree on race or ethnicity;
- d. specify that the presence of reasonable suspicion or probable cause to believe an individual has violated a law does not necessarily mean that an officer's action is race-neutral; and
- e. include a description of the agency's Training requirements on the topic of racial profiling in Paragraphs 48–51, data collection requirements (including video and audio recording of stops as set forth elsewhere in this Order) in Paragraphs 54–63 and oversight mechanisms to detect and prevent racial profiling, including disciplinary consequences for officers who engage in racial profiling.

#### MCSO remains in Full and Effective Compliance with Paragraph 21.

MCSO remains in Full and Effective Compliance with the requirements for Paragraph 21 in accordance with Paragraph 13. MCSO achieved three consecutive years of compliance with this Paragraph on December 31, 2019. In the memorandum dated July 20, 2020 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 21.

Phase 1 compliance is demonstrated by MCSO Policy CP-8, *Preventing Racial and Other Bias-Based Profiling*, most recently amended on September 4, 2020. This policy addresses the requirements of Paragraph 21: it clearly prohibits discriminatory policing and racial profiling; defines racial profiling; prohibits selective enforcement or non-enforcement of the law based on race or ethnicity; clearly states that the presence of reasonable suspicion or probable cause to believe an individual has violated the law does not necessarily mean that a deputy's action is race neutral; and includes a description of training requirements, data collection requirements and oversight mechanisms. Requirements of Paragraph 21 are also addressed in MCSO Policies CP-2, *Code of Conduct*; EA-11, *Arrest Procedures*, EB-1, *Traffic Enforcement, Violator Contacts, and Citation Issuance*; EB-2, *Traffic Stop Data Collection*; GI-1, *Radio and Enforcement Communications Procedures*, and GJ-33, *Significant Operations*.

MCSO has developed and published the policies required by Paragraph 21. MCSO personnel have been trained on the requirements of these policies during the required Fourth and Fourteenth Amendment training, on an annual basis, since 2014.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 21 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

**Paragraph 23.** Within 30 days of the Effective Date, MCSO shall modify its Code of Conduct to prohibit MCSO Employees from utilizing County property, such as County e-mail, in a manner that discriminates against, or denigrates, anyone on the basis of race, color, or national origin.

#### MCSO remains in Full and Effective Compliance with Paragraph 23.

MCSO remains in Full and Effective Compliance with the requirements for Paragraph 23 in accordance with Paragraph 13. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with this Paragraph on September 30, 2018. In the memorandum dated January 28, 2019 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 23.

Phase 1 compliance is demonstrated by MCSO Policy CP-2, *Code of Conduct*, most recently amended on July 30, 2020. In accordance with this Paragraph, MCSO Policy CP-2, *Code of Conduct*, prohibits MCSO employees from utilizing Office and Maricopa County equipment in a manner that discriminates or denigrates anyone on the basis of race, color, national origin, age, religious beliefs, gender, culture, sexual orientation, veteran status, or disability.

Phase 2 compliance is established through audits and inspections. The BIO Division conducts monthly CAD/Alpha Paging audits, Facility Inspections and Email Inspections to ensure compliance with MCSO Policies such as CP-2, *Code of Conduct*, CP-3 *Workplace Professionalism*, and GM-1 *Electronic Communications and Voicemail*. The BIO Division and the inspections conducted to ensure that MCSO Employees do not utilize County property, such as County e-mail, in a manner that discriminates against, or denigrates, anyone on the basis of race, color, or national origin, will continue as part of MCSO's operations.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 23 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

**Paragraph 24.** The MCSO shall ensure that its operations are not motivated by or initiated in response to requests for law enforcement action based on race or ethnicity. In deciding to take any law enforcement action, the MCSO shall not rely on any information received from the public, including through any hotline, by mail, email, phone or in person, unless the information contains evidence of a crime that is independently corroborated by the MCSO, such independent corroboration is documented in writing, and reliance on the information is consistent with all MCSO policies.

#### MCSO is in Phase 1 and Phase 2 Compliance with Paragraph 24.

MCSO asserts that it has been in compliance with the requirements of Paragraph 24 for at least three consecutive years. Phase 1 and Phase 2 compliance with Paragraph 24 was first achieved on December 31, 2017. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with this Paragraph on December 31, 2020.

Phase 1 compliance with the requirements of this Paragraph is demonstrated by MCSO Policy GI-7 (Processing of Bias-Free Tips), most recently amended on June 14, 2019.

Phase 2 compliance with the requirements of this Paragraph is demonstrated by MCSO creating the Sheriff's Intelligence Leads and Operations (SILO) Unit in the first quarter of 2016. The

SILO Unit became operational on September 11, 2017. GI-7 requires that any tips received by MCSO components be forwarded to the SILO Unit for recording and processing. The Monitor reviews a monthly tip list report, noting the date received and a general description of each tip. The Monitor also reviews an audit report showing the disposition of tips received. The Monitor reviews all tips that MCSO closes due to bias. The Monitor has found MCSO to be consistently in compliance with the requirements of this Paragraph.

# MCSO asserts Full and Effective Compliance with the requirements for Paragraph 24 in accordance with Paragraph 13.

**Paragraph 26.** The MCSO shall revise its policy or policies relating to Investigatory Detentions and arrests to ensure that those policies, at a minimum:

- a. require that Deputies have reasonable suspicion that a person is engaged in, has committed, or is about to commit, a crime before initiating an investigatory seizure;
- b. require that Deputies have probable cause to believe that a person is engaged in, has committed, or is about to commit, a crime before initiating an arrest;
- c. provide Deputies with guidance on factors to be considered in deciding whether to cite and release an individual for a criminal violation or whether to make an arrest;
- d. require Deputies to notify Supervisors before effectuating an arrest following any immigration-related investigation or for an Immigration-Related Crime, or for any crime by a vehicle passenger related to lack of an identity document;
- e. prohibit the use of a person's race or ethnicity as a factor in establishing reasonable suspicion or probable cause to believe a person has, is, or will commit a crime, except as part of a reliable and specific suspect description; and
- f. prohibit the use of quotas, whether formal or informal, for stops, citations, detentions, or arrests (though this requirement shall not be construed to prohibit the MCSO from reviewing Deputy activity for the purpose of assessing a Deputy's overall effectiveness or whether the Deputy may be engaging in unconstitutional policing).

#### MCSO remains in Full and Effective Compliance with Paragraph 26.

MCSO remains in Full and Effective Compliance with the requirements for Paragraph 26 in accordance with Paragraph 13. Three consecutive years of Phase 1 and Phase 2 compliance was achieved on June 30, 2018. In the memorandum dated January 28, 2019 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 26.

Phase 1 compliance is established by MCSO Policies EA-11, *Arrest Procedures*, and EB-1, *Traffic Enforcement, Violator Contacts, and Citation Issuance*. These policies also undergo a yearly review. EA-11, *Arrest Procedures*, was most recently amended on May 13, 2020. EB-1, *Traffic Enforcement, Violator Contacts, and Citation Issuance*, was most recently amended on May 28, 2020.

Phase 2 compliance is demonstrated through the review of arrests and investigations related to this Paragraph. MCSO has provided copies of all immigration-related arrests and investigations, copies of all arrests and investigations related to identity fraud, and copies of arrests and investigations related to lack of identity documents. MCSO has consistently provided the necessary documentation to support its compliance with the requirements of Paragraph 26.

MCSO personnel have also received 4th and 14th Amendment training to reinforce the policies which adopt the requirements of this Paragraph.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 26 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

**Paragraph 27.** The MCSO shall remove discussion of its LEAR Policy from all agency written Policies and Procedures, except that the agency may mention the LEAR Policy in order to clarify that it is discontinued.

#### MCSO remains in Full and Effective Compliance with Paragraph 27.

MCSO remains in Full and Effective Compliance with the requirements for Paragraph 27 in accordance with Paragraph 13. Phase 1 and Phase 2 compliance with Paragraph 27 was first achieved on June 30, 2014. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with this Paragraph on June 30, 2017. On April 22, 2019, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 27.

MCSO does not have a LEAR policy, which is described as the detaining of persons believed to be in the country without authorization but whom they cannot arrest on state charges, in order to summon a supervisor and communicate with federal authorities. The Monitor has verified through document reviews and site visits that MCSO does not have a LEAR policy.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 27 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

**Paragraph 28.** The MCSO shall promulgate a new policy or policies, or will revise its existing policy or policies, relating to the enforcement of Immigration-Related Laws to ensure that they, at a minimum:

- a. specify that unauthorized presence in the United States is not a crime and does not itself constitute reasonable suspicion or probable cause to believe that a person has committed or is committing any crime;
- b. prohibit officers from detaining any individual based on actual or suspected "unlawful presence," without something more;
- c. prohibit officers from initiating a pre-textual vehicle stop where an officer has reasonable suspicion or probable cause to believe a traffic or equipment violation has been or is being committed in order to determine whether the driver or passengers are unlawfully present;
- d. prohibit the Deputies from relying on race or apparent Latino ancestry to any degree to select whom to stop or to investigate for an Immigration-Related Crime (except in connection with a specific suspect description);
- e. prohibit Deputies from relying on a suspect's speaking Spanish, or speaking English with an accent, or appearance as a day laborer as a factor in developing reasonable suspicion or probable cause to believe a person has committed or is committing any crime, or reasonable suspicion to believe that an individual is in the country without authorization;
- f. unless the officer has reasonable suspicion that the person is in the country unlawfully and probable cause to believe the individual has committed or is committing a crime, the MCSO shall prohibit officers from (a) questioning any individual as to his/her alienage or

immigration status; (b) investigating an individual's identity or searching the individual in order to develop evidence of unlawful status; or (c) detaining an individual while contacting ICE/CBP with an inquiry about immigration status or awaiting a response from ICE/CBP. In such cases, the officer must still comply with Paragraph 25(g) of this Order. Notwithstanding the foregoing, an officer may (a) briefly question an individual as to his/her alienage or immigration status; (b) contact ICE/CBP and await a response from federal authorities if the officer has reasonable suspicion to believe the person is in the country unlawfully and reasonable suspicion to believe the person is engaged in an Immigration-Related Crime for which unlawful immigration status is an element, so long as doing so does not unreasonably extend the stop in violation of Paragraph 25(g) of this Order;

- g. prohibit Deputies from transporting or delivering an individual to ICE/CBP custody from a traffic stop unless a request to do so has been voluntarily made by the individual;
- h. require that, before any questioning as to alienage or immigration status or any contact with ICE/CBP is initiated, an officer checks with a Supervisor to ensure that the circumstances justify such an action under MCSO policy and receive approval to proceed. Officers must also document, in every such case, (a) the reason(s) for making the immigration-status inquiry or contacting ICE/CBP, (b) the time approval was received, (c) when ICE/CBP was contacted, (d) the time it took to receive a response from ICE/CBP, if applicable, and (e) whether the individual was then transferred to ICE/CBP custody.

#### MCSO remains in Full and Effective Compliance with Paragraph 28.

MCSO remains in Full and Effective Compliance with the requirements for Paragraph 28 in accordance with Paragraph 13. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with the requirements for Paragraph 28 on December 31, 2017. In the memorandum dated January 28, 2019 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 28.

Phase 1 compliance is demonstrated by the production and revision of policies relating to the enforcement of immigration-related laws. The policies required to be created or revised as required by this Paragraph have been produced. These policies undergo an annual review. CP-8, *Preventing Racial and Other Bias-Based Policing*, was most recently amended on September 4, 2020. EA-11, *Arrest Procedures*, was most recently amended on May 13, 2020. EB-1, *Traffic Enforcement, Violator Contacts, and Citation Issuance*, was most recently amended on May 28, 2020.

Phase 2 compliance is established through the reviews of incidents involving contact with the public, including traffic stops, arrests, and investigative stops. MCSO has provided arrest reports, criminal citations, traffic stops, NTSCFs, and IRs as documentation of compliance with this Paragraph. Applicable MCSO personnel are trained in the required policies in addition to receiving annual Bias Free policing, and 4th and 14th Amendment training.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 28 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

**Paragraph 29.** MCSO Policies and Procedures shall define terms clearly, comply with applicable law and the requirements of this Order, and comport with current professional standards.

MCSO remains in Full and Effective Compliance with Paragraph 29.

MCSO remains in Full and Effective Compliance with the requirements for Paragraph 29 in accordance with Paragraph 13. MCSO achieved three consecutive years of Phase 2 compliance with the requirements for Paragraph 29 on December 31, 2017. In the memorandum dated January 28, 2019 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 29. MCSO has consistently provided drafts of all Order-related policies and procedures to the Monitor and Parties prior to publication. The finalized drafts have received approval from the Monitoring Team prior to being published.

MCSO delivers law enforcement services consistent with the Constitution and the laws of the United States and Arizona. MCSO continually reviews its Office policies and procedures to provide guidance and direction to personnel to fulfill their duties and obligations under federal and Arizona law. MCSO is committed to ensuring equal protection under the law and bias-free policing. MCSO will continue to comprehensively review all Patrol Operations Policies and Procedures as an adopted best practice.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 29 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

**Paragraph 30.** Unless otherwise noted, the MCSO shall submit all Policies and Procedures and amendments to Policies and Procedures provided for by this Order to the Monitor for review within 90 days of the Effective Date pursuant to the process described in Section IV. These Policies and Procedures shall be approved by the Monitor or the Court prior to their implementation.

#### MCSO remains in Full and Effective Compliance with Paragraph 30.

MCSO remains in Full and Effective Compliance with the requirements for Paragraph 30 in accordance with Paragraph 13. Phase 1 compliance with this Paragraph is not applicable. Phase 2 compliance with Paragraph 30 was first achieved on December 31, 2014. MCSO achieved three consecutive years of compliance with this Paragraph on December 31, 2017. In the memorandum dated January 28, 2019 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 30.

MCSO has consistently provided drafts of all Order-related policies and procedures to the Monitor and Parties prior to publication. The finalized drafts have received approval from the Monitoring Team prior to being published.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 30 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

Paragraph 31. Within 60 days after such approval, MCSO shall ensure that all relevant MCSO Patrol Operation Personnel have received, read, and understand their responsibilities pursuant to the Policy or Procedure. The MCSO shall ensure that personnel continue to be regularly notified of any new Policies and Procedures or changes to Policies and Procedures. The Monitor shall assess and report to the Court and the Parties on whether he/she believes relevant personnel are provided sufficient notification of, and access to, and understand each policy or procedure as necessary to fulfill their responsibilities.

#### MCSO remains in Full and Effective Compliance with Paragraph 31.

MCSO remains in Full and Effective Compliance with the requirements for Paragraph 31 in accordance with Paragraph 13. Phase 1 and Phase 2 compliance with Paragraph 31 was first achieved on March 31, 2016. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with this Paragraph on March 31, 2019. In the memorandum dated October 2, 2019 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 31.

Phase 1 compliance is demonstrated by MCSO Policy GA-1, *Development of Written Orders*, which establishes uniform procedures for the development, distribution, acknowledgement, and availability of Office Policy.

Phase 2 compliance is demonstrated by the requirements regarding MCSO personnel's receipt and comprehension of the Policies and Procedures. MCSO implemented the E-Policy system in January 2015 to meet these requirements. In January of 2018, MCSO transitioned to the HUB online system to meet the requirement for employees to review and acknowledge an understanding of the relevant policies.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 31 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

**Paragraph 32.** The MCSO shall require that all Patrol Operation personnel report violations of policy; that Supervisors of all ranks shall be held accountable for identifying and responding to policy or procedure violations by personnel under their command; and that personnel be held accountable for policy and procedure violations. The MCSO shall apply policies uniformly.

*MCSO is in Phase 1 compliance with Paragraph 32*. Based on the Monitor's 27th Quarterly Report, MCSO is not in Phase 2 compliance.

MCSO continues to object to the method of assessment utilized by the Monitor for compliance with Paragraph 32 because it far exceeds the actual requirements of Paragraph 32, and instead imports requirements from other Paragraphs.

Paragraph 32 requires that (1) patrol personnel report policy violations; (2) supervisors are held accountable for identifying and responding to violations; (3) that personnel are held accountable for violations; and (4) that policies are applied uniformly. Yet the Monitor assesses compliance with this Paragraph by applying an exhaustive 223-point checklist to completed investigations that entails an extensive and scrutinizing review of all documents and recordings in the entire investigation. Included in the Monitor's assessment are: all audio and/or video recordings of interviews associated with those investigations; all body-worn camera videos related to the incidents; all emails related to the investigations; all corrective actions taken by PSB on District/Division cases; all records and memoranda written regarding the investigations; copies of all documentation completed by the Compliance Division related to category of violations, offense numbers, work history, prior discipline, or other information that is used to determine the sanction for any sustained violation of policy; copies of the documentation and audio/visual recordings from the Pre-Determination Hearing, including all documentation/justification for the final disciplinary decision; copies of any grievance filed, including its outcome; copies of the documentation of any appeal filed on serious discipline; and copies of any documentation that MCSO has deviated from the discipline matrix and a written justification for the deviation.

The Monitor reviews all the above listed submitted material even though most are not related to Paragraph 32's requirements and in fact relate to other Paragraphs in the Order. As a result, the Monitor's methodology inappropriately lumps the requirements of several Paragraphs together and applies the same analysis to all of the Paragraphs, instead of addressing the specific requirements in each Paragraph individually. A more appropriate method of assessment would be for the Monitor to assess for the requirements in Paragraph 32 alone, and not apply far-reaching assessments of the entire case file when assessing Paragraph 32.

MCSO continues to work with Deputy Chiefs to improve District case compliance. In the summer of 2020 MCSO began requiring all Deputy Chiefs to review District internal investigations before they are submitted to PSB for review. This review will permit the Deputy Chiefs to understand where the failures of these investigations are and give them the opportunity for corrective action at the front end. The Monitor's 27th Quarterly Report (at 36) noted its observation of instances where District Command personnel identified and addressed deficiencies in investigations prior to forwarding the investigations to PSB. Although we have made some progress, improvements still need to be made. Reducing deficiencies in District reviews continues to be a priority focus for MCSO.

MCSO continues to object to the Monitor's review of requests for extensions of time to complete investigations as part of its assessment of compliance with Paragraph 32, as the timeline for completing administrative investigations is a specific requirement of Paragraph 204 and is not a requirement in Paragraph 32. MCSO also continues to object to the Monitor's decision to retroactively apply a method of assessing compliance with these extension requests that was not in effect at the time the extension requests were authored (as set out in MCSO's 26th Quarterly Report), for those extension requests authored and approved prior to October 15, 2020.

MCSO requests the assessment methodology for Paragraph 32 be limited to the specific requirements of this paragraph and not include requirements specifically addressed in other paragraphs.

**Paragraph 33.** MCSO Personnel who engage in Discriminatory Policing in any context will be subjected to administrative Discipline and, where appropriate, referred for criminal prosecution. MCSO shall provide clear guidelines, in writing, regarding the disciplinary consequences for personnel who engage in Discriminatory Policing.

*MCSO is in Phase 1 compliance with Paragraph 33*. Based on the Monitor's 27th Quarterly Report, MCSO is not in Phase 2 compliance.

The cases reviewed for compliance with Paragraph 33 were found to be in compliance regarding the investigative quality and findings. However, the Monitor determined that these cases were not in compliance with the requirements for timely completion of administrative investigations and therefore not in compliance with the requirements for completion of investigations covered in this Paragraph.

MCSO continues to object to the Monitor's decision to retroactively apply a method of assessment for requested extensions of time to complete the investigation that was not in effect at the time those extension requests were authored (as set out in MCSO's 26th Quarterly Report), for those extension requests authored and approved prior to October 15, 2020.

MCSO also continues to object to the Monitor's application of its timeframe methodology to its assessment of compliance with Paragraph 33, as the timeline for completing administrative investigations is a specific requirement of Paragraph 204 and is not a requirement in Paragraph 33. MCSO requests Phase 2 compliance for Paragraph 33.

Paragraph 34. MCSO shall review each policy and procedure on an annual basis to ensure that the policy or procedure provides effective direction to MCSO Personnel and remains consistent with this Order, current law and professional standards. The MCSO shall document such annual review in writing. MCSO also shall review Policies and Procedures as necessary upon notice of a policy deficiency during audits or reviews. MCSO shall revise any deficient policy as soon as practicable.

### MCSO remains in Full and Effective Compliance with Paragraph 34.

MCSO remains in Full and Effective Compliance with the requirements for Paragraph 34 in accordance with Paragraph 13. Phase 1 and Phase 2 compliance with Paragraph 34 was first achieved on December 31, 2015. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with this Paragraph on December 31, 2018. In the memorandum dated June 25, 2019 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 34.

Phase 1 compliance is demonstrated by MCSO Policy GA-1, *Development of Written Orders*, which establishes uniform procedures for the development, distribution, acknowledgement, and availability of Office Policy. All Critical Policies, as well the specific policies related to the Court's Orders, are reviewed annually.

Phase 2 compliance is demonstrated by the statements of annual review, copies of published policies which clearly indicate the effective date of the policies, and if applicable, copies of policies reviewed as a result of deficiencies identified during audits or reviews.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 34 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

# Section 5: Pre-Planned Operations

#### **General comments regarding Pre-Planned Operations:**

MCSO did not conduct any Significant Operations during this rating period.

MCSO is in Phase 1 and Phase 2 compliance with the Paragraphs that pertain to Pre-Planned Operations. MCSO has achieved Full and Effective Compliance with the requirements for Paragraphs 35, 36, 37, 38, 39 and 40.

The requirements of conducting Pre-Planned Operations as outlined in these Paragraphs have been fully adopted by MCSO as evident in Policy GJ-33, the Special Investigations Division (SID) Operations Manual, and the CID Operations Manual. MCSO has demonstrated through practice and implementation of policy and operations manuals that it is committed to conducting Significant Operations in accordance with these recognized and adopted procedures.

Paragraphs for which MCSO remains in "Full and Effective Compliance" are detailed with the reasons for the assertions.

**Paragraph 35.** The Monitor shall regularly review the mission statement, policies and operations documents of any Specialized Unit within the MCSO that enforces Immigration-Related Laws to ensure that such unit(s) is/are operating in accordance with the Constitution, the laws of the United States and State of Arizona, and this Order.

#### MCSO remains in Full and Effective Compliance with Paragraph 35.

MCSO remains in Full and Effective Compliance with the requirements for Paragraph 35 in accordance with Paragraph 13. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with the requirements for Paragraph 35 on September 30, 2018. In the memorandum dated January 28, 2019 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 35.

There are no specialized units within MCSO that enforce Immigration-Related laws. The SID Operations Manual is required to be reviewed annually and has an effective date of April 1, 2018. The SID organizational chart and the SID Operations Manual support that the Anti-Trafficking Unit no longer exists and that there are no specialized units in MCSO that enforce Immigration-Related Laws. MCSO does not enforce Immigration-Related laws.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 35 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

**Paragraph 36.** The MCSO shall ensure that any Significant Operations or Patrols are initiated and carried out in a race-neutral fashion. For any Significant Operation or Patrol involving 10 or more MCSO personnel, excluding posse members, the MCSO shall develop a written protocol including a statement of the operational motivations and objectives, parameters for supporting documentation that shall be collected, operations plans, and provide instructions to supervisors, deputies and posse members. That written protocol shall be provided to the Monitor in advance of any Significant Operation or Patrol.

#### MCSO remains in Full and Effective Compliance with Paragraph 36.

MCSO remains in Full and Effective Compliance with the requirements for Paragraph 36 in accordance with Paragraph 13. In the memorandum dated January 28, 2019 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order

Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 36.

MCSO achieved compliance with the requirements of Paragraph 36 on December 31, 2014 and has remained in compliance since that time. MCSO implemented the requirements for conducting significant operations beginning with the initial publication of GJ-33, Significant Operations, on September 5, 2014. Policy GJ-33 is reviewed annually and was most recently amended on April 2, 2019. In addition to Policy GJ-33, MCSO has a Significant Operations Protocol Template that includes a statement of the operational motivations and objectives, parameters for supporting documentation that shall be collected, and instructions to supervisors, deputies and posse members. Since the requirements for conducting significant operations have been implemented, MCSO has conducted only one Significant Operation. That one Significant Operation was "Operation Borderline" and it was conducted in October 2014. MCSO met all requirements for pre-planned operations during "Operation Borderline".

The requirements for pre-planned operations outlined in MCSO Policy GJ-33, Significant Operations, have been adopted as best practice and will continue to be utilized and adhered to by MCSO.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 36 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

Paragraph 37. The MCSO shall submit a standard template for operations plans and standard instructions for supervisors, deputies and posse members applicable to all Significant Operations or Patrols to the Monitor for review pursuant to the process described in Section IV within 90 days of the Effective Date. In Exigent Circumstances, the MCSO may conduct Significant Operations or Patrols during the interim period, but such patrols shall be conducted in a manner that is in compliance with the requirement of this Order. Any Significant Operations or Patrols thereafter must be in accordance with the approved template and instructions.

#### MCSO remains in Full and Effective Compliance with Paragraph 37.

MCSO remains in Full and Effective Compliance with the requirements for Paragraph 37 in accordance with Paragraph 13. In the memorandum dated January 28, 2019 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 37.

MCSO achieved compliance with the requirements of Paragraph 37 on December 31, 2014 and has remained in compliance since that time. MCSO implemented the requirements for conducting Significant Operations beginning with the initial publication of GJ-33, Significant Operations, on September 5, 2014. Policy GJ-33 is reviewed annually and was most recently amended on April 2, 2019. In addition to Policy GJ-33, MCSO has a Significant Operations Protocol Template that includes a statement of the operational motivations and objectives, parameters for supporting documentation that shall be collected, and instructions to supervisors, deputies and posse members. Since the requirements for conducting significant operations have been implemented, MCSO has conducted only one Significant Operation. That one Significant Operation was "Operation Borderline" and it was conducted in October 2014. MCSO met all requirements for pre-planned operations during "Operation Borderline".

The requirements for pre-planned operations outlined in MCSO Policy GJ-33, Significant Operations, have been adopted as best practice and will continue to be utilized and adhered to by MCSO.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 37 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

# (Note: Amendments to Paragraphs 38 and 39 were ordered on August 03, 2017. See Doc. 2100.)

**Paragraph 38.** If the MCSO conducts any Significant Operations or Patrols involving 10 or more MCSO Personnel excluding posse members, it shall create the following documentation and provide it to the Monitor and Plaintiffs within 30 days after the operation:

- a. documentation of the specific justification/reason for the operation, certified as drafted prior to the operation (this documentation must include analysis of relevant, reliable, and comparative crime data);
- b. information that triggered the operation and/or selection of the particular site for the operation;
- c. documentation of the steps taken to corroborate any information or intelligence received from non-law enforcement personnel;
- d. documentation of command staff review and approval of the operation and operations plans;
- e. a listing of specific operational objectives for the patrol;
- f. documentation of specific operational objectives and instructions as communicated to participating MCSO Personnel;
- g. any operations plans, other instructions, guidance or post-operation feedback or debriefing provided to participating MCSO Personnel;
- h. a post-operation analysis of the patrol, including a detailed report of any significant events that occurred during the patrol;
- i. arrest lists, officer participation logs and records for the patrol; and
- j. data about each contact made during the operation, including whether it resulted in a citation or arrest.

#### MCSO remains in Full and Effective Compliance with Paragraph 38.

MCSO remains in Full and Effective Compliance with the requirements for Paragraph 38 in accordance with Paragraph 13. In the memorandum dated January 28, 2019 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 38.

MCSO achieved compliance with the requirements of Paragraph 38 on December 31, 2014 and has remained in compliance since that time. Policy GJ-33, Significant Operations, was initially published on September 5, 2014. Since the initial publication of GJ-33, MCSO has conducted only one Significant Operation. That one significant operation was "Operation Borderline" and it was conducted in October 2014. MCSO met all the requirements of this Paragraph during "Operation Borderline". MCSO has not conducted any Significant Operations since.

The requirements and protocols required by Paragraph 38 are fully implemented in MCSO Policy GJ-33. Furthermore, the requirements for notification and production of supporting documentation to the Monitor and Plaintiffs is required and outlined in the CID Manual. Should MCSO conduct any future pre-planned operations that meet the requirements as outlined in this Paragraph, the requirements and protocols established in Policy GJ-33 and the CID Operations Manual will be followed. MCSO is committed to adhering to Policy GJ-33 as a best practice for conducting Significant Operations.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 38 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

**Paragraph 39.** The MCSO shall hold a community outreach meeting no more than 40 days after any Significant Operations or Patrols in the affected District(s). MCSO shall work with the Community Advisory Board to ensure that the community outreach meeting adequately communicates information regarding the objectives and results of the operation or patrol. The community outreach meeting shall be advertised and conducted in English and Spanish.

#### MCSO remains in Full and Effective Compliance with Paragraph 39.

MCSO remains in Full and Effective Compliance with the requirements for Paragraph 39 in accordance with Paragraph 13. MCSO achieved three consecutive years of compliance with this Paragraph on September 30, 2020. In the memorandum dated April 16, 2021 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 39.

Phase 1 compliance with the requirements of this Paragraph is demonstrated by MCSO Policy GJ-33, *Significant Operations*, most recently amended on April 2, 2019.

Phase 2 compliance with the requirements of this Paragraph is demonstrated by the absence of any Significant Operations being conducted by MCSO since October 27, 2014. The Amendments to the Supplemental Permanent Injunction/Judgment Order (Document 2100) issued on August 3, 2017 returned the responsibility for compliance with this Paragraph to MCSO.

During this reporting period, MCSO did not conduct any Significant Operations that would invoke the requirements of this Paragraph.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 39 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

Paragraph 40. The MCSO shall notify the Monitor and Plaintiffs within 24 hours of any immigration related traffic enforcement activity or Significant Operation involving the arrest of 5 or more people unless such disclosure would interfere with an on-going criminal investigation in which case the notification shall be provided under seal to the Court, which may determine that disclosure to the Monitor and Plaintiffs would not interfere with an on-going criminal investigation. In any event, as soon as disclosure would no longer interfere with an on-going criminal investigation, MCSO shall provide the notification to the Monitor and Plaintiffs. To the extent that it is not already covered above by Paragraph 38, the Monitor and Plaintiffs may request any documentation related to such activity as they deem reasonably necessary to ensure compliance with the Court's orders.

MCSO remains in Full and Effective Compliance with Paragraph 40.

MCSO remains in Full and Effective Compliance with the requirements for Paragraph 40 in accordance with Paragraph 13. In the memorandum dated January 28, 2019 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 40.

MCSO achieved compliance with the requirements of Paragraph 40 on December 31, 2014 and has remained in compliance since that time. Since implementing Policy GJ-33 in 2014, MCSO has conducted just one Significant Operation, "Operation Borderline", that required compliance with Paragraph 40. "Operation Borderline" met all required notifications and protocols outlined in Paragraph 40. Beginning in November 2015, MCSO has been providing an affirmative statement as a clarification request that no immigration related traffic enforcement activity or Significant Operation involving the arrest of 5 or more people took place. The requirements for pre-planned operations outlined in MCSO Policy GJ-33, *Significant Operations*, have been adopted as best practice and will continue to be utilized and adhered to by MCSO.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 40 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

## Section 6: Training

#### **General Comments Regarding Training**

During this reporting period the global COVID-19 pandemic continued to present MCSO Training with challenges in training delivery and training development. The effects of the pandemic began to lessen at the end of this quarter, as vaccinations rolled out to the MCSO workforce. We continue to limit in-person training and offer smaller class sizes to allow for social distancing as directed by public health professionals.

MCSO Training has increased the nuance and complexity of its testing assessments, exceeding industry standards.

MCSO Training continues to appropriately approve instructors and FTOs.

The MCSO Court Order Related Training Unit (CORT) has remained committed to accomplishing as much as possible even during the global pandemic. Some of this quarter's accomplishments include:

- The History and Impact of Discriminatory Policing in Maricopa County video project completed. During this quarter we submitted the video project for review multiple times, with a final video issued on 3/22/2021. We will include this video in the 2021 ACT for distribution to MCSO personnel.
- CP-8 Briefing final approval obtained on 2/19/2021.
- 2020 ACT online course piloted on 2/25/2021. It was then placed on all relevant employees' profiles on 3/5/2021.
- Fair and Impartial Decision Making course deployed via The HUB on 2/10/2021.
- "Train the Trainer" session held on 1/8/2021 for the 2020 PSB-8 External. Delivery began on 2/3/2021.
- "Train the Trainer" session held on 2/5/2021 for updated 20 hour bias-free / 4<sup>th</sup> and 14<sup>th</sup> Amendment course.
- "Train the Trainer" session held from 3/1/2021 through 3/5/2021 for updates to the PSB-40 course.
- Approval obtained for the 1- and 2-hour BlueTeam courses.
- Four video library submissions were submitted and approved during this quarter.
- A standardized instructor form was submitted and approved on 2/24/2021. This was as a direct result from feedback from the Monitor Team.
- An update to MCSO Training Policies GG-1 and GG-2 was approved by the Monitor on 3/24/2021.
- MCSO Training has closely coordinated with TSAU and participated in conference calls with the Monitor and Parties discussing the TSMR process. MCSO Training submitted several iterations of the pilot TSMR training draft documents during this quarter.
- An updated operation manual for MCSO Training was submitted for review and approval on 3/5/2021.

- An update to the complaint intake course was submitted on 3/17/2021.
- The Aguila Cultural Competency Video was submitted twice during this quarter for review and approval.
- PSB-8 Internal vendor, Dr. Ross, submitted to Monitor and Parties.
- EIS 10 hour class was updated and will be dropped to Monitor during the next quarter.
- Continued developmental work on the 2021 SRELE course.

MCSO Training will continue to work closely with the Monitor and Parties to continue and deliver valuable and relevant Training pursuant to the Order.

The following is a listing of each Paragraph in Section 6, Training, that MCSO is rated as "in compliance" or "not applicable" for Phase 1 and Phase 2: 42, 43, 44, 47, 48, 49, 50, and 51.

Paragraphs that MCSO remains in "Full and Effective Compliance" are detailed with the reasons for the assertions. Also listed in detail are Paragraphs 52 and 53 that MCSO asserts are in "Full and Effective Compliance," along with the reasons for the assertions.

**Paragraph 45.** The Training may incorporate adult-learning methods that incorporate roleplaying scenarios, interactive exercises, as well as traditional lecture formats.

#### MCSO remains in Full and Effective Compliance with Paragraph 45.

MCSO is in Full and Effective Compliance with the requirements for Paragraph 45 in accordance with Paragraph 13. In the memorandum dated January 6, 2020 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 45.

Phase 1 compliance is not applicable. Phase 2 compliance with Paragraph 45 was first achieved on June 30, 2016. MCSO achieved three consecutive years of Phase 2 compliance with this Paragraph on June 30, 2019.

MCSO Training has incorporated adult-learning methods that include roleplaying scenarios (if appropriate), interactive exercises (if appropriate), and traditional lecture. The MCSO Training Division works with the Monitor and Parties to develop Court Order related Training curricula including deciding what appropriate adult learning methods should be incorporated in specific Training curricula. MCSO will continue to work with the Monitor and Parties to ensure that acceptable adult learning methods are incorporated in the Court's Order related Training, allowing MCSO to maintain compliance with this Paragraph.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 45 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

**Paragraph 46.** The curriculum and any materials and information on the proposed instructors for the Training provided for by this Order shall be provided to the Monitor within 90 days of the Effective Date for review pursuant to the process described in Section IV. The Monitor and Plaintiffs may provide resources that the MCSO can consult to develop the content of the Training, including names of suggested instructors.

MCSO remains in Full and Effective Compliance with Paragraph 46.

MCSO is in Full and Effective Compliance with the requirements for Paragraph 46 in accordance with Paragraph 13. In the memorandum dated January 6, 2020 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 46.

Phase 1 compliance is not applicable. Phase 2 compliance with Paragraph 46 was first achieved on June 30, 2016. MCSO achieved three consecutive years of Phase 2 compliance with this Paragraph on June 30, 2019.

MCSO has consistently provided the curriculum and proposed instructor information for Court Order required training. MCSO adheres to the review process of lesson plans, power points, and tests. The information on proposed instructors for Court Order required training, including Curriculum Vitae and Training Instructor Misconduct and Disciplinary Reviews, have been consistently provided to the Monitor for review.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 46 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

Paragraph 52. MCSO shall provide Supervisors with comprehensive and interdisciplinary Training on supervision strategies and supervisory responsibilities under the Order. MCSO shall provide an initial mandatory supervisor training of no less than 6 hours, which shall be completed prior to assuming supervisory responsibilities or, for current MCSO Supervisors, within 180 days of the Effective Date of this Order. In addition to this initial Supervisor Training, MCSO shall require each Supervisor to complete at least 4 hours of Supervisor-specific Training annually thereafter. As needed, Supervisors shall also receive Training and updates as required by changes in pertinent developments in the law of equal protection, Fourth Amendment, the enforcement of Immigration-Related Laws, and other areas, as well as Training in new skills.

#### Phase 1 compliance is Not Applicable. MCSO is in Phase 2 Compliance with Paragraph 52.

MCSO asserts that it has been in compliance with the requirements of Paragraph 52 for at least three consecutive years. Compliance with Paragraph 52 was first achieved on August 30, 2016. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with this Paragraph on August 30, 2019.

The Monitor confirms that MCSO has delivered the Training required by this Paragraph in its monthly review of training records. The Monitor has found MCSO to be consistently in compliance with the requirements of this Paragraph.

# MCSO asserts Full and Effective Compliance with the requirements for Paragraph 52 in accordance with Paragraph 13.

Paragraph 53. The Supervisor-specific Training shall address or include, at a minimum:

- a. techniques for effectively guiding and directing Deputies, and promoting effective and constitutional police practices in conformity with the Policies and Procedures in Paragraphs 18–34 and the Fourth and Fourteenth Amendment Training in Paragraphs 48–51:
- b. how to conduct regular reviews of subordinates;
- c. operation of Supervisory tools such as EIS;

- d. evaluation of written reports, including how to identify conclusory, "canned," or perfunctory language that is not supported by specific facts;
- e. how to analyze collected traffic stop data, audio and visual recordings, and patrol data to look for warning signs or indicia of possible racial profiling or unlawful conduct;
- f. how to plan significant operations and patrols to ensure that they are race-neutral and how to supervise Deputies engaged in such operations;
- g. incorporating integrity-related data into COMSTAT reporting;
- h. how to respond to calls from Deputies requesting permission to proceed with an investigation of an individual's immigration status, including contacting ICE/CBP;
- i. how to respond to the scene of a traffic stop when a civilian would like to make a Complaint against a Deputy;
- j. how to respond to and investigate allegations of Deputy misconduct generally;
- k. evaluating Deputy performance as part of the regular employee performance evaluation; and
- l. building community partnerships and guiding Deputies to do the Training for Personnel Conducting Misconduct Investigations.

#### Phase 1 compliance is Not Applicable. MCSO is in Phase 2 Compliance with Paragraph 53.

MCSO asserts that it has been in compliance with the requirements of Paragraph 53 for at least three consecutive years. Compliance with Paragraph 53 was first achieved on August 30, 2016. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with this Paragraph on August 30, 2019.

The Monitor reviews and approves lesson plans for this Training. Additionally, the Monitor confirms that MCSO has delivered the Training required by this Paragraph in its monthly review of training records. The Monitor has found MCSO to be consistently in compliance with the requirements of this Paragraph.

MCSO asserts Full and Effective Compliance with the requirements for Paragraph 53 in accordance with Paragraph 13.

## Section 7: Traffic Stop Documentation and Data Collection

#### General Comments regarding Traffic Stop Documentation and Data Collection

Between January 1, 2021 and March 31, 2021, BIO conducted three traffic stop-related inspections to comply with Paragraph 64 of the Court's Order. The Traffic Stop Data Collection inspection reviews monthly traffic stop data to ensure compliance with Office Policy and Paragraphs 54-57 of the Court's Order. This inspection is based on Paragraph 64 of the Court's Order and is conducted using the traffic stop data sample that is randomly chosen by the Monitoring Team. This inspection ensures that MCSO: a) collected all traffic stop data to comply with MCSO Policy, EB-2, Traffic Stop Data Collection; b) accurately completed all forms associated to traffic stops; c) closed and validated all TraCS forms; and d) used the correct CAD codes and sub codes. The first quarter of 2021 had an overall compliance rate of 99%. This was a 2% increase from the previous quarter.

With the implementation of BWCs, the Audits and Inspections Unit (AIU)'s inspection matrix increased beyond the scope of the Court's Order or Monitor.

MCSO uses the TraCS system which enables deputies to electronically record traffic stop data and issue printed contact receipts to vehicle occupants. All marked patrol vehicles, approximately 189, assigned to the Patrol Bureau are equipped with the TraCS system to capture the traffic stop data as required by Paragraph 54.

The following is a listing of each Paragraph in Section 7, Traffic Stop Documentation and Data Collection, that MCSO is rated as "in compliance" or "not applicable" for Phase 1 and Phase 2: 62 and 66.

Paragraphs for which MCSO remains in "Full and Effective Compliance" are detailed with the reasons for the assertions. Paragraphs that are rated as "not in compliance" or "deferred" along with plans to correct any problems and responses to concerns are also listed in detail.

**Paragraph 54.** Within 180 days of the Effective Date, MCSO shall develop a system to ensure that Deputies collect data on all vehicle stops, whether or not they result in the issuance of a citation or arrest. This system shall require Deputies to document, at a minimum:

- a. the name, badge/serial number, and unit of each Deputy and posse member involved;
- b. the date, time and location of the stop, recorded in a format that can be subject to geocoding;
- c. the license plate state and number of the subject vehicle;
- d. the total number of occupants in the vehicle;
- e. the Deputy's subjective perceived race, ethnicity and gender of the driver and any passengers, based on the officer's subjective impression (no inquiry into an occupant's ethnicity or gender is required or permitted);
- f. the name of any individual upon whom the Deputy runs a license or warrant check (including subject's surname);
- g. an indication of whether the Deputy otherwise contacted any passengers, the nature of the contact, and the reasons for such contact;
- h. the reason for the stop, recorded prior to contact with the occupants of the stopped vehicle, including a description of the traffic or equipment violation observed, if any, and any indicators of criminal activity developed before or during the stop;

- i. time the stop began; any available data from the E-Ticketing system regarding the time any citation was issued; time a release was made without citation; the time any arrest was made; and the time the stop/detention was concluded either by citation, release, or transport of a person to jail or elsewhere or Deputy's departure from the scene;
- j. whether any inquiry as to immigration status was conducted and whether ICE/CBP was contacted, and if so, the facts supporting the inquiry or contact with ICE/CBP, the time Supervisor approval was sought, the time ICE/CBP was contacted, the time it took to complete the immigration status investigation or receive a response from ICE/CBP, and whether ICE/CBP ultimately took custody of the individual;
- k. whether any individual was asked to consent to a search (and the response), whether a probable cause search was performed on any individual, or whether a pat-and-frisk search was performed on any individual;
- l. whether any contraband or evidence was seized from any individual, and nature of the contraband or evidence; and
- m. the final disposition of the stop, including whether a citation was issued or an arrest was made or a release was made without citation.

#### MCSO is in Phase 1 compliance with Paragraph 54. Phase 2 is not in compliance.

There are 13 subparagraph requirements for Paragraph 54, a through m. The Monitor rates MCSO as "Not in Compliance" for Subparagraphs 54.g, and 54.k.

Paragraph 54.g requires an indication of whether the Deputy otherwise contacted any passengers, the nature of the contact, and the reasons for such contact. MCSO has added a prompt in the TraCS system to remind the deputy to provide a receipt when the passenger contact field of the Vehicle Stop Contact Form (VSCF) is populated.

Paragraph 54.k requires MCSO to document whether any individual was asked to consent to a search (and the response), whether a probable-cause search was performed on any individual, or whether a pat-and-frisk search was performed on any individual. MCSO continues to reinforce this requirement and the need for thorough supervisory reviews.

Annual Combined Training (ACT) 2020 course material includes robust instruction on consent searches and builds upon content from ACT 2019. The material addresses concerns expressed by the Monitor Team.

Additionally, AIU submitted methodology proposing a new inspection of traffic stops involving searches. The document is currently in the commenting and review process.

**Paragraph 55.** MCSO shall assign a unique ID for each incident/stop so that any other documentation (e.g., citations, incident reports, tow forms) can be linked back to the stop.

#### MCSO remains in Full and Effective Compliance with Paragraph 55.

MCSO remains in Full and Effective Compliance with the requirements for Paragraph 55 in accordance with Paragraph 13. In the memorandum dated January 28, 2019 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 55.

MCSO has been in compliance with the requirements of Paragraph 55 for at least three consecutive years. Phase 1 and Phase 2 compliance with Paragraph 55 was first achieved on September 30,

2014. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with this Paragraph on September 30, 2017.

Phase 1 compliance is demonstrated by MCSO Policy GI-1, *Radio and Enforcement Communications Procedures*, most recently amended on December 31, 2020 and MCSO Policy EB-2, *Traffic Stop Data Collection*, most recently amended on January 7, 2020.

In support of Phase 2 compliance, MCSO has provided the VSCFs, CAD printouts, I/Viewer documentation, citations, warning forms, and any IR that may have been generated as a result of the traffic stop. The unique identifying number is automatically generated by the CAD software and is sent to the deputy's MDT at the time the deputy advises Communications of the traffic stop. The unique identifier is visible and displayed at the top of the CAD printout and also visible on the VSCF, the Arizona Traffic Citation, and the Warning/Repair Form. The Monitoring Team reviews 105 traffic stop cases each quarter. The unique identification number assigned to each event was listed correctly on all CAD printouts for every stop.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 55 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

**Paragraph 56.** The traffic stop data collection system shall be subject to regular audits and quality control checks. MCSO shall develop a protocol for maintaining the integrity and accuracy of the traffic stop data, to be reviewed by the Monitor pursuant to the process described in Section IV.

MCSO is not in Phase 1 or Phase 2 compliance with Paragraph 56.

Phase 1: There are three (3) pending sections of the total thirty (30) sections in the EIU Operations Manual, which are yet to be finalized. These sections included the Definitions and Traffic Stop Monthly Reporting (TSMR) sections which are under development, and the third section is the Traffic Stop Annual Reporting (TSAR) which will be modified to align with processes relative to the TSMR process. The TSAR section was previously approved prior to the onboarding of CNA. These remaining sections cannot be finalized until the TSAR and TSMR methodologies related to annual and monthly analyses of traffic stop data (TSAR and TSMR, respectively) are determined to be reliable and valid in accordance with the requirements of Paragraphs 66 and 67. MCSO continued to make progress during the first quarter of 2021. The TSMR methodology was approved and the TSAR methodology for the 6th TSAR adjusted and finalized.

Phase 2: MCSO believes compliance should be considered at this time. Operations Manual Section 306 Quality Control Process and Data Validation was approved on August 2nd of 2019. MCSO continues to perform constant review and validation of traffic stop data on a weekly, monthly and quarterly basis. This process results in Data Validations as well as Alerts related to Data Validations. MCSO's vendor CNA has commended MCSO for having very complete and clean data in the analysis data set.

Paragraph 57. MCSO shall explore the possibility of relying on the CAD and/or MDT systems to check if all stops are being recorded and relying on on-person recording equipment to check whether Deputies are accurately reporting stop length. In addition, MCSO shall implement a system for Deputies to provide motorists with a copy of non-sensitive data recorded for each stop (such as a receipt) with instructions for how to report any inaccuracies the motorist believes are in the data, which can then be analyzed as part of any audit. The receipt will be provided to motorists even if the stop does not result in a citation or arrest.

MCSO is in Full and Effective Compliance with Paragraph 57.

MCSO is in Full and Effective Compliance with the requirements for Paragraph 57 in accordance with Paragraph 13. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with this Paragraph on June 30, 2020. In the memorandum dated January 15, 2021 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 57.

Phase 1 compliance with this Paragraph is demonstrated by MCSO Policies EB-1, *Traffic Enforcement, Violator Contacts, and Citation Issuance*; EB-2, *Traffic Stop Data Collection*; and GJ-35, *Body-Worn Cameras.* Policy EB-1, *Traffic Enforcement, Violator Contacts, and Citation Issuance*, establishes the procedures for the enforcement of traffic laws and the requirement for the issuance of a receipt in the form of an Arizona Traffic Ticket and Complaint, Written Warning, or an Incidental Contact Receipt. Policy EB-2, *Traffic Stop Data Collection*, ensures that data is collected for each traffic stop in a systematic manner and that it is properly analyzed. Policy GJ-35, *Body-Worn Cameras*, requires that traffic stops be recorded in their entirety.

Phase 2 compliance is demonstrated by the Monitor's reviews and assessments of a sampling of TraCS forms, CAD audio recordings, and body-worn camera footage of traffic stops. These reviews find that deputies consistently issue a receipt to the driver during traffic stops. The Monitor's assessments also find that deputies are accurately recording the stop length as required by this Paragraph. MCSO consistently meets all requirements of Paragraph 57.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 57 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

**Paragraph 58.** The MCSO shall ensure that all databases containing individual-specific data comply with federal and state privacy standards governing personally identifiable information. MCSO shall develop a process to restrict database access to authorized, identified users who are accessing the information for a legitimate and identified purpose as defined by the Parties. If the Parties cannot agree, the Court shall make the determination.

#### MCSO remains in Full and Effective Compliance with Paragraph 58.

MCSO is in Full and Effective Compliance with the requirements for Paragraph 58 in accordance with Paragraph 13. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with this Paragraph on December 31, 2019. In the memorandum dated July 20, 2020 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 58.

Phase 1 compliance is demonstrated by MCSO policies GF-1, *Criminal Justice Data Systems*, and GF-3, *Criminal History Record Information and Public Records*. These policies state that the dissemination of Criminal History Record Information (CHRI) is based on federal guidelines, Arizona statutes, the Department of Public Safety (ASDPS), and the Arizona Criminal Justice Information System (ACJIS); and that any violation is subject to fine. No secondary dissemination is allowed. The policies require that the PSB provide written notification to the System Security Officer whenever it has been determined that an employee has violated the policy by improperly accessing any Office computer database system.

Phase 2 compliance is demonstrated by the Monitor's inquiries of whether there have been any instances of unauthorized access to and/or any improper uses of the database systems. The

Monitor also reviews all closed PSB cases and has access to any sustained or alleged violations of the requirements of this Paragraph.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 58 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

Paragraph 59. Notwithstanding the foregoing, the MCSO shall provide full access to the collected data to the Monitor and Plaintiffs' representatives, who shall keep any personal identifying information confidential. Every 180 days, MCSO shall provide the traffic stop data collected up to that date to the Monitor and Plaintiffs' representatives in electronic form. If proprietary software is necessary to view and analyze the data, MCSO shall provide a copy of the same. If the Monitor or the Parties wish to submit data with personal identifying information to the Court, they shall provide the personally identifying information under seal.

## MCSO remains in Full and Effective Compliance with Paragraph 59.

MCSO remains in Full and Effective Compliance with the requirements for Paragraph 59 in accordance with Paragraph 13. In the memorandum dated January 28, 2019 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 59.

MCSO has been in compliance with the requirements of Paragraph 59 for at least three consecutive years. Phase 1 compliance with this paragraph is not applicable. Phase 2 compliance with Paragraph 59 was first achieved on June 30, 2014. MCSO achieved three consecutive years of compliance with Paragraph 59 on June 30, 2017.

MCSO has captured traffic stop data electronically since April 1, 2014. All marked patrol vehicles are equipped with the TraCS system. All patrol deputies have been trained in TraCS data entry. BIO provides the traffic stop data to the Monitoring Team on a monthly basis. This traffic stop data includes a spreadsheet of all traffic stops for the reporting period and a listing of event numbers. MCSO has historically provided full access to all available collected electronic and written data for traffic stops.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 59 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

Paragraph 60. Within one year of the Effective Date, the MCSO shall develop a system by which Deputies can input traffic stop data electronically. Such electronic data system shall have the capability to generate summary reports and analyses, and to conduct searches and queries. MCSO will explore whether such data collection capability is possible through the agency's existing CAD and MDT systems, or a combination of the CAD and MDT systems with a new data collection system. Data need not all be collected in a single database; however, it should be collected in a format that can be efficiently analyzed together. Before developing an electronic system, the MCSO may collect data manually but must ensure that such data can be entered into the electronic system in a timely and accurate fashion as soon as practicable.

#### MCSO remains in Full and Effective Compliance with Paragraph 60.

MCSO remains in Full and Effective Compliance with the requirements for Paragraph 60 in accordance with Paragraph 13. In the memorandum dated January 28, 2019 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order

Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 60.

MCSO has been in compliance with the requirements of Paragraph 60 for at least three consecutive years. Phase 1 and Phase 2 compliance with Paragraph 60 was first achieved on September 30, 2015. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with this paragraph on September 30, 2018.

Phase 1 compliance is demonstrated by MCSO Policy EB-1, *Traffic Enforcement, Violator Contacts, and Citation Issuance*, most recently amended on May 28, 2020 and MCSO Policy EB-2, *Traffic Stop Data Collection*, most recently amended on January 7, 2020.

Phase 2 compliance is demonstrated through the use of the TraCS system and the ability for BIO to generate summary reports and analyses, and to conduct searches and queries. All marked patrol vehicles are equipped with the TraCS system and deputies have the ability to input traffic stop data electronically.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 60 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

Paragraph 61. The MCSO will issue functional video and audio recording equipment to all patrol deputies and sergeants who make traffic stops, and shall commence regular operation and maintenance of such video and audio recording equipment. Such issuance must be complete within 120 days of the approval of the policies and procedures for the operation, maintenance, and data storage for such on-person body cameras and approval of the purchase of such equipment and related contracts by the Maricopa County Board of Supervisors. Subject to Maricopa County code and the State of Arizona's procurement law, The Court shall choose the vendor for the video and audio recording equipment if the Parties and the Monitor cannot agree on one.

## MCSO remains in Full and Effective Compliance with Paragraph 61.

MCSO is in Full and Effective Compliance with the requirements for Paragraph 61 in accordance with Paragraph 13. In the memorandum dated January 6, 2020 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 61.

Phase 1 and Phase 2 compliance with Paragraph 61 was first achieved on June 30, 2016. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with this Paragraph on June 30, 2019.

Phase 1 compliance is demonstrated by MCSO Policy GJ-35, *Body-Worn Cameras*, most recently amended on December 31, 2019. This policy establishes a standardized system for creating, impounding, retaining, and destroying audio and/or video recordings made with body-worn cameras during investigative or law enforcement activities and contact with members of the public.

Phase 2 compliance is demonstrated by the issuance of body-worn cameras to all required patrol personnel and the full implementation that occurred on May 16, 2016. Furthermore, body-worn camera videos of random samples of traffic stops are provided to the Monitor for the assessment of traffic stop related Paragraphs 25 and 54. Reviews of these incidents provide verification that all Patrol deputies have been issued body-worn cameras, and properly utilize the devices.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 61 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

**Paragraph 63.** MCSO shall retain traffic stop written data for a minimum of 5 years after it is created, and shall retain in-car camera recordings for a minimum of 3 years unless a case involving the traffic stop remains under investigation by the MCSO or the Monitor, or is the subject of a Notice of Claim, civil litigation or criminal investigation, for a longer period, in which case the MCSO shall maintain such data or recordings for at least one year after the final disposition of the matter, including appeals. MCSO shall develop a formal policy, to be reviewed by the Monitor and the Parties pursuant to the process described in Section IV and subject to the District Court, to govern proper use of the on-person cameras; accountability measures to ensure compliance with the Court's orders, including mandatory activation of video cameras for traffic stops; review of the camera recordings; responses to public records requests in accordance with the Order and governing law; and privacy protections. The MCSO shall submit such proposed policy for review by the Monitor and Plaintiff's counsel within 60 days of the Court's issuance of an order approving the use of on-body cameras as set forth in this stipulation. The MCSO shall submit a request for funding to the Maricopa County Board of Supervisors within 45 days of the approval by the Court or the Monitor of such policy and the equipment and vendor(s) for such on-body cameras.

### MCSO remains in Full and Effective Compliance with Paragraph 63.

MCSO is in Full and Effective Compliance with the requirements for Paragraph 63 in accordance with Paragraph 13. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with this Paragraph on December 31, 2019. In the memorandum dated July 20, 2020 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 63.

Phase 1 compliance is demonstrated by MCSO policies EB-2, *Traffic Stop Data Collection*, GJ-35 *Body-Worn Cameras*, and the Body-Worn Camera Operations Manual, which delineate the requirements of this Paragraph. MCSO Policy EB-2 establishes procedures for the collection and retention of traffic stop data. MCSO Policy GJ-35 establishes a standardized system for creating, impounding, retaining, and destroying audio and/or video recordings made with body-worn cameras during investigative or law enforcement activities and contact with members of the public. The Body-Worn Camera Operations Manual provides specific guidance regarding the practices and procedures associated with the Body-Worn Camera Program.

Phase 2 compliance is demonstrated by the reviews of body-worn camera videos conducted by the Monitor as well as the Monitor's inspections of the original hardcopy form of any handwritten documentation of data collected during a traffic stop required to be stored at the District. These traffic stop written data files are inspected by the Monitor during site visits and have routinely been found to be in compliance.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 63 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

**Paragraph 64.** Within 180 days of the Effective Date, MCSO shall develop a protocol for periodic analysis of the traffic stop data described above in Paragraphs 54 to 59 ("collected traffic stop data") and data gathered for any Significant Operation as described in this Order ("collected")

patrol data") to look for warning signs or indicia or possible racial profiling or other improper conduct under this Order.

Based on the Monitor's 27th Quarterly Report, MCSO is not in Phase 1 or Phase 2 Compliance with Paragraph 64.

Phase 1: 90%, or 27 of the 30 Operation Manual sections, were approved and finalized as of the fourth quarter of 2020. Two of the remaining three sections—Section 308(Traffic Stop Monthly Analysis, Reporting Traffic Stop Annual Analysis, Reporting, and Responses), and Section 311 (TSAU Alert Process)—were approved during Q1 of 2021 for purposes of the TSMR pilot, but do not have final approval. The other section, Section 200 (Definitions), remains in development. Section 200 will be submitted in the final submission to ensure that all definitions relative to the EIU and TSAU functions are included. MCSO is currently exploring methods and developing methodologies to address the findings resulting from the Monthly analyses once approved and commenced.

Phase 2: MCSO continues to prioritize and work to achieve compliance with this Paragraph. Currently MCSO has produced 5 Traffic Stop Annual Analysis Reports. The third Quarterly Report (TSQR 3) was completed and published during Q1 of 2021. The fourth Quarterly Report (TSQR 4) methodology was completed and approved in Q1 of 2021, and is slated to be issued by June 30, 2021. Methodology for Quarterly report five (TSQR 5) was also completed and approved during Q1 of 2021 and is slated for issuance by September 30, 2021. MCSO made significant progress on the TSMR pilot during the first quarter of 2021. The pilot began in April 2021 and will be discussed in the next report.

Paragraph 65. MCSO shall designate a group with the MCSO Implementation Unit, or other MCSO Personnel working under the supervision of a Lieutenant or higher-ranked officer, to analyze the collected data on a monthly, quarterly and annual basis, and report their findings to the Monitor and the Parties. This review group shall analyze the data to look for possible individual-level, unit-level or systemic problems. Review group members shall not review or analyze collected traffic stop data or collected patrol data relating to their own activities.

MCSO is in Phase 1 compliance with Paragraph 65. MCSO is not in Phase 2 compliance.

Phase 2: MCSO continues to prioritize and work to achieve compliance with this Paragraph. Currently MCSO has produced 5 Traffic Stop Annual Analysis Reports. The third Quarterly Report (TSQR 3) was completed and published during Q1 of 2021. The fourth Quarterly Report (TSQR 4) methodology was completed and approved in Q1 of 2021 and will be issued by June 30, 2021. The methodology for the fifth Quarterly Report (TSQR 5) was also completed and approved during Q1 of 2021 and is slated for issuance by September 30, 2021. MCSO made significant progress on the TSMR pilot in the first quarter of 2021. The pilot began in April 2021 and will be discussed in the next report.

**Paragraph 67.** In this context, warning signs or indicia of possible racial profiling or other misconduct include, but are not limited to:

- a. racial and ethnic disparities in deputies', units' or the agency's traffic stop patterns, including disparities or increases in stops for minor traffic violations, arrests following a traffic stop, and immigration status inquiries, that cannot be explained by statistical modeling of race neutral factors or characteristics of deputies' duties, or racial or ethnic disparities in traffic stop patterns when compared with data of deputies' peers;
- b. evidence of extended traffic stops or increased inquiries/investigations where investigations involve a Latino driver or passengers;

- c. a citation rate for traffic stops that is an outlier when compared to data of a Deputy's peers, or a low rate of seizure of contraband or arrests following searches and investigations;
- d. indications that deputies, units or the agency is not complying with the data collection requirements of this Order; and
- e. other indications of racial or ethnic bias in the exercise of official duties.

## MCSO is in Phase 1 compliance with Paragraph 67. MCSO is not in Phase 2 compliance.

As noted above, MCSO made significant progress on the TSMR pilot in this reporting period. The pilot began in April 2021 and will be discussed in the next quarterly report.

**Paragraph 68.** When reviewing collected patrol data, MCSO shall examine at least the following:

- a. the justification for the Significant Operation, the process for site selection, and the procedures followed during the planning and implementation of the Significant Operation;
- b. the effectiveness of the Significant Operation as measured against the specific operational objectives for the Significant Operation, including a review of crime data before and after the operation;
- c. the tactics employed during the Significant Operation and whether they yielded the desired results:
- d. the number and rate of stops, Investigatory Detentions and arrests, and the documented reasons supporting those stops, detentions and arrests, overall and broken down by Deputy, geographic area, and the actual or perceived race and/or ethnicity and the surname information captured or provided by the persons stopped, detained or arrested;
- e. the resource needs and allocation during the Significant Operation; and
- f. any Complaints lodged against MCSO Personnel following a Significant Operation.

#### MCSO remains in Full and Effective Compliance with Paragraph 68.

MCSO remains in Full and Effective Compliance with the requirements for Paragraph 68 in accordance with Paragraph 13. In the memorandum dated January 28, 2019 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 68.

MCSO has been in compliance with the requirements of Paragraph 68 for at least three consecutive years. Phase 1 and Phase 2 compliance with Paragraph 68 was first achieved on September 30, 2014. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with this Paragraph on September 30, 2017.

Phase 1 compliance is demonstrated by MCSO policy GJ-33, *Significant Operations*, most recently amended on April 2, 2019. Phase 2 compliance is confirmed through monthly document requests and site visits.

Since the initial publication of GJ-33, MCSO has conducted only one Significant Operation. That one Significant Operation was "Operation Borderline," and it was conducted in October 2014. MCSO met all the requirements of this Paragraph during "Operation Borderline." MCSO has not conducted any Significant Operations since.

The requirements for notification and production of supporting documentation to the Monitor and Parties is required and outlined in the CID Operations Manual. Should MCSO conduct any future

pre-planned operations that meet the requirements as outlined in this Paragraph, the requirements and protocols established in Policy GJ-33 and the CID Operations Manual will be followed. MCSO is committed to adhering to Policy GJ-33 as a best practice for conducting Significant Operations.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 68 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

Paragraph 69. In addition to the agency-wide analysis of collected traffic stop and patrol data, MCSO Supervisors shall also conduct a review of the collected data for the Deputies under his or her command on a monthly basis to determine whether there are warning signs or indicia of possible racial profiling, unlawful detentions and arrests, or improper enforcement of Immigration-Related Laws by a Deputy. Each Supervisor will also report his or her conclusions based on such review on a monthly basis to a designated commander in the MCSO Implementation Unit.

### MCSO is in Phase 1 compliance with Paragraph 69. MCSO is not in Phase 2 compliance.

The Audit and Inspections Unit submitted the methodology for the BAF Tracking Study Inspection during Third Quarter of 2020 addressing previous comments. The Monitor response was received and at present a revised methodology is currently in the development and re-submittal process with AIU. The goal of the inspection is to identify trends found within the AIU inspections on a semi-annual basis, then recommend possible solutions for the Office, the divisions, and specific supervisors. In addition, it will assess the effectiveness of past recommendations.

Paragraph 70. If any one of the foregoing reviews and analyses of the traffic stop data indicates that a particular Deputy or unit may be engaging in racial profiling, unlawful searches or seizures, or unlawful immigration enforcement, or that there may be systemic problems regarding any of the foregoing, MCSO shall take reasonable steps to investigate and closely monitor the situation. Interventions may include but are not limited to counseling, Training, Supervisor ride-alongs, ordering changes in practice or procedure, changing duty assignments, Discipline, or of other supervised, monitored, and documented action plans and strategies designed to modify activity. If the MCSO or the Monitor concludes that systemic problems of racial profiling, unlawful searches or seizures, or unlawful immigration enforcement exist, the MCSO shall take appropriate steps at the agency level, in addition to initiating corrective and/or disciplinary measures against the appropriate Supervisor(s) or Command Staff. All interventions shall be documented in writing.

## MCSO is in Phase 1 compliance with Paragraph 70. MCSO is not in Phase 2 Compliance.

MCSO continues to implement the Constitutional Policing Plan (CPP) in conjunction with the CAB and the Parties. The plan was developed as an institutional bias remediation program to implement Paragraph 70 of the Court's Order. Progress on the CPP, Enhanced Cultural Competency District Presentation (Paragraph 70, Goals 3 & 5) was severely impacted by the risk of the spread of Coronavirus. In this reporting period the Training Division continued its work on a presentation regarding the Town of Aguila, including two submissions of a cultural competency video for review by the Monitor and Parties.

As noted above, MCSO also made significant progress on the TSMR pilot in this reporting period, obtaining approval from the Monitor to commence the pilot. The pilot began in April 2021 and will be discussed in the next report.

**Paragraph 71.** In addition to the underlying collected data, the Monitor and Plaintiffs' representatives shall have access to the results of all Supervisor and agency level reviews of the traffic stop and patrol data.

## MCSO remains in Full and Effective Compliance with Paragraph 71.

MCSO remains in Full and Effective Compliance with the requirements for Paragraph 71 in accordance with Paragraph 13. In the memorandum dated January 28, 2019 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 71.

MCSO has been in compliance with the requirements of Paragraph 71 for at least three consecutive years. Phase 1 compliance with this Paragraph is not applicable. Phase 2 compliance with Paragraph 71 was first achieved on June 30, 2014. MCSO achieved three consecutive years of compliance with Paragraph 71 on June 30, 2017. MCSO has consistently provided the Monitor and Parties access to the data and reports relevant to this Paragraph. The CID Operations Manual requires personnel to collect and disseminate data and/or information as requested by the Monitor Team through the document production request process.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 71 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

# Section 8: Early Identification System (EIS)

## **General Comment regarding BIO and BIO Inspections**

The inspection process is a valuable and successful tool in achieving and maintaining compliance with various Office Policies and stipulations of the Court's Order.

These general comments represent BIO's inspection activities for the period of January 1, 2021, through March 31, 2021. BIO completed 40 inspection reports, broken down as follows:

- Three Incident Report inspections
- Three Civilian Supervisory Note inspections
- Three Detention Supervisory Note inspections
- Three Sworn Supervisory Note inspections
- Three Traffic Stop Data inspections
- One Quarterly Employee Email inspection
- One Quarterly CAD/Alpha Paging inspection
- One Quarterly Patrol Shift Roster inspection
- Three TraCS Review of Traffic Stops inspections
- Three TraCS Discussion of Traffic Stops inspections
- Three Patrol Activity Log inspections
- Three Misconduct Investigations inspections
- Two Complaint Intake Testing inspections
- Three EIS Alerts inspections
- Three Post-Stop Ethnicity inspections
- One Targeted Integrity Inspection Report
- One Semi-annual Bias-Free Policing inspection

The following paragraphs represent compliance rates and brief progress assessments for the inspections during the First Quarter of 2021:

**Incident Reports:** The First Quarter of 2021 overall compliance rate was 99%. This was a 1% increase from the Fourth Quarter of 2020. In January, February and March, the compliance rate was 99%.

**Facility/Property and Evidence:** In March 2020, AIU halted the Facility and Property Inspection due to the risk posed by COVID-19. The Inspection has not yet resumed. Therefore, there is no recorded compliance rate for the First Quarter of 2021.

**Supervisory Notes-Civilian:** This inspection had an overall compliance rate of 98% for the First Quarter of 2021. This was a 7% increase from the Fourth Quarter of 2020. In January, the compliance rate was 94%, February was 100%, and March was 99%.

**Supervisory Notes-Detention:** The overall compliance rate for the First Quarter of 2021 was 97%. This was a 2% decrease from the Fourth Quarter of 2020. In January, the compliance rate was 100%, February was 98%, and March was 93%.

**Supervisory Note-Sworn (Patrol):** The overall compliance rate for the First Quarter of 2021 was 100%. This was a 3% increase from the Fourth Quarter of 2020. The months of January, February and March had a 100% compliance rate.

**Traffic Stop Data Collection:** The overall compliance rate for the First Quarter of 2021 was 99%. This was a 2% increase from the Fourth Quarter of 2020. The months of January, February and March had a 99% compliance rate.

**Quarterly Employee Email:** The quarterly employee email compliance rate for the First Quarter of 2021 was 99%. This was a 1% decrease from the Fourth Quarter of 2020.

**Quarterly CAD/Alpha Paging:** This inspection had an overall compliance rate of 100% for the First Quarter of 2021. This was the same score as the Fourth Quarter of 2020.

**Quarterly Patrol Shift Rosters:** The overall compliance rate for the First Quarter of 2021 was 96%. This was a 3% decrease from the Fourth Quarter of 2020. The MCSO has continued to adhere to the proper span of control for deputy-to-sergeant patrol squad ratios.

**Reviewed Traffic Stop Data:** The First Quarter of 2021 overall compliance rate for the Reviewed Traffic Stop Data inspections was 99%, which was the same score as the previous Fourth Quarter of 2020. The months of January and March had a 99% compliance rate and February had a 100% compliance rate.

**Discussed Traffic Stop Data:** The First Quarter of 2021 overall compliance rate for the Discussed Traffic Stop Data inspections was 99%, which was the same score as the previous Fourth Quarter of 2020. The months of January and February had a 99% compliance rate and March had a 100% compliance rate.

**Patrol Activity Logs:** The First Quarter of 2021 overall compliance rate for Patrol Activity Log inspections was 99%. This was the same score as the Fourth Quarter of 2020. The months of January and February had a 99% compliance rate and March had a 100% compliance rate.

**Misconduct Investigations:** The First Quarter of 2021 overall compliance rate for Misconduct Investigations inspections was 99%. This was the same score as the Fourth Quarter of 2020. The months of January and March had a 99% compliance rate and February had a 98% compliance rate.

**Complaint Intake Testing:** The First Quarter of 2021 overall compliance rate was 100%. This was the same score as the Fourth Quarter of 2020. The compliance rates for February and March were 100% each. There was no Complaint Intake Testing inspection conducted during January 2021.

**EIS Alerts:** The overall compliance rate for the First Quarter of 2021 was 96%. This was a 5% increase from the Fourth Quarter of 2020. The compliance rate for January and February were 100% each, where March was 87%. This compliance rate was due to 2 of 15 alerts not being returned to EIU within 30 days.

**Post-Stop Ethnicity:** The overall compliance rate for the First Quarter of 2021 was 100%. This was a 2% increase from the Fourth Quarter of 2020. In January, February and March, the compliance rate was 100%.

**Semi-Annual Policing Plan:** The overall compliance rate for the second Semi-Annual Inspection (July 1<sup>st</sup> to October 31<sup>st</sup>) of 2020 was 99%.

**Targeted Integrity Inspection Report:** The MCSO Audits and Inspections Unit (AIU) is responsible to conduct this inspection on an as-needed basis designed to examine a specific employee or group of employees who have been identified through an analysis of the Bureau of Internal Oversight (BIO), the Professional Standards Bureau (PSB), the Early Identification System (EIS), or other data collection methods, as displaying potential indications or concerns of involvement in improper or illegal behavior. This inspection was based on the compliance with the Court's Order, Paragraph 103. The overall compliance score for the Targeted Integrity Testing in the First Quarter resulted in PROCEDURAL FAIL score of 66.7%. This score indicates that the employee's actions were not in accordance with the procedures set forth in Office Policy, but the actions do not rise to the level of criminal or serious misconduct. In this circumstance, Section 303 of the BIO Operations Manual does not require a referral to the Professional Standards Bureau, but the actions were reported as a deficiency to the respective Division Commander through the BIO Action Form process.

The Office is committed to cultivating a professional law enforcement agency and enhancing its enforcement and detention services for our communities and citizens. As MCSO moves forward during this transition, AIU is committed to providing the tools necessary in the improvement of supervision, Policy compliance, and compliance with the Court's Order, all to achieve accountability and maintain a level of professionalism our employees are held to. It is vital for all leaders to embrace these opportunities to improve and move our agency forward. Employees of AIU recognize the hard work and challenges that lie ahead, and their efforts will be crucial to future successes and the accomplishment of fulfilling the Office mission.

**Constitutional Policing Plan (CPP):** There was no Constitutional Policing Plan inspection conducted during the First Quarter of 2021.

The following table indicates the inspection monthly compliance rates and the overall compliance rates for the First Quarter of 2021:

<b>Bureau of Internal Oversight- Monthly Inspections Compliance Rate</b>				
2021 Inspections	January	February	March	Overall Compliance Rate
IR Inspection	99%	99%	99%	99%
<b>Facility and Property Inspection</b>	N/A	N/A	N/A	N/A
Supervisor Note Civilian	94%	100%	99%	98%
<b>Supervisor Note Detention</b>	100%	98%	93%	97%
Supervisor Note Sworn	100%	100%	100%	100%
Traffic Stop Data	99%	99%	99%	99%
Quarterly Employee Emails	N/A	N/A	99%	99%
Quarterly CAD/Alpha Paging	N/A	N/A	100%	100%
<b>Quarterly Patrol Shift Roster</b>	N/A	N/A	96%	96%
TraCS Reviewed	99%	100%	99%	99%
TraCS Discussed	99%	99%	100%	99%
Patrol Activity Logs	99%	99%	100%	99%
<b>Misconduct Investigations</b>	99%	98%	99%	99%
<b>Complaint Intake Testing</b>	N/A	100%	100%	100%
EIS Alerts	100%	100%	87%	96%
Post Stop Ethnicity	100%	100%	100%	100%
<b>Targeted Integrity Inspection Report</b>	N/A	N/A	66.7%	66.7%
Constitutional Policing Plan Briefing	N/A	N/A	N/A	N/A
2 <sup>nd</sup> Semi-Annual Policing Plan 2020	N/A	N/A	N/A	99%

Table 1: Monthly Inspections Compliance Rate

#### **General Comments Regarding EIS**

The Early Identification System continues to operate and evolve in its processes to improve efficiency to achieve MCSO's goals. The EIU maintains the EIS system on a day-to-day basis and utilizes the full potential of the EIS for the identification of employee behaviors that may require intervention. The EIU also facilitates training related to the EIS, builds and tracks action plans, manages the EIS alert process and offers liaison assistance to field personnel to support effective supervision and achieve full compliance.

During this reporting period, the IAPRO system generated 144 alerts. EIU evaluated these alerts which led to the creation and distribution of 53 EIS Alerts to supervisors for review. Once EIS Alerts are returned from the field, the Alert Review Group (ARG) reviews and verifies alerts and interventions were properly documented. EIU has observed this adds additional time to the overall alert process but has improved the quality of alert documentation. EIU staff continue to work on alert tracking and assist supervisors to improve timeframe compliance.

EIU staff continued work on various projects for this quarter. These projects included final revisions to the EIS Supervisor Course and Blue Team 1- and 2-hour training courses, finalization

of the threshold analysis project, and updates/revisions to the EIU Operations Manual. The Blue Team courses have received approval and EIU plans to complete train the trainer during the second quarter of 2021 with final revisions for the EIS Supervisor course to be completed as well. Threshold analysis proposal is near completion, and the Section 302 is currently in the review process.

In addition to alert processing and listed projects, EIU personnel are tasked with ensuring and maintaining the proper use of the EIS system. This includes quality assurance of data being entered into the system via Blue Team. For this quarter, EIU staff processed and quality assured the following entries:

- Academy Notes 84
- Action Plan − 1
- Award Recipient 34
- Briefing Notes 555
- Coaching 54
- Commendations –163
- Data Validation 10
- EIS Action 32
- EIS Alert 53
- Employee Reported Activity 145
- Firearms Discharge 3
- Forced Entry 4
- Higher Award Nomination 33
- IR Memorialization –4
- Line Level Inspection 872
- MCAO Further Notice 64
- MCAO Turndown Notice 126
- Minor Award Nomination 29
- Performance Assessment Measure 172
- Probationary Release 5
- Supervisor Notes 13827
- Use of Force 180
- Vehicle Accident 31
- Vehicle Pursuit 1

The following is a listing of each Paragraph in Section 8, EIS, that MCSO is rated as "in compliance" or "not applicable" for both Phase 1 and Phase 2: 74, 75, and 80.

Paragraphs for which MCSO remains in Full and Effective Compliance are detailed with the reasons for the assertions. Paragraphs that are rated as "not in compliance" or "deferred" are listed in detail along with plans to correct any problems and responses to concerns.

Paragraph 72. MCSO shall work with the Monitor, with input from the Parties, to develop, implement and maintain a computerized EIS to support the effective supervision and management of MCSO Deputies and employees, including the identification of and response to potentially problematic behaviors, including racial profiling, unlawful detentions and arrests, and improper enforcement of Immigration-Related Laws within one year of the Effective Date. MCSO will regularly use EIS data to promote lawful, ethical and professional police practices; and to evaluate the performance of MCSO Patrol Operations Employees across all ranks, units and shifts.

## MCSO is in Phase 1 compliance with Paragraph 72. MCSO is not in Phase 2 compliance.

EIU staff have submitted Section 302 of the EIU Operations Manual and received comments back from Monitoring Team and Parties. During this reporting period, EIU continued to evaluate comments for 302 and is working toward the final revisions to the Threshold Analysis Project/Proposal. EIU believes improved thresholds through continued analysis will contribute to a more effective and accurate EIS.

**Paragraph 73.** Within 180 days of the Effective Date, MCSO shall either create a unit, which shall include at least one full-time-equivalent qualified information technology specialist, or otherwise expand the already existing role of the MCSO information technology specialist to facilitate the development, implementation, and maintenance of the EIS. MCSO shall ensure that there is sufficient additional staff to facilitate EIS data input and provide Training and assistance to EIS users. This unit may be housed within Internal Affairs ("IA").

#### MCSO is in Full and Effective Compliance with Paragraph 73.

MCSO is in Full and Effective Compliance with the requirements for Paragraph 73 in accordance with Paragraph 13. MCSO achieved three consecutive years of compliance with this Paragraph on March 31, 2020. In the memorandum dated November 4, 2020 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 73.

Phase 1 compliance is demonstrated by MCSO Policy GH-5, *Early Identification System*, most recently amended on May 6, 2020. This policy provides guidelines and procedures for an Early Identification System (EIS) which is designed to identify Office operating procedures that may need reevaluation and to assist supervisors with consistently evaluating employees, conducting performance evaluations, identifying outstanding employee performance, identifying those whose performance warrants further review, intervention, and when appropriate, a referral to the Professional Standards Bureau (PSB) for alleged misconduct.

Phase 2 compliance is demonstrated by the three Units within the Bureau of Internal Oversight (BIO) that facilitate the development, implementation, and maintenance of the EIS. These three Units are the Early Intervention Unit (EIU), the Audits and Inspections Unit (AIU), and the Traffic Stop Analysis Unit (TSAU). EIU coordinates the daily operations of the EIS and evaluates alerts and alert investigations. AIU conducts ongoing inspections that evaluate deputies and supervisors

use of the EIS and provide notification of potential deficiencies. The TSAU provides statistical reports of traffic stop data and other patrol-related functions.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 73 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

**Paragraph 76.** The EIS shall include appropriate identifying information for each involved Deputy (i.e., name, badge number, shift and Supervisor) and civilian (e.g., race and/or ethnicity).

## MCSO is in Full and Effective Compliance with Paragraph 76.

MCSO is in Full and Effective Compliance with the requirements for Paragraph 76 in accordance with Paragraph 13. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with this Paragraph on June 30, 2020. In the memorandum dated January 15, 2021 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 76.

Phase 1 compliance with this Paragraph is demonstrated by MCSO Policies EB-2, *Traffic Stop Data Collection*, and GH-5, *Early Identification System*. Policy EB-2, *Traffic Stop Data Collection*, establishes procedures for the collection and analysis of traffic stop data. This policy requires that the name, serial number, and call sign of each deputy involved, and the deputy's subjective perceived race, ethnicity, and gender of the driver and any passengers be documented on the VSCF. Policy GH-5, *Early Identification System*, establishes the EIS as a system of electronic databases that allows the Office to document appropriate identifying information for involved employees, and members of the public when applicable.

Phase 2 compliance is demonstrated by the monthly AIU Traffic Stop Data Inspection which includes an inspection of the requirements to record the identification information of deputies and drivers on the VSCF as required by this Paragraph. The Monitor's reviews and assessments of the Traffic Stop Data Inspection find that MCSO meets the requirements. Additionally, the Monitor reviews Incident Reports and NTCFs. These reviews show that the criteria required by this Paragraph is consistently included on these documents.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 76 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

**Paragraph 77.** MCSO shall maintain computer hardware, including servers, terminals and other necessary equipment, in sufficient amount and in good working order to permit personnel, including Supervisors and commanders, ready and secure access to the EIS system to permit timely input and review of EIS data as necessary to comply with the requirements of this Order.

## MCSO remains in Full and Effective Compliance with Paragraph 77.

MCSO remains in Full and Effective Compliance for Paragraph 77 in accordance with Paragraph 13. In the memorandum dated January 28, 2019 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 77.

MCSO has been in compliance with the requirements of Paragraph 77 for at least three consecutive years. Phase 1 compliance with this Paragraph is not applicable. MCSO achieved three consecutive years of Phase 2 compliance with this Paragraph on December 31, 2017.

MCSO has been responsive to ensuring that deputies and supervisors have access to the necessary equipment, in sufficient amount and in good working order, to meet the requirements of this Paragraph. MCSO commanders and supervisors have ready and secured access to the EIS system.

All marked patrol vehicles are properly equipped with TraCS equipment. Each District office has available computers for any occurrence of system failures with vehicle equipment. MCSO Policy GH-5, *Early Identification System*, delineates the purpose, use, and requirements of the EIS. MCSO has demonstrated its commitment to utilizing the EIS system as a part of necessary operations. The technology and equipment available at MCSO meet the requirements of the Court's Order.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 77 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

Paragraph 78. MCSO shall maintain all personally identifiable information about a Deputy included in the EIS for at least five years following the Deputy's separation from the agency. Information necessary for aggregate statistical analysis will be maintained indefinitely in the EIS. On an ongoing basis, MCSO shall enter information into the EIS in a timely, accurate, and complete manner, and shall maintain the data in a secure and confidential manner. No individual within MCSO shall have access to individually identifiable information that is maintained only within EIS and is about a deputy not within that individual's direct command, except as necessary for investigative, technological, or auditing purposes.

## MCSO remains in Full and Effective Compliance with Paragraph 78.

MCSO remains in Full and Effective Compliance with the requirements for Paragraph 78 in accordance with Paragraph 13. MCSO achieved three consecutive years of compliance with this Paragraph on September 30, 2020. In the memorandum dated April 16, 2021 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 78.

Phase 1 compliance with the requirements of this Paragraph is demonstrated by Policy GH-5, *Early Identification System*. It clearly states that employees only have access to EIS in furtherance of the performance of their duties, and that any other unauthorized access will be addressed under MCSO's discipline policy. The policy also notes that access to individual deputy information will be limited to appropriate supervisory/administrative personnel of that deputy. In addition, the policy states that personal information will be maintained in the database for at least five years following an employee's separation from the agency; however, all other information will be retained in EIS indefinitely.

Phase 2 compliance with the requirements of this Paragraph is demonstrated by MCSO publishing a System Log Audit operating procedure in November 2017 that required PSB to notify the Technology Management Bureau of any investigations involving a system breach. The Monitor fully vetted this operating procedure (BAS SOP 17-4) during their January 2018 site visit. MCSO reported no system breaches occurring since the January site visit. In addition, the Monitor receives summaries of all internal investigations each month.

MCSO's concern for the integrity of information in EIS is further exemplified by the protocols that PSB has created to meet the requirements of Subparagraphs 75.a. and 75.b. regarding purview of open complaints and internal investigations. PSB not only controls who can view summaries of open investigations, but has created a protocol for creating the summary of open investigations to protect the integrity of the case while it is being processed.

MCSO has also created a work group to ensure the integrity of traffic stop data used for analysis. The protocols used by this work group are incorporated into Section 306 of the EIU Operations Manual. This section has been approved by the Monitor and incorporated into the Manual as finalized.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 78 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

**Paragraph 79.** The EIS computer program and computer hardware will be operational, fully implemented, and be used in accordance with policies and protocols that incorporate the requirements of this Order within one year of the Effective Date. Prior to full implementation of the new EIS, MCSO will continue to use existing databases and resources to the fullest extent possible, to identify patterns of conduct by employees or groups of Deputies.

MCSO is in Phase 1 compliance with Paragraph 79. MCSO is not in Phase 2 compliance.

EIU continues to work to automate processes such as reports and notifications to ensure the EIS and available resources are being used to the fullest extent possible.

**Paragraph 81.** MCSO shall develop and implement a protocol for using the EIS and information obtained from it. The protocol for using the EIS shall address data storage, data retrieval, reporting, data analysis, pattern identification, identifying Deputies for intervention, Supervisory use, Supervisory/agency intervention, documentation and audit. Additional required protocol elements include:

- a. comparative data analysis, including peer group analysis, to identify patterns of activity by individual Deputies and groups of Deputies;
- b. identification of warning signs or other indicia of possible misconduct, including, but not necessarily limited, to:
  - i. failure to follow any of the documentation requirements mandated pursuant to this Order;
  - ii. racial and ethnic disparities in the Deputy's traffic stop patterns, including disparities or increases in stops for minor traffic violations, arrests following a traffic stop, and immigration status inquiries, that cannot be explained by statistical modeling of race neutral factors or characteristics of Deputies' specific duties, or racial or ethnic disparities in traffic stop patterns when compared with data of a Deputy's peers;
  - iii. evidence of extended traffic stops or increased inquiries/investigations where investigations involve a Latino driver or passengers;
  - iv. a citation rate for traffic stops that is an outlier when compared to data of a Deputy's peers, or a low rate of seizure of contraband or arrests following searches and investigations;

- v. complaints by members of the public or other officers; and
- vi. other indications of racial or ethnic bias in the exercise of official duties;
- c. MCSO commander and Supervisor review, on a regular basis, but not less than bimonthly, of EIS reports regarding each officer under the commander or Supervisor's direct command and, at least quarterly, broader, pattern-based reports;
- d. a requirement that MCSO commanders and Supervisors initiate, implement, and assess the effectiveness of interventions for individual Deputies, Supervisors, and units, based on assessment of the information contained in the EIS;
- e. identification of a range of intervention options to facilitate an effective response to suspected or identified problems. In any cases where a Supervisor believes a Deputy may be engaging in racial profiling, unlawful detentions or arrests, or improper enforcement of Immigration-Related Laws or the early warning protocol is triggered, the MCSO shall notify the Monitor and Plaintiffs and take reasonable steps to investigate and closely monitor the situation, and take corrective action to remedy the issue. Interventions may include but are not limited to counseling, Training, Supervisor ride-alongs, ordering changes in practice or procedure, changing duty assignments, Discipline, or other supervised, monitored, and documented action plans and strategies designed to modify activity. All interventions will be documented in writing and entered into the automated system;
- f. a statement that the decision to order an intervention for an employee or group using EIS data shall include peer group analysis, including consideration of the nature of the employee's assignment, and not solely on the number or percentages of incidents in any category of information recorded in the EIS;
- g. a process for prompt review by MCSO commanders and Supervisors of the EIS records of all Deputies upon transfer to their supervision or command;
- h. an evaluation of whether MCSO commanders and Supervisors are appropriately using the EIS to enhance effective and ethical policing and reduce risk; and
- i. mechanisms to ensure monitored and secure access to the EIS to ensure the integrity, proper use, and appropriate confidentiality of the data.

## MCSO is in Phase 1 compliance with Paragraph 81. MCSO is not in Phase 2 compliance.

To achieve Phase 2 compliance, the monthly traffic stop analyses must resume using an approved methodology and be included in the Monthly Alert Report in addition to producing TSQRs. MCSO is making progress, notably with the TSMR pilot starting in April 2021, and continues to work to achieve compliance with the requirements of this Paragraph.

# Section 9: Supervision and Evaluation of Officer Performance

On September 5, 2017, MCSO instituted the Chain of Command program which delineates the reporting structure for every employee in the Office. The program is used to align every employee with their current supervisor so that necessary and/or required documentation is routed/captured by the required systems that currently link into the program. Additionally, the MCSO Training Division continues to deliver training to newly promoted employees to ensure they have the training and skills necessary to be successful.

The following is a listing of each Paragraph in Section 9, Supervision and Evaluation of Officer Performance, that MCSO is rated as "in compliance" or "not applicable" for both Phase 1 and Phase 2: 83, 90, 91, and 99.

Paragraphs for which MCSO remains in "Full and Effective Compliance" are detailed with the reasons for the assertions. Paragraphs that are rated as "not in compliance" or "deferred" are listed in detail along with plans to correct any problems and responses to concerns.

**Paragraph 84.** Within 120 days of the Effective Date, all patrol Deputies shall be assigned to a single, consistent, clearly identified Supervisor. First-line field Supervisors shall be assigned to supervise no more than twelve Deputies.

### MCSO remains in Full and Effective Compliance with Paragraph 84.

MCSO is in Full and Effective Compliance with the requirements for Paragraph 84 in accordance with Paragraph 13. Phase 1 and Phase 2 compliance with Paragraph 84 was first achieved on March 31, 2016. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with this Paragraph on March 31, 2019. In the memorandum dated October 2, 2019 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 84.

Phase 1 compliance is demonstrated by MCSO Policy GB-2, *Command Responsibility*, which establishes that no subordinate shall report to more than one single, consistent, and clearly identified direct supervisor at any given time and that first-line patrol supervisors shall be assigned to supervise no more than a total of eight deputies, reserve deputies, and posse members, but in no event, should a patrol supervisor be responsible for more than a total of twelve deputies, reserve deputies, and posse members.

Phase 2 compliance is demonstrated by the monthly rosters, shift rosters, and span of control memos submitted for review that document all patrol deputies are assigned to a single, consistent, clearly identified supervisor and that first-line field Supervisors are assigned to supervise no more than twelve Deputies.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 84 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

**Paragraph 85.** First-line field Supervisors shall be required to discuss individually the stops made by each Deputy they supervise with the respective Deputies no less than one time per month in order to ensure compliance with this Order. This discussion should include, at a minimum, whether the Deputy detained any individuals stopped during the preceding month, the reason for any such detention, and a discussion of any stops that at any point involved any immigration issues.

### MCSO is in Full and Effective Compliance with Paragraph 85.

MCSO is in Full and Effective Compliance with the requirements for Paragraph 85 in accordance with Paragraph 13. MCSO achieved three consecutive years of compliance with this Paragraph on March 31, 2020. In the memorandum dated November 4, 2020 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 85.

Phase 1 compliance is demonstrated by MCSO Policy EB-1, *Traffic Enforcement, Violator Contacts, and Citation Issuance*, most recently amended on May 28, 2020. This policy requires that First-line supervisors shall individually discuss the traffic stops made by each deputy under their supervision, at least one time per month. The discussion shall include whether the deputy detained any individuals, the reason for such detention, and whether any stops involved immigration issues.

Phase 2 compliance is demonstrated by the Monitor's reviews of supervisor-deputy discussions documented in an MCSO submitted spreadsheet. The Monitor also reviews a random sampling of VSCFs. MCSO has consistently demonstrated compliance with the requirements for supervisors to discuss individually the stops made by each deputy they supervise as required by this Paragraph.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 85 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

**Paragraph 86.** On-duty field Supervisors shall be available throughout their shift to provide adequate on-scene field supervision to Deputies under their direct command and, as needed, to provide Supervisory assistance to other units. Supervisors shall be assigned to and shall actually work the same days and hours as the Deputies they are assigned to supervise, absent exceptional circumstances.

#### MCSO is in Full and Effective Compliance with Paragraph 86.

MCSO is in Full and Effective Compliance with the requirements for Paragraph 86 in accordance with Paragraph 13. MCSO achieved three consecutive years of compliance with this Paragraph on March 31, 2020. In the memorandum dated November 4, 2020 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 86.

Phase 1 compliance is demonstrated by MCSO Policy GB-2, *Command Responsibility*, most recently amended on June 28, 2019. This policy establishes that sworn supervisors shall provide the effective supervision necessary to ensure that deputies are following Office policies or procedures, federal, state, or local criminal or applicable civil laws, administrative rules and regulations.

Phase 2 compliance is demonstrated by the Monitor's reviews of MCSO Daily Shift Rosters which document that deputies are assigned to and work the same schedules as their supervisors, and supervisors are available to provide on-scene supervision. The Monitor also reviews the Patrol Activity Logs (PALs) which document that supervisors are available and provide on-scene field supervision. MCSO has consistently shown that supervisors are assigned to work the same days and hours as the deputies under their supervision and that supervisors are available to provide on-scene supervision.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 86 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

**Paragraph 87.** MCSO shall hold Commanders and Supervisors directly accountable for the quality and effectiveness of their supervision, including whether commanders and Supervisors identify and effectively respond to misconduct, as part of their performance evaluations and through non-disciplinary corrective action, or through the initiation of formal investigation and the disciplinary process, as appropriate.

MCSO is in Phase 1 compliance with Paragraph 87. MCSO is not in Phase 2 compliance.

MCSO is continuing the process of developing a new EPA. The Monitor and Parties have reviewed the draft proposals. The prototype EPA has been piloted in Districts 2 and 3. This draft proposal includes rating dimensions that address the requirements of the Order. MCSO is hopeful that the new EPA will soon be approved.

As an interim measure meant to specifically address the recurring deficiencies in the EPAs that are completed for supervisors and commanders, MCSO has added to the questions that serve as prompts for the Quality of Supervisory Review/Supervisor Accountability rating dimension within the currently approved EPA format. These additions are reinforcements of the direct requirements of the Court's Order. MCSO believes that these reinforcements will improve compliance until such time as the new EPA process is approved and fully implemented.

**Paragraph 88.** To ensure compliance with the terms of this Order, first-line Supervisors in any Specialized Units enforcing Immigration-Related Laws shall directly supervise the law enforcement activities of new members of the unit for one week by accompanying them in the field, and directly supervise the in-the-field-activities of all members of the unit for at least two weeks every year.

#### MCSO remains in Full and Effective Compliance with Paragraph 88.

MCSO remains in Full and Effective Compliance for Paragraph 88 in accordance with Paragraph 13. In the memorandum dated January 28, 2019 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 88.

MCSO has been in Phase 1 and Phase 2 compliance with Paragraph 88 for at least three consecutive years. MCSO first achieved Phase 1 and Phase 2 compliance on September 30, 2015. There are no specialized units within MCSO that enforce Immigration-Related laws. The SID Operations Manual is required to be reviewed annually and has an effective date of April 1, 2018. The SID organizational chart and the SID Operations Manual support that the Anti-Trafficking Unit no longer exists and that there are no specialized units in MCSO whose mission includes the enforcement of human smuggling laws as part of their duties.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 88 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

**Paragraph 89.** A Deputy shall notify a Supervisor before initiating any immigration status investigation, as discussed in Paragraph 28. Deputies shall also notify Supervisors before effectuating an arrest following any immigration-related investigation or for an Immigration Related Crime, or for any crime related to identity fraud or lack of an identity document. The responding Supervisor shall approve or disapprove the Deputy's investigation or arrest

recommendation based on the available information and conformance with MCSO policy. The Supervisor shall take appropriate action to address any deficiencies in Deputies' investigation or arrest recommendations, including releasing the subject, recommending non-disciplinary corrective action for the involved Deputy, and/or referring the incident for administrative investigation.

### MCSO remains in Full and Effective Compliance with Paragraph 89.

MCSO is in Full and Effective Compliance with the requirements for Paragraph 89 in accordance with Paragraph 13. In the memorandum dated January 6, 2020 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 89.

Phase 1 and Phase 2 compliance with Paragraph 89 was first achieved on June 30, 2016. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with this Paragraph on June 30, 2019.

Phase 1 compliance is demonstrated by MCSO Policies EA-11, *Arrest Procedures*, GC-17, *Employee Disciplinary Procedures*, EB-1, *Traffic Enforcement, Violator Contacts, and Citation Issuance*, and GF-5, *Incident Report Guidelines*. These policies establish that deputies must contact a supervisor before initiating any immigration status investigation, effectuating an arrest following any immigration-related investigation or for an Immigration Related Crime, or for any crime related to identity fraud or lack of an identity document.

Phase 2 compliance is demonstrated by the Monitor's review and assessment of IRs, bookings, and criminal citations.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 89 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

Paragraph 92. Supervisors shall use EIS to track each subordinate's violations or deficiencies in Investigatory Stops or detentions and the corrective actions taken, in order to identify Deputies needing repeated corrective action. Supervisors shall notify IA. The Supervisor shall ensure that each violation or deficiency is documented in the Deputy's performance evaluations. The quality and completeness of these Supervisory reviews shall be taken into account in the Supervisor's own performance evaluations. MCSO shall take appropriate corrective or disciplinary action against Supervisors who fail to conduct complete, thorough, and accurate reviews of Deputies' stops and Investigatory Detentions.

MCSO is in Phase 1 compliance with Paragraph 92. MCSO is not in Phase 2 compliance.

The Monitor's 27th Quarterly Report notes 35 of 44 EPAs reviewed met the requirements of this Paragraph. The compliance rate was 79.55%.

MCSO continues to stress the importance of quality EIS reviews and accurate documentation.

**Paragraph 93.** Absent extraordinary circumstances, MCSO Deputies shall complete all incident reports before the end of shift. MCSO field Supervisors shall review incident reports and shall memorialize their review of incident reports within 72 hours of an arrest, absent exceptional circumstances.

MCSO remains in Full and Effective Compliance with Paragraph 93.

MCSO is in Full and Effective Compliance for Paragraph 93 in accordance with Paragraph 13. In the memorandum dated April 9, 2020 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 93.

MCSO has been in compliance with the requirements of Paragraph 93 for at least three consecutive years. Phase 1 and Phase 2 compliance with Paragraph 93 was first achieved on September 30, 2016. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with this Paragraph on September 30, 2019.

Phase 1 compliance is demonstrated by MCSO Policy EA-11, Arrest Procedures, most recently amended on May 13, 2020 and MCSO Policy GF-5, Incident Report Guidelines. These two policies establish that deputies and reserve deputies shall complete and submit all IRs prior to the end of the shift, absent extraordinary circumstances, as approved by a supervisor. The policies further establish that supervisors shall review documentation of all stops, investigatory detentions, and arrests within 72 hours of receiving such documentation, absent exceptional circumstances.

Phase 2 compliance is demonstrated by the Monitor's monthly reviews of randomly selected IRs that are assessed for the requirements of this Paragraph. MCSO has consistently provided proper documentation of timely submission and supervisory reviews of IRs.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 93 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

**Paragraph 94.** As part of the Supervisory review, the Supervisor shall document any arrests that are unsupported by probable cause or are otherwise in violation of MCSO policy, or that indicate a need for corrective action or review of agency policy, strategy, tactics, or Training. The Supervisor shall take appropriate action to address violations or deficiencies in making arrests, including notification of prosecuting authorities, recommending non-disciplinary corrective action for the involved Deputy, and/or referring the incident for administrative or criminal investigation.

MCSO is in Phase 1 compliance with Paragraph 94. MCSO is not in Phase 2 compliance.

For this reporting period, 116 of the 130 in-custody and criminal citation reports reviewed by the Monitor were found to be in compliance, for a rating of 89.23%, which is close to the 94% needed to achieve compliance. MCSO continues to work to achieve compliance with Paragraph 94.

**Paragraph 95.** Supervisors shall use EIS to track each subordinate's violations or deficiencies in the arrests and the corrective actions taken, in order to identify Deputies needing repeated corrective action. The Supervisor shall ensure that each violation or deficiency is noted in the Deputy's performance evaluations. The quality of these supervisory reviews shall be taken into account in the Supervisor's own performance evaluations, promotions, or internal transfers. MCSO shall take appropriate corrective or disciplinary action against Supervisors who fail to conduct reviews of adequate and consistent quality.

MCSO is in Phase 1 compliance with Paragraph 95. MCSO is not in Phase 2 compliance.

A total of 35 of 44 EPAs met the requirements of this Paragraph. The compliance rate was 79.55%. MCSO continues the process of developing a new EPA. The Monitor and Parties have reviewed the draft proposals. MCSO continues to reinforce the importance of this Paragraph's requirements to staff. MCSO believes that these reinforcements will improve compliance until such time as the new EPA process is approved and fully implemented.

**Paragraph 96.** A command-level official shall review, in writing, all Supervisory reviews related to arrests that are unsupported by probable cause or are otherwise in violation of MCSO policy, or that indicate a need for corrective action or review of agency policy, strategy, tactics, or Training. The commander's review shall be completed within 14 days of receiving the document reporting the event. The commander shall evaluate the corrective action and recommendations in the Supervisor's written report and ensure that all appropriate corrective action is taken.

MCSO is in Phase 1 compliance with Paragraph 96. MCSO is not in Phase 2 compliance.

MCSO continues to stress the importance of this Paragraph's requirements through various methods, including training for all supervisors/commanders and in communication with division commanders. MCSO BIO has been identifying and addressing these matters directly with involved patrol supervisors and commanders. MCSO is encouraged by the effectiveness of its internal review processes in BIO and is committed to continued improvement in the identification and appropriate resolution of these matters at the district/division level.

**Paragraph 97.** MCSO Commanders and Supervisors shall periodically review the EIS reports and information, and initiate, implement, or assess the effectiveness of interventions for individual Deputies, Supervisors, and units based on that review. The obligations of MCSO Commanders and Supervisors in that regard are described above in Paragraphs 81(c)–(h).

MCSO is in Phase 1 compliance with Paragraph 97. MCSO is not in Phase 2 compliance.

The Monitor's 27th Quarterly Report rates MCSO's compliance for the two required EIS reviews per month at 87.34% for the fourth quarter of 2020. It is further noted that a review of broader pattern-based reports, as required by Paragraph 81.c., and assessments of interventions as required by this Paragraph, has not been sufficiently documented to meet compliance with this Paragraph.

MCSO continues to stress the importance of the required reviews.

**Paragraph 98.** MCSO, in consultation with the Monitor, shall create a system for regular employee performance evaluations that, among other things, track each officer's past performance to determine whether the officer has demonstrated a pattern of behavior prohibited by MCSO policy or this Order.

MCSO is in Phase 1 compliance with Paragraph 98. MCSO is not in Phase 2 compliance.

MCSO is continuing the process of developing a new EPA. The Monitor and Parties have reviewed the draft proposals. The prototype EPA has been piloted in Districts 2 and 3. This draft proposal includes quality and effectiveness of supervision as a rating dimension.

As an interim measure meant to specifically address the recurring deficiencies in the EPAs that are completed for supervisors and commanders, MCSO has added to the questions that serve as prompts for the "Quality of Supervisory Review/Supervisor Accountability" rating within the currently approved EPA format. These additions are reinforcements of the direct requirements of the Court's Order. MCSO believes that these reinforcements will improve compliance with these recurring deficiencies until such time as the new EPA process is approved and fully implemented.

**Paragraph 100.** The quality of Supervisory reviews shall be taken into account in the Supervisor's own performance evaluations.

MCSO is in Phase 1 compliance with Paragraph 100. MCSO is not in Phase 2 compliance.

MCSO is continuing the process of developing a new EPA. The Monitor and Parties have reviewed the draft proposals. The draft proposal addresses the requirements of documenting the quality of investigators' internal affairs investigations and supervisors' reviews of investigations.

As an interim measure meant to specifically address the recurring deficiencies in the EPAs that are completed for supervisors and commanders, MCSO has added to the questions that serve as prompts for the Quality of Supervisory Review/Supervisor Accountability rating dimension within the currently approved EPA format. These additions are reinforcements of the direct requirements of the Court's Order. MCSO believes that these reinforcements will improve compliance until such time as the new EPA process is approved and fully implemented.

**Paragraph 101.** Within 180 days of the Effective Date, MCSO shall develop and implement eligibility criteria for assignment to Specialized Units enforcing Immigration-Related Laws.

## MCSO remains in Full and Effective Compliance with Paragraph 101.

MCSO remains in Full and Effective Compliance for Paragraph 101 in accordance with Paragraph 13. In the memorandum dated January 28, 2019 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 101.

MCSO asserts that it has been in Phase 1 and Phase 2 compliance with Paragraph 101 for at least three consecutive years. MCSO first achieved Phase 1 and Phase 2 compliance on September 30, 2015.

There are no specialized units within MCSO that enforce Immigration-Related laws. The SID Operations Manual is required to be reviewed annually and has an effective date of April 1, 2018. The SID organizational chart and the SID Operations Manual support that the Anti-Trafficking Unit no longer exists and that there are no specialized units in MCSO whose mission includes the enforcement of human smuggling laws as part of their duties.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 101 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

# Section 10: Misconduct and Complaints

## **General Comments Regarding Misconduct and Complaints:**

In accordance with Paragraph 251, PSB implemented a voluntary survey for complainants to complete after the conclusion of an investigation. The surveys are intended to capture complainant demographic information for external complaints and to examine any patterns or trends involving the findings of investigations related to the complainant's demographic information. Beginning January 1, 2020, upon the closure of an external misconduct investigation, PSB provides prepaid postage return envelopes to the complainants, allowing them to return the survey to MCSO by mail, without incurring any fees. Additionally, complainants may complete a web-based version of the survey, capturing the same demographic information. The relevant demographic information and any identified patterns will be reported in subsequent Semi-Annual Misconduct Reports. During the first two quarters of 2020, PSB closed 432 investigations. Of the closed external investigations, three post-complaint surveys were returned to PSB; for an approximate 3% rate of return. During the last two quarters of 2020, PSB closed 563 investigations. Of the closed external investigations, eight surveys were returned to PSB; for an approximate 5% rate of return.

Paragraphs for which MCSO remains in "Full and Effective Compliance" are detailed with the reasons for the assertions. Paragraphs that are rated as "not in compliance" or "deferred" are listed in detail along with plans to correct any problems and responses to concerns.

Paragraph 102. MCSO shall require all personnel to report without delay alleged or apparent misconduct by other MCSO Personnel to a Supervisor or directly to IA that reasonably appears to constitute: (i) a violation of MCSO policy or this Order; (ii) an intentional failure to complete data collection or other paperwork requirements required by MCSO policy or this Order; (iii) an act of retaliation for complying with any MCSO policy; (iv) or an intentional provision of false information in an administrative investigation or any official report, log or electronic transmittal of information. Failure to voluntarily report or document apparent misconduct described in this Paragraph shall be an offense subject to Discipline.

#### MCSO is in Full and Effective Compliance with Paragraph 102.

MCSO is in Full and Effective Compliance with the requirements for Paragraph 102 in accordance with Paragraph 13. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with this Paragraph on June 30, 2020. In the memorandum dated January 15, 2021 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 102.

Phase 1 compliance with this Paragraph is demonstrated by the requirements of several MCSO Policies. Policy CP-2, *Code of Conduct*, addresses the requirements that personnel report without delay alleged or apparent misconduct. Policies CP-5, *Truthfulness*, and GH-2, *Internal Investigations*, require truthfulness and do not allow for the submission of false information. Acts of retaliation are expressly forbidden in Policy CP-11, *Anti-Retaliation*. Policies CP-3, *Workplace Professionalism: Discrimination and Harassment*, GC-16, *Employee Grievance Procedures*, and GC-17, *Employee Disciplinary Procedures*, further address requirements of this Paragraph.

Phase 2 compliance is demonstrated by the Monitor's reviews of misconduct investigations involving MCSO personnel. These reviews show that the criteria required by this Paragraph is consistently met by MCSO personnel. Many of these misconduct investigations have been internally generated, which further shows that all personnel report violations of alleged or apparent

misconduct. MCSO has consistently identified and addressed misconduct that is raised by other employees or identified by supervisory personnel.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 102 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

**Paragraph 103.** Within one year of the Effective Date, MCSO shall develop a plan for conducting regular, targeted, and random integrity audit checks to identify and investigate Deputies possibly engaging in improper behavior, including: Discriminatory Policing; unlawful detentions and arrests; improper enforcement of Immigration-Related Laws; and failure to report misconduct.

## MCSO is in Phase 1 and Phase 2 compliance with Paragraph 103.

AIU currently conducts random and regular integrity audit checks through monthly and quarterly inspections. Although the Unit's Operations Manual is still being developed, in the Monitor Quarterly Reports the Monitor Team credits MCSO with meeting the requirements of this paragraph regarding "regular" and "random" inspections through the following inspections: Supervisory Notes, Complaint Intake Tests, Patrol Activity Logs, Traffic Stop Data, Post Stop Ethnicity, Incident Reports, Employee Email, etc.

On August 27, 2020, Section 303 of the AIU Operations Manual was published. This section contains the approved methodology for targeted integrity testing. During the Fourth Quarter of 2020 [December] the AIU conducted a target integrity test for post-stop ethnicity documentation of the driver and the report was published. In the First Quarter of 2021 (March) the AIU conducted a targeted integrity test for post-stop ethnicity documentation of the passenger and the report was published.

**Paragraph 104.** Subject to applicable laws, MCSO shall require Deputies to cooperate with administrative investigations, including appearing for an interview when requested by an investigator and providing all requested documents and evidence. Supervisors shall be notified when a Deputy under their supervision is summoned as part of an administrative investigation and shall facilitate the Deputy's appearance, absent extraordinary and documented circumstances.

## MCSO remains in Full and Effective Compliance with Paragraph 104.

MCSO is in Full and Effective Compliance for Paragraph 104 in accordance with Paragraph 13. In the memorandum dated April 9, 2020 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 104.

MCSO has been in compliance with the requirements of Paragraph 104 for at least three consecutive years. Phase 1 and Phase 2 compliance with Paragraph 104 was first achieved on September 30, 2016. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with this Paragraph on September 30, 2019.

Phase 1 compliance is demonstrated by MCSO Policy GH-2, Internal Investigations, most recently amended on June 25, 2020. This policy establishes that all employees shall cooperate with an administrative investigation, including appearing for an interview when requested by an investigator, and providing all required documents, evidence, or names of witnesses that may be relevant to the investigation. This policy further establishes that supervisors shall be notified when an employee under their supervision is summoned as part of an administrative investigation and shall facilitate the employee's appearance, absent extraordinary and documented circumstances.

Phase 2 compliance is demonstrated by the Monitor's monthly reviews of completed misconduct investigations that are assessed for the requirements of this Paragraph. Reviews of these investigations and the associated investigative format and checklist have shown that MCSO deputies consistently appear for scheduled interviews, provide all required information to investigators, and cooperate with investigations. These reviews have also shown that supervisors are notified when an employee under their supervision is summoned as part of an administrative investigation and that supervisors facilitate the employee's appearance.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 104 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

**Paragraph 105.** Investigators shall have access to, and take into account as appropriate, the collected traffic stop and patrol data, Training records, Discipline history, and any past Complaints and performance evaluations of involved officers.

## MCSO is in Full and Effective Compliance with Paragraph 105.

MCSO is in Full and Effective Compliance with the requirements for Paragraph 105 in accordance with Paragraph 13. MCSO achieved three consecutive years of compliance with this Paragraph on March 31, 2020. In the memorandum dated November 4, 2020 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 105.

Phase 1 compliance is demonstrated by MCSO Policy GH-2, *Internal Investigations*, most recently amended on May 25, 2021. This policy establishes procedures for accepting, processing, and investigating complaints of employee misconduct. Investigators are required to review the employee's EI Pro/Blue Team entries and Personnel File, as well as any other pertinent information on the employee in order to compile a complete history.

Phase 2 compliance is demonstrated by the Monitor's reviews of completed Administrative Investigations. These reviews have consistently found that the information required for compliance with this Paragraph is consistently provided in the checklist and investigative reports. These reviews also show that discipline history, past complaints, performance evaluations, traffic stop and patrol data, and training records are included in the documents considered for final discipline findings.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 105 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

**Paragraph 106.** Records of Complaints and investigations shall be maintained and made available, un-redacted, to the Monitor and Plaintiffs' representatives upon request. The Monitor and Plaintiffs' representatives shall maintain the confidentiality of any information therein that is not public record. Disclosure of records of pending investigations shall be consistent with state law.

#### MCSO remains in Full and Effective Compliance with Paragraph 106.

MCSO remains in Full and Effective Compliance with the requirements for Paragraph 106 in accordance with Paragraph 13. Phase 1 compliance is not applicable. Phase 2 compliance with Paragraph 106 was first achieved on December 31, 2015. MCSO achieved three consecutive years of Phase 2 compliance with this Paragraph on December 31, 2018. In the memorandum dated June

25, 2019 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 106.

Phase 2 compliance is demonstrated by MCSO's maintenance of the required records as well as making the required records available to the Monitor, Plaintiffs, and Plaintiff-Intervenors. MCSO distributes documents via a document-sharing website. MCSO has consistently met the requirements of Paragraph 106.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 106 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

# Section 11: Community Engagement

The Maricopa County Sheriff's Office remains engaged in delivering quality community engagement for the youth and adults. Measures are taken to attain and sustain engagement with the community through the development of community partnerships with community members, local businesses, established faith-based groups, and non-profit organizations. In furtherance of community engagement activity, the Office organized the Community Outreach Division (COrD). The COrD has been instrumental in promoting and participating in events that unite MCSO personnel with community members in comfortable, non-law enforcement environments.

MCSO's quarterly register records community policing activities performed by MCSO Patrol Deputies across the county. For the quarterly period beginning January 1, through March 31, 2021, the MCSO has registered 88 events, where public attendance was recorded at approximately 3,900. During this same period, MCSO recorded 562 occasions of community policing utilizing the Computer Aided Dispatch System; those engagements totaled over 1,540 staff hours and are primarily attributed to the community policing activities of Patrol Deputies.

The Community Outreach Division has continually worked on bringing MCSO and the community together with existing programs, along with developing new relationships and programs in the community.

Through the above-mentioned collaborations, MCSO participated in several community events. The events listed below are just a sample of the events and programs that occurred in this reporting period. These community contacts are reflective of the COVID-19 Pandemic occurrence. During this period MCSO continued to practice social distancing and did not participate in many large crowd events.

As a sample review, MCSO personnel participated in the following public events this reporting period:

On February 1, 2021, COPS recognized the Maricopa County Sheriff's Office as the February 2021 winner of the "Community Policing in the Action" photo contest.

On February 17, 2021, The Community Outreach Division and the Custody Support Division hosted a Clothing Drive to collect clothing items that will go towards inmates being released from our custody and re-entering society. We encouraged all MCSO employees to participate in this event as a way of "Paying it Forward" and giving back to those we serve.

On February 24, 2021, the Community Outreach Team participated in two separate virtual presentations with students from the Franklin Police and Fire High School. The presentation was about the Sheriff's Office Mobile Field Force. The topic was a great opportunity for a dialogue with students. We interacted with the students virtually. We addressed many questions posed by the students.

On February 21, 2021, the Community Outreach Team partnered with the Arizona Coyotes to raise money towards a hockey scholarship fund. The event "Skatin' for Leighton" was in honor of Leighton Accardo who tragically lost her battle with stage 4 cancer at the young age of 9. Lyndsey Fry (Leighton's former coach and AZ Coyotes Community Engagement Director) rollerbladed over 96 miles, raising \$75,000 in memory of Leighton. Lyndsey started her adventure in Phoenix Children's Hospital and skated to every single skating rink in the metropolitan Phoenix area, finishing in Gila River Arena. The money raised went toward a

girl's hockey scholarship fund in Leighton's memory so more young girls can play a sport that Leighton loved. MCSO was honored to safely guide and cheer on Lyndsey at all her stops and support the event until the final stop.

On February 28, 2021, the Community Outreach Team along with the Mounted Unit participated in a parade made for Luke. Luke is a child who was diagnosed with leukemia and had gone through a bone marrow transplant. The Mounted Unit was present to honor Luke, his family and friends. Luke's family showed great appreciation to MCSO for utilizing the horses to interact and bring much happiness to the children.

On March 6, 2021, the Community Outreach Team participated in an event called Mujeres. The event was made by the radio "La Reina" for the Hispanic community. The Community Outreach Team has a great relationship with La Reina Radio. They have helped the Office communicate with the Hispanic community to form a better relationship between the community and Sheriff's Office. During this event MCSO personnel had the opportunity to speak with the community directly.

On March 6, 2021, the Community Outreach Team participated in Truck Town with the Highlands Church located in Scottsdale, Arizona. This free event was an interactive big truck experience for kids and families of all ages. Children were able to get up close and personal with fire trucks, police cars, construction vehicles, 18 wheelers, garbage trucks, tow trucks and more. MCSO was in attendance with the booking van and a patrol vehicle. The community came together to gather items that are in demand because of COVID such as hygiene products.

On March 6, 2021, MCSO also participated in a community event with a newly built church in the Sunnyslope area. This event was a Spanish-speaking event and was to celebrate the opening of El Shaddi Church. MCSO was in attendance with a patrol vehicle and an informational booth. This event allowed for the community to approach MCSO employees to become familiar with us and create a dialogue.

On March 13, 2021, the Community Outreach Team participated in Buckeye Family Resource Center's Health and Safety Fair. The fair was a drive-through style to promote social distancing and provide the community with information. In attendance were several health organizations, Buckeye Fire Department, Buckeye Police Department, and MCSO.

On March 25, 2021, the Community Outreach Team and Sheriff Penzone visited Children First Leadership Academy (CFA). CFA is a unique school that provides its students stability and support in a safe environment. It was a privilege to meet students, answer their questions, and build a stronger, positive relationship between the community and the Office. The students gifted Sheriff Penzone with thoughtful, handwritten letters, and we gave them items from MCSO.

On March 27, 2021, the Community Outreach Team in collaboration with District II, hosted a very successful carwash with all profits benefiting the Special Olympics of Arizona. This event was well received by the community as the attendance and support was very noticeable, including from one of the athletes. Although the event was only 5 hours we were able to raise over \$1,700 dollars, which helped benefit the Arizona's Special Olympics Athletes with their programs involving the "Inclusion Revolution."

To honor Dr. Seuss on his Birthday in March, MCSO Deputies, Detention Officers, and

civilian staff were invited to record for the students of Taft Elementary School and read them their favorite Dr. Seuss stories. We had 10 employees reading the books including Sheriff Penzone with his wife. Due to COVID-19 restrictions we could not attend this year in person at Taft Elementary School.

The following is a listing of each Paragraph in Section 11, Community Engagement in which MCSO is rated as "in compliance" or "not applicable" for both Phase 1 and Phase 2: 109, 110, 111, 112, 113, 114, 115, 116, 117, and 118.

# Section 12: Misconduct Investigations, Discipline, and Grievances

In accordance with Paragraph 251, during the last rating period PSB developed a voluntary survey for complainants to complete after the conclusion of an investigation. The surveys are intended to capture complainant demographic information for external complaints and to examine any patterns or trends involving the findings of investigations related to the complainant's demographic information. Beginning January 1, 2020, upon the closure of an external misconduct investigation PSB provides prepaid postage return envelopes to the complainants, allowing them to return the survey to MCSO by mail, without incurring any fees. Additionally, complainants may complete a web-based version of the survey, capturing the same demographic information. During the first two quarters of 2020, PSB closed 432 investigations. Of the closed external investigations, three post complaint surveys were returned to PSB; for an approximate 3% rate of return. During the last two quarters of 2020 PSB closed 563 investigations. Of the closed external investigations, eight surveys were returned to PSB; for an approximate 5% rate of return. The relevant demographic information, and any identified patterns, will be reported in subsequent Semi-Annual Misconduct Reports.

The following is a listing of each Paragraph in Section 12, Misconduct Investigations, Discipline, and Grievances, that MCSO is rated as "in compliance" or "not applicable" for both Phase 1 and Phase 2: 167, 168, 169, 170, 171, 172, 173, 174, 178, 179, 180, 181, 189, 190, 191, 192, 193, 196, 197, 198, 199, 200, 201, 202, 203, 205, 206, 207, 208, 209, 210, 212, 213, 214, 215, 216, 217, 218, 221, 222, 223, 224, 225, 226, 237, 240, 241, 242, 243, 246, 250, 251, 252, 253, 254, 255, 256, 257, 258, 259, and 260.

Listed in detail below, are Paragraphs that are rated as "not in compliance" or "deferred" along with plans to correct any problems and responses to concerns. Paragraphs for which MCSO remains in "Full and Effective Compliance" are detailed with the reasons for the assertions. Also listed in detail are Paragraphs 177, 182, 184, 185, 186, 187 and 188 that MCSO asserts are in "Full and Effective Compliance", along with the reasons for the assertions.

Paragraph 165. Within one month of the entry of this Order, the Sheriff shall conduct a comprehensive review of all policies, procedures, manuals, and other written directive related to misconduct investigations, employee discipline, and grievances, and shall provide to the Monitor and Plaintiffs new policies and procedure or revise existing policies and procedures. The new or revised policies and procedures that shall be provided shall incorporate all of the requirements of this Order. If there are any provisions as to which the parties do not agree, they will expeditiously confer and attempt to resolve their disagreements. To the extent that the parties cannot agree on any proposed revisions, those matters shall be submitted to the Court for resolution within three months of the date of the entry of this Order. Any party who delays the approval by insisting on provisions that are contrary to this Order is subject to sanction.

Phase 1 compliance for this Paragraph is not applicable. Phase 2 compliance is deferred.

Pursuant to the Second Supplemental order, the MCSO Policy Section has submitted twenty-six (26) polices to the Monitor Team. The Monitor Team has approved all twenty-six (26) of these policies:

- CP-2, Code of Conduct (Monitor Approved)
- CP-3, Workplace Professionalism: Discrimination and Harassment (Monitor Approved)
- CP-5, Truthfulness (Monitor Approved)

- CP-11, Anti-Retaliation (Monitor Approved)
- EA-2, Patrol Vehicles (Monitor Approved)
- GA-1, Development of Written Orders (Monitor Approved)
- GB-2, Command Responsibility (Monitor Approved)
- GC-4, Employee Performance Appraisals (Monitor Approved)
- GC-7, Transfer of Personnel (Monitor Approved)
- GC-11, *Employee Probationary Periods* (*Monitor Approved*)
- GC-12, Hiring and Promotional Procedures (Monitor Approved)
- GC-16, Employee Grievance Procedures (Monitor Approved)
- GC-17, Employee Disciplinary Procedures (Monitor Approved)
- GC-22, Critical Incident Stress Management Program (Monitor Approved)
- GD-9, Litigation Initiation, Document Preservation, and Document Production Notices (Annual Review)
- GE-4, Use, Assignment, and Operation of Vehicles (Monitor Approved)
- GG-1, Peace Officer Training Administration (Monitor Approved)
- GG-2, Detention/Civilian Training Administration (Monitor Approved)
- GH-2, Internal Investigations (Monitor Approved)
- GH-4, Bureau of Internal Oversight (Monitor Approved)
- GH-5, Early Identification System (EIS)(Monitor Approved)
- GI-4, Calls for Service (Monitor Approved)
- GI-5, Voiance Language Services (Monitor Approved)
- GJ-24, Community Relations and Youth Programs (Monitor Approved)
- GJ-26, Sheriff's Reserve Deputy Program (Monitor Approved)
- GJ-27, Sheriff's Posse Program (Monitor Approved)

**Paragraph 175.** As soon as practicable, commanders shall review the disciplinary history of all employees who are transferred to their command.

#### MCSO is in Phase 1 and Phase 2 compliance with Paragraph 175.

As noted in the Monitor's 25th Report, the compliance issues for the timely reviews of transferred employees' EIS histories are a Detention issue. A new tracking measure to ensure that the transfer forms are completed in the 14-day time frame has been instituted by the Detention administrative personnel. The impact of MCSO's attention to this matter is reflected in the Monitor's 26th Report, where MCSO received a compliance rate of 100% for all employee categories in all three months of the quarter. The Monitor's 27th Report indicates a compliance rate of 98.48% for the quarter.

**Paragraph 176.** The quality of investigators' internal affairs investigations and Supervisors' reviews of investigations shall be taken into account in their performance evaluations.

#### MCSO is in Phase 1 and Phase 2 compliance with Paragraph 176.

MCSO is continuing the process of developing a new EPA. The Monitor and Parties have reviewed the draft proposals. The draft proposal addresses the requirements of documenting the quality of investigators' internal affairs investigations and supervisors' reviews of investigations.

As an interim measure meant to specifically address the recurring deficiencies in the EPAs that are completed for supervisors and commanders, MCSO has added to the questions that serve as prompts for the "Quality of Supervisory Review/Supervisor Accountability" rating within the currently approved EPA format. These additions are reinforcements of the direct requirements of

the Court's Order. MCSO believes that these reinforcements will improve compliance until such time as the new EPA process is approved and fully implemented. MCSO realized a compliance rate improvement from 92.86% last quarter to 96.30%% in this reporting period.

**Paragraph 177.** There shall be no procedure referred to as a "name-clearing hearing." All predisciplinary hearings shall be referred to as "pre-determination hearings," regardless of the employment status of the principal.

#### MCSO is in Phase 1 and Phase 2 Compliance with Paragraph 177.

MCSO asserts that it has been in compliance with the requirements of Paragraph 177 for at least three consecutive years. Phase 1 and Phase 2 compliance with Paragraph 177 was first achieved on June 30, 2017. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with this Paragraph on June 30, 2020.

Phase 1 compliance with the requirements of this Paragraph is demonstrated by MCSO Policy GC-17 (Employee Disciplinary Procedures), most recently amended on May 25, 2021 and GH-2 (Internal Investigations), most recently amended on May 25, 2021.

Phase 2 compliance with the requirements of this Paragraph is demonstrated by the Monitor's review of administrative misconduct investigations each reporting period. As required by this Paragraph the Monitor has consistently found misconduct investigations that resulted in serious discipline and in which the employee was afforded the opportunity for an administrative hearing, the only reference to the hearing was "predetermination hearing."

# MCSO asserts Full and Effective Compliance with the requirements for Paragraph 177 in accordance with Paragraph 13.

**Paragraph 182.** Within three months of the finalization of these policies consistent with  $\P$  165 of this Order, the Sheriff will provide training that is adequate in quality, quantity, scope, and type, as determined by the Monitor, to all Supervisors on their obligations when called to a scene by a subordinate to accept a civilian complaint about that subordinate's conduct and on their obligations when they are phoned or emailed directly by a civilian filing a complaint against one of their subordinates.

#### MCSO is in Phase 1 and Phase 2 Compliance with Paragraph 182.

MCSO asserts that it has been in compliance with the requirements of Paragraph 182 for at least three consecutive years. Phase 1 and Phase 2 compliance with Paragraph 182 was first achieved on August 30, 2017. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with this Paragraph on August 30, 2020.

Phase 1 compliance with the requirements of this Paragraph is demonstrated by MCSO Policy GC-17 (Employee Disciplinary Procedures), most recently amended on May 25, 2021, GH-2 (Internal Investigations), most recently amended on May 25, 2021, GG-1 (Peace Officer Training Administration), most recently amended on March 31, 2021, GG-2 (Detention/Civilian Training Administration), most recently amended on March 31, 2021, and the Training Division Operations Manual, most recently amended on March 9, 2020.

Phase 2 compliance with the requirements of this Paragraph is demonstrated by the Monitor's review of several training programs (ACT, SRELE, EIS, and PSB40) which address the requirements of this Paragraph by including policy reference and additional direction when appropriate.

MCSO asserts Full and Effective Compliance with the requirements for Paragraph 182 in accordance with Paragraph 13.

**Paragraph 184.** All findings will be based on the appropriate standard of proof. These standards will be clearly delineated in policies, training, and procedures, and accompanied by detailed examples to ensure proper application by internal affairs investigators.

## MCSO is in Phase 1 and Phase 2 Compliance with Paragraph 184.

MCSO asserts that it has been in compliance with the requirements of Paragraph 184 for at least three consecutive years. Phase 1 and Phase 2 compliance with Paragraph 184 was first achieved on December 30, 2017. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with this Paragraph on December 30, 2020.

Phase 1 compliance with the requirements of this Paragraph is demonstrated by MCSO Policy GH-2 (Internal Investigations), most recently amended on May 25, 2021.

Phase 2 compliance with the requirements of this Paragraph is demonstrated by the Monitor's review of completed administrative misconduct investigations. The Monitor has consistently found MCSO in compliance with the requirements of this Paragraph.

# MCSO asserts Full and Effective Compliance with the requirements for Paragraph 184 in accordance with Paragraph 13.

**Paragraph 185.** Upon receipt of any allegation of misconduct, whether internally discovered or based upon a civilian complaint, employees shall immediately notify the Professional Standards Bureau.

#### MCSO is in Phase 1 and Phase 2 Compliance with Paragraph 185.

MCSO asserts that it has been in compliance with the requirements of Paragraph 185 for at least three consecutive years. Phase 1 and Phase 2 compliance with Paragraph 185 was first achieved on June 30, 2017. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with this Paragraph on June 30, 2020.

Phase 1 compliance with the requirements of this Paragraph is demonstrated by MCSO Policy GH-2 (Internal Investigations), most recently amended on May 25, 2021.

Phase 2 compliance with the requirements of this Paragraph is demonstrated by the Monitor's review of administrative and criminal misconduct investigations. The Monitor has consistently found that PSB was appropriately notified in compliance with the requirements of this Paragraph.

# MCSO asserts Full and Effective Compliance with the requirements for Paragraph 185 in accordance with Paragraph 13.

Paragraph 186. Effective immediately, the Professional Standards Bureau shall maintain a centralized electronic numbering and tracking system for all allegations of misconduct, whether internally discovered or based upon a civilian complaint. Upon being notified of any allegation of misconduct, the Professional Standards Bureau will promptly assign a unique identifier to the incident. If the allegation was made through a civilian complaint, the unique identifier will be provided to the complainant at the time the complaint is made. The Professional Standards Bureau's centralized numbering and tracking system will maintain accurate and reliable data regarding the number, nature, and status of all misconduct allegations, from initial intake to final disposition, including investigation timeliness and notification to the complainant of the interim status, if requested, and final disposition of the complaint. The system will be used to determine the status of misconduct investigations, as well as for periodic assessment of compliance with relevant policies and procedures and this Order, including requirements of timeliness of

investigations. The system also will be used to monitor and maintain appropriate caseloads for internal affairs investigators.

## MCSO is in Phase 1 and Phase 2 Compliance with Paragraph 186.

MCSO asserts that it has been in compliance with the requirements of Paragraph 186 for at least three consecutive years. Phase 1 and Phase 2 compliance with Paragraph 186 was first achieved on June 30, 2017. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with this Paragraph on June 30, 2020.

Phase 1 compliance with the requirements of this Paragraph is demonstrated by MCSO Policy GH-2 (Internal Investigations), most recently amended on May 25, 2021.

Phase 2 compliance with the requirements of this Paragraph is demonstrated by the Monitor's review of the IAPro system and the administration of procedures required by this Paragraph. The Monitor has consistently found MCSO to be in compliance with the requirements of this Paragraph.

# MCSO asserts Full and Effective Compliance with the requirements for Paragraph 186 in accordance with Paragraph 13.

**Paragraph 187.** The Professional Standards Bureau shall maintain a complete file of all documents within the MCSO's custody and control relating to any investigations and related disciplinary proceedings, including pre-determination hearings, grievance proceedings, and appeals to the Maricopa County Law Enforcement Merit System Council or a state court.

## MCSO is in Phase 1 and Phase 2 Compliance with Paragraph 187.

MCSO asserts that it has been in compliance with the requirements of Paragraph 187 for at least three consecutive years. Phase 1 and Phase 2 compliance with Paragraph 187 was first achieved on June 30, 2017. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with this Paragraph on June 30, 2020.

Phase 1 compliance with the requirements of this Paragraph is demonstrated by MCSO Policy GH-2 (Internal Investigations), most recently amended on May 25, 2021.

Phase 2 compliance with the requirements of this Paragraph is demonstrated by the Monitor's inspection of both hardcopy and electronic files. During the October 2019 site visit, a member of the Monitor Team verified continued compliance at the PSB facility by inspecting both the criminal and administrative investigation file rooms. The Monitor also randomly reviewed both electronic and hard-copy documents to ensure that all information was being maintained as required for compliance with this Paragraph. The Monitor has consistently found MCSO to be in compliance with the requirements of this Paragraph.

# MCSO asserts Full and Effective Compliance with the requirements for Paragraph 187 in accordance with Paragraph 13.

**Paragraph 188.** Upon being notified of any allegation of misconduct, the Professional Standards Bureau will make an initial determination of the category of the alleged offense, to be used for the purposes of assigning the administrative investigation to an investigator. After initially categorizing the allegation, the Professional Standards Bureau will promptly assign an internal affairs investigator.

#### MCSO is in Phase 1 and Phase 2 Compliance with Paragraph 188.

MCSO asserts that it has been in compliance with the requirements of Paragraph 188 for at least three consecutive years. Phase 1 and Phase 2 compliance with Paragraph 188 was first achieved on

June 30, 2017. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with this Paragraph on June 30, 2020.

Phase 1 compliance with the requirements of this Paragraph is demonstrated by MCSO Policy GH-2 (Internal Investigations), most recently amended on May 25, 2021 and the Professional Standards Bureau Operations Manual, published on December 13, 2018.

Phase 2 compliance with the requirements of this Paragraph is demonstrated by the Monitor's review of administrative misconduct investigations, service complaints, and coachings determined by the PSB Commander. The Monitor has consistently found MCSO to be in compliance with the requirements of this Paragraph.

## MCSO asserts Full and Effective Compliance with the requirements for Paragraph 188 in accordance with Paragraph 13.

**Paragraph 194.** The Commander of the Professional Standards Bureau shall ensure that investigations comply with MCSO policy and all requirements of this Order, including those related to training, investigators' disciplinary backgrounds, and conflicts of interest.

MCSO is in Phase 1 compliance with Paragraph 194. MCSO is not in Phase 2 compliance.

MCSO continues to object to the Monitor's method of assessment for compliance with Paragraph 194. Paragraph 194 requires the PSB Commander to ensure that investigations comply with MCSO policy and the Order. Yet the Monitor determines cases to be not in compliance if PSB discovers and corrects deficiencies in an investigation prior to the completion of the investigation. PSB's reviews correct most deficiencies identified. As the Monitor's 27th Quarterly Report notes, "We continue to find that, in most cases, PSB personnel are identifying and ensuring that corrections are made and all documentation is completed in those cases they review." (Monitor's 27th Quarterly Report at 189-190). PSB's actions comply with Paragraph 194 and meet its goal of ensuring compliant final investigations by MCSO. Deficiencies in District investigations are addressed in Paragraph 211 and are outside of the requirements for Paragraph 194.

MCSO continues to object to the Monitor's decision to retroactively apply a method of assessment for requested extensions of time to complete investigations that was not in effect at the time the requests were authored (as set out in MCSO's 26th Quarterly Report), for those extension requests authored and approved prior to October 15, 2020.

**Paragraph 195.** Within six months of the entry of this Order, the Professional Standards Bureau shall include sufficient trained personnel to fulfill the requirements of this Order.

MCSO is in Phase 1 compliance with Paragraph 195. MCSO is not in Phase 2 compliance.

Paragraph 195 of the Monitor's 27th Quarterly Report (at 195) states that MCSO will not be in compliance with this Paragraph until MCSO addresses PSB's staffing issues. MCSO has been attempting to work with the Monitor and the Parties to address the backlog in open investigations. MCSO disagrees with the assumption that increasing staffing is the entire solution. Increased staffing may help address the increased influx of investigations, but it will not be sufficient to keep up with the workload without substantive changes.

The overwhelming number of complaint investigations is the root cause for the extended timelines and backlog of investigations. MCSO initiated 1,204 complaint investigations in 2020. The total number of investigations for 2019 was 1,111. The total number of investigations for 2018 was

1,114. The total number of investigations for 2017 was 1,028. The number of complaint investigations initiated by MCSO far exceeds industry standards.

MCSO believes that some modifications to the requirements for opening and completing investigations are necessary to appropriately manage investigations and the caseload. MCSO has repeatedly put forth suggestions for changes to the requirements for administrative misconduct investigations. These recommended changes have met resistance from the Parties. MCSO has requested for the past several reporting periods that this issue can and should be addressed by the Monitor, but that effort has not been successful. We believe the volume of cases and the backlog is an unanticipated impact and not the intended outcome of the requirements of the Order. Accordingly, on May 28, 2021, MCSO asked the Court to modify portions of the Second Order to provide PSB with more discretion to manage its caseload. That motion remains pending.

In addition, MCSO has continued its efforts to hire civilian investigators and has contracted with an outside consulting firm that will provide further investigative support. However, even a dramatic increase in the number of investigators will not be sufficient to significantly reduce the number of outstanding investigations or the length of open investigations unless the requirements of these investigations have been modified to mitigate their unintended consequences. By the end of the first quarter of 2021, PSB staff included 21 sworn personnel, 21 detention personnel, 3 civilian investigators and 9 civilian administrative support personnel. The total number of investigators was 26. As a result of a recent restructuring, PSB will be able to hire three more civilian investigators and four additional administrative support staff. These will replace three vacant sergeant positions.

MCSO has repeatedly asked the Monitor to provide its assessment of the number of investigators needed to meet the demands of the caseload (as reflected in MCSO's responses to the Monitor's 23<sup>rd</sup>, 24<sup>th</sup>, 25<sup>th</sup>, 26<sup>th</sup>, and 27<sup>th</sup> Quarterly Reports). To date the Monitor has not responded with an estimate of staffing requirements.

As outlined in Paragraph 138, the Monitor is required to conduct a comprehensive annual reassessment and determine whether and to what extent the desired outcomes have been achieved and whether any modifications to the Order are necessary in light of the unanticipated high volume of administrative investigations. This reassessment is required to address areas of greatest concern, including strategies for accelerating Full and Effective Compliance. Based upon this comprehensive reassessment, the Monitor may recommend modifications to the Order that he believes are necessary to achieve and sustain the intended outcomes.

MCSO reiterates its request that the Monitor conduct the comprehensive reassessment required by Paragraph 138 and work collaboratively with MCSO on a strategy to accelerate compliance.

PSB has demonstrated that it conducts fair, impartial, thorough, and complete misconduct investigations, and issues fair and equitable discipline when warranted. All investigators assigned to PSB receive annual training to include the initial 40-hour Misconduct Investigations training and the 8-hour annual training for conducting misconduct investigations, as specified in Paragraphs 178 and 179.

**Paragraph 204.** Internal affairs investigators will complete their administrative investigations within 85 calendar days of the initiation of the investigation (60 calendar days if within a Division). Any request for an extension of time must be approved in writing by the Commander of the Professional Standards Bureau. Reasonable requests for extensions of time may be

granted.

MCSO is in Phase 1 compliance with Paragraph 204. MCSO is not in Phase 2 compliance.

The Monitor assessed MCSO as in compliance with the requirements of Paragraph 204 for the quarters ending June 30, 2018 through June 30, 2019. MCSO was also found to be in compliance for the fourth quarter of 2019 and the first quarter of 2020. During these referenced time frames, as well as other previous quarters, the Monitor found the requirements of Paragraph 204 were met if the case contained a timely request for, and an approval of, an extension. For this reporting period as well as the previous two, the Monitor has applied a different method of assessment that critiques the "reasonability" of the requested extensions. On October 15, 2020 the same day it issued its draft report for the second quarter—the Monitor informed MCSO that the Monitor will now consider extension requests to be compliant only if the request relates to delays specific to the investigation. Despite only notifying MCSO of its new policy in October 2020, the Monitor's 25th report inappropriately retroactively applied this new method of assessing compliance to conduct that occurred in the second quarter of 2020. Unsurprisingly, MCSO's conduct in the second quarter of 2020 did not comply with a rule that did not exist until October 2020. MCSO continues to object to the application of this rule to extension requests authored before the rule was in effect, as it relates to extension memos authored and approved prior to October 15, 2020.

In the first quarter of 2021, five months after the Monitor changed its method for determining the reasonableness of extension requests, the Parties filed for a Motion for an Order to Show Cause (Doc. 2610) requesting that the Court commence proceedings to hold MCSO in contempt because of the backlog and the time it takes to complete investigations. MCSO opposed this request, reiterating its view that modifications to the requirements for internal investigations are needed and describing the work it has done to attempt to manage the caseload.

The lengthy time for completion of administrative misconduct investigations is a direct result of the overwhelming influx of complaints that must be investigated. MCSO asserts that the high volume of complaint investigations is an unanticipated impact and not the intended outcome of the requirements of the Order. MCSO has raised this issue with the Monitor and Parties since October 2018 to make sure they are aware of the problem and in an effort to work collaboratively toward solutions.

MCSO initiated 1,204 complaint investigations in 2020. The total number of investigations for 2019 was 1,111. The total number of investigations for 2018 was 1,114. The total number of investigations for 2017 was 1,028. MCSO closed 628 investigations in 2017, 518 investigations in 2018, 727 investigations in 2019, and 995 investigations in 2020. During this rating period (1st Quarter 2021) MCSO initiated 269 investigations and closed 210. The current average caseload is 72 investigations per investigator.

MCSO has put forth suggestions for changes to the requirements for administrative misconduct investigations. It has proposed permitting more management discretion regarding opening and closing administrative investigations. It has also recommended that the timelines in this paragraph be modified to be consistent with state law. These recommended changes have met resistance from the Parties.

In addition, MCSO has continued to try to use its resource effectively to produce quality investigations and manage the caseload. A new captain joined PSB this quarter, and he is

examining ways to complete cases more efficiently. PSB triages and assigns cases to investigators to attempt to maximize efficiency. In early 2021, MCSO initiated a pilot program in which the Employee Retention and Performance Division ("ERPD") reviewed some internal PSB complaints to assess whether employee personal relationship concerns or performance issues in which internal policy violations were not readily apparent, could be addressed by the ERPD rather than PSB. (MCSO will provide additional information about this pilot after its conclusion.) It is anticipated that some complaints could be resolved through ERPD rather than an IA process, which would help reduce the IA caseload.

The Monitor's 27<sup>th</sup> Quarterly report concluded (at 202) that 52% of the investigations were completed within the required timeframe or had an extension request the Monitor deemed acceptable. An additional 36% were completed within 180 days or had an acceptable extension request.

While MCSO has attempted to address the timeline problem, it has also requested for the past several reporting periods that the Monitor use his authority to address the issue. As outlined in Paragraph 138, the Monitor is required to conduct a comprehensive annual reassessment and determine whether and to what extent the desired outcomes have been achieved and whether any modifications to the Order are necessary in light of the unanticipated high volume of administrative investigations. This reassessment is required to address areas of greatest concern, including strategies for accelerating Full and Effective Compliance. Based upon this comprehensive reassessment, the Monitor may recommend modifications to the Order that he believes are necessary to achieve and sustain the intended outcomes.

MCSO reiterates its request (first made in its comments to the Monitor's 23rd report and repeated in its comments to subsequent reports) that the Monitor conduct the comprehensive reassessment required by Paragraph 138 and work collaboratively with MCSO on a strategy to accelerate Full and Effective Compliance.

The Monitor indicated that MCSO "bears the responsibility to address [the timeliness] issue with decisive action." It is attempting to do so.

Paragraph 211. If the Commander—meaning the Commander of the PSB or the Commander of the Division in which the internal affairs investigation was conducted—determines that the findings of the investigation report are not supported by the appropriate standard of proof, the Commander shall return the investigation to the investigator for correction or additional investigative effort, shall document the inadequacies, and shall include this documentation as an addendum to the original investigation. The investigator's Supervisor shall take appropriate action to address the inadequately supported determination and any investigative deficiencies that led to it. The Commander shall be responsible for the accuracy and completeness of investigation reports prepared by internal affairs investigators under his or her command.

MCSO is in Phase 1 compliance with Paragraph 211. MCSO is not in Phase 2 compliance.

MCSO continues to object to the method of assessment utilized by the Monitor for compliance with Paragraph 211 because it far exceeds the actual requirements of Paragraph 211, and instead imports requirements from other Paragraphs. Paragraph 211 requires that (1) the Commander of the Division in which an administrative investigation is conducted shall return investigations that

have findings not supported by the appropriate standard of proof for correction or additional investigation; (2) the Commander shall document the inadequacies and include this documentation as an addendum to the original investigation; and (3) the investigator's supervisor shall take action to address the deficiencies.

The Monitor's 27th report identified 87 cases reviewed for compliance with Paragraph 211. PSB investigated 49 of the 87 administrative misconduct investigations reviewed during this reporting period. Forty-eight were investigated by PSB personnel, and one was investigated by the contract investigator who completes cases for PSB when there is a conflict. In 47 of the 49 cases (96%), the Monitor found the investigations to be thorough, and the reports were well-written. The Monitor identified specific concerns with two investigations (4%). In one, it believed findings of sustained should have been made and were not. In the second, it believed that additional principals should have been identified and were not. The final determination applied an assessment of extension requests, which is not a requirement of Paragraph 211. Including its assessment of extension requests, the Monitor rated PSB compliance for Paragraph 211 as 10 investigations (20%) of the 49 total investigations in compliance.

Districts or Divisions investigated 38 of the 87 administrative misconduct investigations reviewed in the Monitor's 27th Quarterly Report. The Monitor did not identify concerns regarding the investigation or documentation of 23 of the 38 cases (61%). The Monitor identified 15 investigations (39%) where it had concerns relating to an improper finding; using leading questions; failure to complete a proper investigation; failure to identify a conflict of interest; failure to interview all witnesses; or multiple administrative errors. The Monitor's final compliance determination applied an assessment of extension requests, which is not a requirement of Paragraph 211. Including its assessment of extension requests, the Monitor rated District and Division investigations as compliant with Paragraph 211 in 11 of the 38 investigations (29%), an increase of three percent from 26% during the third quarter of 2020.

MCSO continues to object to the Monitor's decision to retroactively apply a method of assessment for requested extensions of time to complete investigations that was not in effect when the extension requests were authored (as set forth in MCSO's 26th Quarterly Report), for extension memos authored and approved prior to October 15, 2020.

MCSO also continues to object to the Monitor's application of its timeframe methodology to its assessment of compliance with Paragraph 211 as the timeline for completing administrative investigations is a specific requirement of Paragraph 204 and is not a requirement in Paragraph 211.

**Paragraph 220.** To ensure consistency in the imposition of discipline, the Sheriff shall review the MCSO's current disciplinary matrices and, upon approval of the parties and the Monitor, will amend them as necessary to ensure that they:

- a. establish a presumptive range of discipline for each type of violation;
- b. increase the presumptive discipline based on an employee's prior violations;
- c. set out defined mitigating and aggravating factors;
- d. prohibit consideration of the employee's race, gender, gender identity, sexual orientation, national origin, age, or ethnicity;
- e. prohibit conflicts, nepotism, or bias of any kind in the administration of discipline;
- f. prohibit consideration of the high (or low) profile nature of the incident, including media

coverage or other public attention;

g. clearly define forms of discipline and define classes of discipline as used in policies and operations manuals;

h. provide that corrective action such as coaching or training is not considered to be discipline and should not be used as a substitute for discipline where the matrix calls for discipline;

i. provide that the MCSO will not take only non-disciplinary corrective action in cases in which the disciplinary matrices call for the imposition of discipline;

j. provide that the MCSO will consider whether non-disciplinary corrective action is also appropriate in a case where discipline has been imposed;

k. require that any departures from the discipline recommended under the disciplinary matrices be justified in writing and included in the employee's file; and l. provide a disciplinary matrix for unclassified management level employees that is at least as demanding as the disciplinary matrix for management level employees.

#### MCSO is in Phase 1 and Phase 2 compliance with Paragraph 220.

Compliance for this Paragraph is based on the discipline findings for both minor and serious discipline. The Monitor's 27th Report found MCSO in compliance for this rating period.

**Paragraph 227.** The Sheriff shall promulgate MCSO policy which shall provide that the designated member of MCSO's command staff conducting a pre-determination hearing should apply the disciplinary matrix and set forth clear guidelines for the grounds on which a deviation is permitted. The Sheriff shall mandate that the designated member of MCSO's command staff may not consider the following as grounds for mitigation or reducing the level of discipline prescribed by the matrix:

- a. his or her personal opinion about the employee's reputation;
- b. the employee's past disciplinary history (or lack thereof), except as provided in the disciplinary matrix;
- c. whether others were jointly responsible for the misconduct, except that the MCSO disciplinary decision maker may consider the measure of discipline imposed on other employees involved to the extent that discipline on others had been previously imposed and the conduct was similarly culpable.

#### MCSO remains in Full and Effective Compliance with Paragraph 227.

MCSO remains in Full and Effective Compliance with the requirements for Paragraph 227 in accordance with Paragraph 13. MCSO achieved three consecutive years of compliance with this Paragraph on June 30, 2020. In the memorandum dated April 16, 2021 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 227.

Phase 1 compliance with the requirements of this Paragraph is demonstrated by MCSO Policy GC-17, *Employee Disciplinary Procedures*, most recently amended on May 25, 2021 and Administrative Services Division Operations Manual, most recently amended on September 2, 2020.

Phase 2 compliance with the requirements of this Paragraph is demonstrated by the Monitor's review of all misconduct investigations conducted by MCSO personnel. During these reviews the Monitor has consistently found there were no indications in the investigations that any personal opinion was considered in making a disciplinary decision, there were no instances where it was

determined that the member of command staff responsible for conducting the Pre-Determination Hearing considered disciplinary history outside of the requirements of this Paragraph, or indications in that the misconduct of others was improperly considered in the disciplinary decisions that were made.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 227 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

**Paragraph 228.** The Sheriff or his designee has the authority to rescind, revoke or alter any disciplinary decision made by either the Commander of the Professional Standards Bureau or the appointed MCSO disciplinary authority so long as:

- a. that decision does not relate to the Sheriff or his designee;
- b. the Sheriff or his designee provides a thorough written and reasonable explanation for the grounds of the decision as to each employee involved;
- c. the written explanation is placed in the employment files of all employees who were affected by the decision of the Sheriff or his designee; and
- *d. the written explanation is available to the public upon request.*

#### MCSO remains in Full and Effective Compliance with Paragraph 228.

MCSO remains in Full and Effective Compliance with the requirements for Paragraph 228 in accordance with Paragraph 13. MCSO achieved three consecutive years of compliance with this Paragraph on June 30, 2020. In the memorandum dated April 16, 2021 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 228.

Phase 1 compliance with the requirements of this Paragraph is demonstrated by MCSO Policy GC-17, *Employee Disciplinary Procedures*, most recently amended on May 25, 2021 and Administrative Services Division Operations Manual, most recently amended on September 2, 2020.

Phase 2 compliance with the requirements of this Paragraph is demonstrated by the Monitor's review of all misconduct investigations conducted by MCSO personnel. During these reviews the Monitor has consistently found there were no instances where the Sheriff or his designee rescinded, revoked, or altered any disciplinary decision made by either the Commander of the Professional Standards Bureau or the appointed MCSO disciplinary authority.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 228 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

Paragraph 229. Whenever an internal affairs investigator or Commander finds evidence of misconduct indicating apparent criminal conduct by an employee, the Sheriff shall require that the internal affairs investigator or Commander immediately notify the Commander of the Professional Standards Bureau. If the administrative misconduct investigation is being conducted by a Supervisor outside of the Professional Standards Bureau, the Sheriff shall require that the Professional Standards Bureau immediately take over the administrative investigation. If the evidence of misconduct pertains to someone who is superior in rank to the Commander of the

Professional Standards Bureau and is within the Commander's chain of command, the Sheriff shall require the Commander to provide the evidence directly to what he or she believes is the appropriate prosecuting authority—the Maricopa County Attorney, the Arizona Attorney General, or the United States Attorney for the District of Arizona—without notifying those in his or her chain of command who may be the subject of a criminal investigation.

#### MCSO remains in Full and Effective Compliance with Paragraph 229.

MCSO remains in Full and Effective Compliance with the requirements for Paragraph 229 in accordance with Paragraph 13. MCSO achieved three consecutive years of compliance with this Paragraph on June 30, 2020. In the memorandum dated April 16, 2021 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 229.

Phase 1 compliance with the requirements of this Paragraph is demonstrated by MCSO Policy GC-17, *Employee Disciplinary Procedures*, most recently amended on June 25, 2020 and Professional Standards Bureau Operations Manual, published on December 13, 2018.

Phase 2 compliance with the requirements of this Paragraph is demonstrated by the Monitor's review of all misconduct investigations conducted by MCSO personnel. During these reviews the Monitor has consistently found the criminal investigations are appropriately assigned to criminal investigators in PSB or criminal investigators assigned to the Major Crimes Division. Further, that the investigations were brought to the attention of the PSB Commander as required and an administrative misconduct investigation was also initiated. Finally, that the requirements of this Paragraph were followed regarding investigations where someone superior in rank to the PSB Commander was involved.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 229 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

Paragraph 230. If a misconduct allegation will be investigated criminally, the Sheriff shall require that the Professional Standards Bureau not compel an interview of the principal pursuant to Garrity v. New Jersey, 385 U.S. 493 (1967), until it has first consulted with the criminal investigator and the relevant prosecuting authority. No other part of the administrative investigation shall be held in abeyance unless specifically authorized by the Commander of the Professional Standards Bureau in consultation with the entity conducting the criminal investigation. The Sheriff shall require the Professional Standards Bureau to document in writing all decisions regarding compelling an interview, all decisions to hold any aspect of an administrative investigation in abeyance, and all consultations with the criminal investigator and prosecuting authority.

#### MCSO remains in Full and Effective Compliance with Paragraph 230.

MCSO remains in Full and Effective Compliance with the requirements for Paragraph 230 in accordance with Paragraph 13. MCSO achieved three consecutive years of compliance with this Paragraph on June 30, 2020. In the memorandum dated April 16, 2021 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 230.

Phase 1 compliance with the requirements of this Paragraph is demonstrated by MCSO Policy GC-17, *Employee Disciplinary Procedures*, most recently amended on May 25, 2021 and Professional Standards Bureau Operations Manual, published on December 13, 2018.

Phase 2 compliance with the requirements of this Paragraph is demonstrated by the Monitor's review of completed misconduct investigations conducted by both criminal and administrative investigators to ensure that they contain appropriate documentation that complies with the requirements of this Paragraph. The Monitor previously determined that in many cases, the administrative investigation is not submitted and reviewed during the same reporting period as the criminal investigation, as generally, administrative investigations are finalized after the completion of the criminal investigation. The Monitor discussed this issue with PSB during the January 2017 site visit. To resolve the concern, PSB agreed to provide a copy of any criminal investigation when PSB submits the administrative misconduct investigation for our review, even if the criminal investigation has been previously submitted. The Monitor found that MCSO has been consistently providing copies of these criminal investigations with the administrative investigation since that time.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 230 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

**Paragraph 231.** The Sheriff shall require the Professional Standards Bureau to ensure that investigators conducting a criminal investigation do not have access to any statements by the principal that were compelled pursuant to Garrity.

#### MCSO remains in Full and Effective Compliance with Paragraph 231.

MCSO remains in Full and Effective Compliance with the requirements for Paragraph 231 in accordance with Paragraph 13. MCSO achieved three consecutive years of compliance with this Paragraph on June 30, 2020. In the memorandum dated April 16, 2021 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 231.

Phase 1 compliance with the requirements of this Paragraph is demonstrated by MCSO Policy GC-17, *Employee Disciplinary Procedures*, most recently amended on June 25, 2020 and Professional Standards Bureau Operations Manual, published on December 13, 2018.

Phase 2 compliance with the requirements of this Paragraph is demonstrated by the Monitor's review of MCSO procedures. The Monitor has found that PSB is divided into criminal and administrative sections. Criminal investigators and administrative investigators are housed on separate floors of the building. Criminal investigators do not have access to the IAPro database for administrative investigations, and there are separate file rooms for criminal and administrative investigative documents and reports. The Monitor has previously verified during site visits that the required separation of criminal and administrative investigations and restricted access to IAPro is in place.

In May 2018, PSB relocated to a new offsite location. After PSB's move to its new facility, the Monitor verified that criminal and administrative investigation files were housed on separate floors in the new facility. Criminal investigators do not have access to the IAPro database for administrative investigations, and there are separate and secured file rooms for criminal and administrative documents and reports.

During the October 2019 site visit, a member of the Monitor Team again verified that criminal and administrative investigative files are housed on separate floors, there is restricted access to both file rooms, and restricted access to IAPro remains in place.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 231 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

Paragraph 232. The Sheriff shall require the Professional Standards Bureau to complete all such administrative investigations regardless of the outcome of any criminal investigation, including cases in which the prosecuting agency declines to prosecute or dismisses the criminal case after the initiation of criminal charges. The Sheriff shall require that all relevant provisions of MCSO policies and procedures and the operations manual for the Professional Standards Bureau shall remind members of the Bureau that administrative and criminal cases are held to different standards of proof, that the elements of a policy violation differ from those of a criminal offense, and that the purposes of the administrative investigation process differ from those of the criminal investigation process.

#### MCSO remains in Full and Effective Compliance with Paragraph 232.

MCSO remains in Full and Effective Compliance with the requirements for Paragraph 232 in accordance with Paragraph 13. MCSO achieved three consecutive years of compliance with this Paragraph on June 30, 2020. In the memorandum dated April 16, 2021 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 232.

Phase 1 compliance with the requirements of this Paragraph is demonstrated by MCSO Policy GC-17, *Employee Disciplinary Procedures*, most recently amended on May 25, 2021 and the Professional Standards Bureau Operations Manual, published on December 13, 2018.

Phase 2 compliance with the requirements of this Paragraph is demonstrated by the Monitor's review, on a monthly basis, of administrative and criminal investigations conducted by MCSO. The Monitor has consistently found MCSO has complied with the requirements of this Paragraph.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 232 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

**Paragraph 233.** If the investigator conducting the criminal investigation decides to close the investigation without referring it to a prosecuting agency, this decision must be documented in writing and provided to the Professional Standards Bureau. The Commander of the Professional Standards Bureau shall separately consider whether to refer the matter to a prosecuting agency and shall document the decision in writing.

#### MCSO remains in Full and Effective Compliance with Paragraph 233.

MCSO remains in Full and Effective Compliance with the requirements for Paragraph 233 in accordance with Paragraph 13. MCSO achieved three consecutive years of compliance with this Paragraph on June 30, 2020. In the memorandum dated April 16, 2021 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 233.

Phase 1 compliance with the requirements of this Paragraph is demonstrated by MCSO Policy GC-17, *Employee Disciplinary Procedures*, most recently amended on May 25, 2021 and Professional Standards Bureau Operations Manual, published on December 13, 2018.

Phase 2 compliance with the requirements of this Paragraph is demonstrated by the Monitor's monthly review of criminal misconduct investigations conducted by MCSO. The Monitor has consistently found that the investigators documented their conclusions and decisions to close the cases without submittal and the PSB Commander approved these decisions.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 233 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

Paragraph 234. If the investigator conducting the criminal investigation decides to refer the matter to a prosecuting agency, the Professional Standards Bureau shall review the information provided to the prosecuting agency to ensure that it is of sufficient quality and completeness. The Commander of the Professional Standards Bureau shall direct that the investigator conduct additional investigation when it appears that there is additional relevant evidence that may improve the reliability or credibility of the investigation. Such directions shall be documented in writing and included in the investigatory file.

#### MCSO remains in Full and Effective Compliance with Paragraph 234.

MCSO remains in Full and Effective Compliance with the requirements for Paragraph 234 in accordance with Paragraph 13. MCSO achieved three consecutive years of compliance with this Paragraph on June 30, 2020. In the memorandum dated April 16, 2021 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 234.

Phase 1 compliance with the requirements of this Paragraph is demonstrated by MCSO Policy GC-17, *Employee Disciplinary Procedures*, most recently amended on May 25, 2021 and Professional Standards Bureau Operations Manual, published on December 13, 2018.

Phase 2 compliance with the requirements of this Paragraph is demonstrated by the Monitor's monthly review of criminal misconduct investigations conducted by MCSO. The Monitor has consistently found that MCSO adheres to the requirements of this Paragraph.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 234 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

**Paragraph 235.** If the prosecuting agency declines to prosecute or dismisses the criminal case after the initiation of criminal charges, the Professional Standards Bureau shall request an explanation for this decision, which shall be documented in writing and appended to the criminal investigation report.

#### MCSO remains in Full and Effective Compliance with Paragraph 235.

MCSO remains in Full and Effective Compliance with the requirements for Paragraph 235 in accordance with Paragraph 13. MCSO achieved three consecutive years of compliance with this Paragraph on June 30, 2020. In the memorandum dated April 16, 2021 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 235.

Phase 1 compliance with the requirements of this Paragraph is demonstrated by MCSO Policy GC-17, *Employee Disciplinary Procedures*, most recently amended on June 25, 2020 and Professional Standards Bureau Operations Manual, published on December 13, 2018.

Phase 2 compliance with the requirements of this Paragraph is demonstrated by the Monitor reviewing criminal misconduct investigations conducted by MCSO on a monthly basis. The Monitor has consistently found that the prosecutorial agency has provided documentation of their decisions to MCSO, and that those decisions were appended to the report, as required by this Paragraph.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 235 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

**Paragraph 236.** The Sheriff shall require the Professional Standards Bureau to maintain all criminal investigation reports and files after they are completed for record-keeping in accordance with applicable law.

#### MCSO remains in Full and Effective Compliance with Paragraph 236.

MCSO remains in Full and Effective Compliance with the requirements for Paragraph 236 in accordance with Paragraph 13. MCSO achieved three consecutive years of compliance with this Paragraph on June 30, 2020. In the memorandum dated April 16, 2021 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 236.

Phase 1 compliance with the requirements of this Paragraph is demonstrated by MCSO Policy GC-17, *Employee Disciplinary Procedures*, most recently amended on June 25, 2020 and the Professional Standards Bureau Operations Manual, published on December 13, 2018.

Phase 2 compliance with the requirements of this Paragraph is demonstrated by the Monitor having observed that PSB maintains both hard copy and electronic files that are intended to contain all the documents required per this Paragraph.

During previous site visits at Headquarters, the Monitor inspected the file rooms where hard copies of investigations were stored. The Monitor found criminal and administrative investigation files were stored in separate rooms, and access to these rooms was restricted. The Monitor's random review of criminal investigation case files verified that PSB was maintaining files as required. A member of the Monitor Team also has access to IAPro, and has verified that case files are maintained in an electronic format.

During the January 2018 site visit, a member of the Monitor Team inspected the file rooms where hard copies of criminal investigations were stored and randomly reviewed case files to verify compliance.

In May 2018, PSB relocated to a new offsite location. After the move, the Monitor verified that PSB was properly maintaining criminal investigation reports and files at its new facility.

During the October 2019 site visit, a member of the Monitor Team again verified – by accessing IAPro and reviewing random cases – that PSB is properly maintaining electronic files of criminal investigations. A random review of hard copy files securely maintained by criminal investigators was also conducted and found to be compliant.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 236 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

**Paragraph 238.** The Sheriff shall require the MCSO to accept all civilian complaints, whether submitted verbally or in writing; in person, by phone, by mail, or online; by a complainant, someone acting on the complainant's behalf, or anonymously; and with or without a signature from the complainant. MCSO will document all complaints in writing.

#### MCSO remains in Full and Effective Compliance with Paragraph 238.

MCSO remains in Full and Effective Compliance with the requirements for Paragraph 238 in accordance with Paragraph 13. MCSO achieved three consecutive years of compliance with this Paragraph on June 30, 2020. In the memorandum dated April 16, 2021 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 238.

Phase 1 compliance with the requirements of this Paragraph is demonstrated by MCSO Policy GH-2, *Internal Investigations*, most recently amended on May 25, 2021.

Phase 2 compliance with the requirements of this Paragraph is demonstrated by the Monitor's review of all new misconduct complaints received each month and completed misconduct investigations conducted by MCSO personnel. In addition, the Monitor reviews many initial complaint documents or initial telephone calls, BWC videos, traffic stop videos, Supervisory Notes, Compliance and BIO reviews, and considers findings in the complaint testing process. The Monitor continues to find that MCSO consistently accepts and records complaints as required for compliance with this Paragraph.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 238 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

**Paragraph 239.** In locations clearly visible to members of the public at the reception desk at MCSO headquarters and at all District stations, the Sheriff and the MCSO will post and maintain permanent placards clearly and simply describing the civilian complaint process that is visible to the public at all hours. The placards shall include relevant contact information, including telephone numbers, email addresses, mailing addresses, and Internet sites. The placards shall be in both English and Spanish.

#### MCSO remains in Full and Effective Compliance with Paragraph 239.

MCSO remains in Full and Effective Compliance with the requirements for Paragraph 239 in accordance with Paragraph 13. MCSO achieved three consecutive years of compliance with this Paragraph on March 30, 2020. In the memorandum dated April 16, 2021 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 239.

Phase 1 compliance with the requirements of this Paragraph is demonstrated by MCSO Policy GJ-24, *Community Relations and Youth Programs*, most recently revised on November 14, 2019.

Phase 2 compliance with the requirements of this Paragraph is demonstrated by MCSO's posting and maintenance of clearly visible permanent placards, which contain all of the information required by this Paragraph, at the MCSO Headquarters and all District stations. The placards are in both English and Spanish. This is confirmed by the Monitor during each in person site visit.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 239 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

**Paragraph 244.** The Sheriff shall ensure that the MCSO's complaint form does not contain any language that could reasonably be construed as discouraging the filing of a complaint, such as warnings about the potential criminal consequences for filing false complaints.

#### MCSO is in Full and Effective Compliance with Paragraph 244.

MCSO is in Full and Effective Compliance with the requirements for Paragraph 244 in accordance with Paragraph 13. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with this Paragraph on December 31, 2019. In the memorandum dated January 15, 2021 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First and Second Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 244.

Phase 1 compliance is demonstrated by MCSO Policy GJ-24, *Community Relations and Youth Programs*. This Policy establishes the Comment and Complaint Form as an official Professional Standards form, printed in English and Spanish, used by the public to notify the Maricopa County Sheriff's Office of a concern regarding the performance of any Office employee. This Policy further requires that this form be widely available and that all complaints from members of the public, whether submitted verbally or in writing, in person, by phone, by mail, or online, by a complainant, someone acting on the complainant's behalf, or anonymously, and with or without a signature from the complainant will be accepted.

Phase 2 compliance is demonstrated by the Monitor's reviews of the Comment and Complaint Forms in both English and Spanish. These reviews have consistently shown that the content did not reveal any language that could reasonably be construed as discouraging the filing of a complaint. MCSO consistently meets the requirements of Paragraph 244.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 244 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

Paragraph 245. Within two months of the entry of this Order, complaint forms will be made available, at a minimum, in English and Spanish. The MCSO will make reasonable efforts to ensure that complainants who speak other languages (including sign language) and have limited English proficiency can file complaints in their preferred language. The fact that a complainant does not speak, read, or write in English, or is deaf or hard of hearing, will not be grounds to decline to accept or investigate a complaint.

#### MCSO is in Full and Effective Compliance with Paragraph 245.

MCSO is in Full and Effective Compliance with the requirements for Paragraph 245 in accordance with Paragraph 13. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with this Paragraph on December 31, 2019. In the memorandum dated January 15, 2021 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First and Second Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 245.

Phase 1 compliance is demonstrated by MCSO Policy GJ-24, *Community Relations and Youth Programs*. This Policy establishes procedures and responsibilities for maintaining positive relations between MCSO and the community and establishes the Office's commitment to

community engagement that fosters mutual respect and enhances public safety. This Policy further delineates that MCSO shall make reasonable efforts to ensure that complainants who speak other languages (including sign language) and have limited English proficiency can file complaints in their preferred language. The fact that a complainant does not speak, read, or write in English, or is deaf or hard of hearing, will not be grounds to decline to accept a complaint.

Phase 2 compliance is demonstrated by the wide availability of the Comment and Complaint Forms in both English and Spanish at locations around Maricopa County including, but not limited to, the websites of MCSO, Maricopa County government, and in locations clearly visible to members of the public, including the reception desk at MCSO Headquarters and at all district substations. In addition, all deputies are required to carry Comment and Complaint Forms in their vehicles. These forms provide street addresses, contact numbers, and website information. MCSO consistently meets the requirements of Paragraph 245.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 245 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

**Paragraph 247.** Notwithstanding the above written communications, a complainant and/or his or her representative may contact the Professional Standards Bureau at any time to determine the status of his or her complaint. The Sheriff shall require the MCSO to update the complainant with the status of the investigation.

#### MCSO is in Full and Effective Compliance with Paragraph 247.

MCSO is in Full and Effective Compliance with the requirements for Paragraph 247 in accordance with Paragraph 13. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with this Paragraph on June 30, 2020. In the memorandum dated January 15, 2021 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First and Second Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 247.

Phase 1 compliance is demonstrated by MCSO Policy GH-2, *Internal Investigations*. This policy establishes the procedures for accepting, processing, and investigating complaints of employee misconduct.

Phase 2 compliance is demonstrated by the Monitor's reviews of completed misconduct investigations. These reviews show that MCSO appropriately contacts complainants as required. The assessments have not identified instances where a complainant was discouraged from or denied contact with investigators to receive a status update. MCSO consistently complies with the requirements to permit a complainant and/or his or her representative to contact PSB at any time to determine the status of his or her complaint and to update the complainant with the status of the investigation.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 247 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

Paragraph 248. The Professional Standards Bureau will track, as a separate category of complaints, allegations of biased policing, including allegations that a deputy conducted an investigatory stop or arrest based on an individual's demographic category or used a slur based on an individual's actual or perceived race, ethnicity, nationality, or immigration status, sex, sexual orientation, or gender identity. The Professional Standards Bureau will require that

complaints of biased policing are captured and tracked appropriately, even if the complainant does not so label the allegation.

#### MCSO is in Full and Effective Compliance with Paragraph 248.

MCSO is in Full and Effective Compliance with the requirements for Paragraph 248 in accordance with Paragraph 13. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with this Paragraph on June 30, 2020. In the memorandum dated January 15, 2021 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First and Second Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 248.

Phase 1 compliance is demonstrated by MCSO Policy GH-2, *Internal Investigations*, and the PSB Operations Manual. Policy GH-2, *Internal Investigations*, establishes the procedures for accepting, processing, and investigating complaints of employee misconduct. The PSB Operations Manual establishes specific instructions governing the organization, supervision, and functional operations of the PSB, including the requirement to track, as a separate category of complaints, allegations of allegations of biased policing.

Phase 2 compliance is demonstrated by the Monitor's reviews of the monthly documents submitted by PSB relative to these requirements. PSB submits all complaints and associated documentation, including the completed cases, of allegations of discriminatory policing, with the exception of those identified as CRMs, by MCSO employees. These monthly reviews have consistently found that PSB tracks, as a separate category of complaints, allegations of bias based policing as required by this Paragraph.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 248 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

**Paragraph 249.** The Professional Standards Bureau will track, as a separate category of complaints, allegations of unlawful investigatory stops, searches, seizures, or arrests.

#### MCSO is in Full and Effective Compliance with Paragraph 249.

MCSO is in Full and Effective Compliance with the requirements for Paragraph 249 in accordance with Paragraph 13. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with this Paragraph on June 30, 2020. In the memorandum dated January 15, 2021 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First and Second Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 249.

Phase 1 compliance is demonstrated by MCSO Policy GH-2, *Internal Investigations*, and the PSB Operations Manual. Policy GH-2, *Internal Investigations*, establishes the procedures for accepting, processing, and investigating complaints of employee misconduct. The PSB Operations Manual establishes specific instructions governing the organization, supervision, and functional operations of the PSB, including the requirement to track, as a separate category of complaints, allegations of unlawful investigatory stops, searches, seizures, or arrests.

Phase 2 compliance is demonstrated by the Monitor's reviews of the monthly documents submitted by PSB and the report relative to these requirements. PSB submits all completed investigations of allegations of violations of policy or law by MCSO employees where allegations included unlawful investigatory stops, searches, seizures, or arrests. These monthly reviews have consistently found

that PSB tracks, as a separate category of complaints, allegations of unlawful investigatory stops, searches, seizures, or arrests as required by this Paragraph.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 249 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

**Paragraph 260.** The MCSO shall produce an annual report on the testing program. This report shall include, at a minimum:

- a. a description of the testing program, including the testing methodology and the number of tests conducted broken down by type (i.e., in-person, telephonic, mail, and electronic); b. the number and proportion of tests in which employees responded inappropriately to a tester:
- c. the number and proportion of tests in which employees provided inaccurate information about the complaint process to a tester;
- d. the number and proportion of tests in which employees failed to promptly notify the Professional Standards Bureau of the civilian complaint;
- e. the number and proportion of tests in which employees failed to convey accurate information about the complaint to the Professional Standards Bureau;
- f. an evaluation of the civilian complaint intake based upon the results of the testing program; and
- g. a description of any steps to be taken to improve civilian complaint intake as a result of the testing program.

#### MCSO is in both Phase 1 and Phase 2 compliance with Paragraph 260.

On 1-27-2020 AIU received final approval from the Monitors for the Compliant Intake Testing Annual Report Methodology. AIU published the 1<sup>st</sup> annual report during the first half of March 2020 that covered the months of December 2018 through June 2019. The report is currently posted to the BIO Website, BIO2019-0160, under the category Complaint Intake Testing (Annual). The annual report for July 2019 through June 2020 was published 9-14-2020. The AIU remains in compliance regarding complaint intake testing and a subsequent annual report is anticipated to be released in September 2021.

Due to COVID-19, in-person complaint intake testing was suspended in early 2020; however, current conditions have allowed in-person testing to resume as of April 2021.

## Section 13: Community Outreach and Community Advisory Board

**Paragraph 261.** The Community Advisory Board may conduct or retain a consultant to conduct a study to identify barriers to the filing of civilian complaints against MCSO personnel. Phase 1 and Phase 2 compliance are not applicable.

Paragraph 262. In addition to the administrative support provided for in the Supplemental Permanent Injunction, (Doc. 670 ¶ 117), the Community Advisory Board shall be provided with annual funding to support its activities, including but not limited to funds for appropriate research, outreach advertising and website maintenance, stipends for intern support, professional interpretation and translation, and out-of-pocket costs of the Community Advisory Board members for transportation related to their official responsibilities. The Community Advisory Board shall submit a proposed annual budget to the Monitor, not to exceed \$15,000, and upon approval of the annual budget, the County shall deposit that amount into an account established by the Community Advisory Board for that purpose. The Community Advisory Board shall be required to keep detailed records of expenditures which are subject to review.

Phase 1 and Phase 2 compliance are not applicable.

## Section 14: Supervision and Staffing

The following is a listing of each Paragraph in Section 14, Supervision and Staffing, that MCSO is rated as "in compliance" or "not applicable" for both Phase 1 and Phase 2: 268.

Listed in detail are Paragraphs that are rated as "not in compliance" or "deferred" along with plans to correct any problems and responses to concerns. Paragraphs for which MCSO remains in "Full and Effective Compliance" are detailed with the reasons for the assertions.

**Paragraph 264.** The Sheriff shall ensure that all patrol deputies shall be assigned to a primary, clearly identified, first-line supervisor.

#### MCSO is in Full and Effective Compliance with Paragraph 264.

MCSO is in Full and Effective Compliance with the requirements for Paragraph 264 in accordance with Paragraph 13. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with this Paragraph on September 30, 2019. In the memorandum dated January 15, 2021 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First and Second Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 264.

Phase 1 compliance is demonstrated by MCSO Policy GB-2, *Command Responsibility*, most recently amended on June 28, 2019. This policy establishes the concept of Command Unity and that no subordinate shall report to more than one single, consistent, and clearly identified direct supervisor at any given time. Furthermore, First-line patrol supervisors shall be responsible for closely and consistently supervising all deputies under their primary command.

Phase 2 compliance is demonstrated by the Monitor's monthly reviews of shift rosters and monthly rosters from MCSO Patrol Districts. These reviews have consistently indicated that deputies were assigned to one single consistent supervisor.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 264 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

**Paragraph 265.** First-line patrol supervisors shall be responsible for closely and consistently supervising all deputies under their primary command.

MCSO is in Phase 1 compliance with Paragraph 265. MCSO is not in Phase 2 compliance.

According to the Monitor's 27th Quarterly Report, MCSO must attain compliance standards with several requirements covered in other Paragraphs of the Court's Order. The Paragraphs listed by the Monitor are: Paragraphs 83, 85, 89, 90, 91, 93, and 94. MCSO is in compliance with Paragraphs 83, 85, 89, 90, 91, and 93. In order to achieve Phase 2 compliance with Paragraph 265, MCSO must achieve compliance with Paragraph 94.

MCSO has averaged above 89% for the past 5 quarters and is very close to achieving Phase 2 compliance with the requirements of Paragraph 94. MCSO continues to reinforce the necessity for quality and thoroughness in the supervisory reviews of arrests.

Paragraph 266. First-line patrol supervisors shall be assigned as primary supervisor to no more persons than it is possible to effectively supervise. The Sheriff should seek to establish staffing that permits a supervisor to oversee no more than eight deputies, but in no event should a supervisor be responsible for more than ten persons. If the Sheriff determines that assignment complexity, the geographic size of a district, the volume of calls for service, or other circumstances warrant an increase or decrease in the level of supervision for any unit, squad, or

shift, it shall explain such reasons in writing, and, during the period that the MCSO is subject to the Monitor, shall provide the Monitor with such explanations. The Monitor shall provide an assessment to the Court as to whether the reduced or increased ratio is appropriate in the circumstances indicated.

#### MCSO is in Full and Effective Compliance with Paragraph 266.

MCSO is in Full and Effective Compliance with the requirements for Paragraph 266 in accordance with Paragraph 13. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with this Paragraph on December 31, 2019. In the memorandum dated January 15, 2021 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First and Second Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 266.

Phase 1 compliance is demonstrated by MCSO Policy GB-2, *Command Responsibility*, most recently amended on June 28, 2019. This policy establishes that First-line patrol supervisors shall be assigned as the primary supervisor to no more persons than it is possible to effectively supervise. First-line patrol supervisors shall be assigned to supervise no more than a total of eight deputies, reserve deputies, and posse members , but in no event, should a patrol supervisor be responsible for more than a total of ten deputies, reserve deputies, and posse members.

Phase 2 compliance is demonstrated by the Monitor's monthly reviews of shift rosters and monthly rosters from MCSO Patrol Districts. On the occasions that the supervisor-deputy ratio of 1:8 is exceeded for part or all of a shift, a memorandum is submitted documenting the occurrence. The reviews of the shift rosters and memorandums have consistently indicated that Patrol Supervisors are assigned no more than eight deputies, and no more than 10 persons.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 266 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

**Paragraph 267.** Supervisors shall be responsible for close and effective supervision of deputies under their command. Supervisors shall ensure that all deputies under their direct command comply with MCSO policy, federal, state and local law, and this Court's orders.

#### MCSO is in Phase 1 compliance with Paragraph 267. MCSO is not in Phase 2 compliance.

As previously stated in Paragraph 96, MCSO continues to stress the importance of this Paragraph's requirements through various methods, to include training for all supervisors/commanders and in communication with division commanders. MCSO BIO has been identifying and addressing these matters directly with involved patrol supervisors and commanders. MCSO is encouraged by the effectiveness of its internal review processes in BIO and is committed to continued improvement in the identification and appropriate resolution of these matters at the district/division level.

## Section 15: Document Preservation and Production

The following is a listing of each Paragraph in Section 15, Document Preservation, that MCSO is rated as "in compliance" or "not applicable" for both Phase 1 and Phase 2: 269, 270, 271 and 272. MCSO is in Phase 1 and Phase 2 compliance with the Paragraphs that pertain to Document Preservation and Production.

## Section 16: Additional Training

**Paragraph 273.** Within two months of the entry of this Order, the Sheriff shall ensure that all employees are briefed and presented with the terms of the Order, along with relevant background information about the Court's May 13, 2016 Findings of Fact, (Doc. 1677), upon which this Order is based.

#### MCSO is in Full and Effective Compliance with Paragraph 273.

MCSO is in Full and Effective Compliance with the requirements for Paragraph 273 in accordance with Paragraph 13. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with this Paragraph on September 30, 2019. In the memorandum dated January 15, 2021 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 273.

The initial Training on Recent Findings and Orders in *Melendres v. Arpaio* was reviewed by the Monitor and found to include relevant background Information, the Court's May 13, 2016 Findings of Fact (Doc. 1677), and Terms of the Second Order. It was determined that that this document was accurate and balanced; and that it articulated to the rank-and-file a balanced account of organizational and individual culpability.

MCSO delivered this training on the E-Policy platform. All personnel (100%) determined to be applicable by CID have received this training.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 273 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

# Section 17: Complaints and Misconduct Investigations Relating to Members of the Plaintiff Class

The following is a listing of each Paragraph in Section 17, Complaints and Misconduct Investigations Relating to Members of the Plaintiff Class, that MCSO is rated as "in compliance" or "not applicable" for both Phase 1 and Phase 2: 280, 282, 283, 284, 285, 286, 288, 289, 291, and 293.

Listed in detail are Paragraphs that are rated as "not in compliance" or "deferred" along with plans to correct any problems and responses to concerns. Paragraphs for which MCSO remains in "Full and Effective Compliance" are detailed with the reasons for the assertions.

Paragraph 276. The Monitor shall have the authority to direct and/or approve all aspects of the intake and investigation of Class Remedial Matters, the assignment of responsibility for such investigations including, if necessary, assignment to his own Monitor team or to other independent sources for investigation, the preliminary and final investigation of complaints and/or the determination of whether they should be criminally or administratively investigated, the determination of responsibility and the imposition of discipline on all matters, and any grievances filed in those matters.

#### MCSO is in Full and Effective Compliance with Paragraph 276.

MCSO is in Full and Effective Compliance with the requirements for Paragraph 276 in accordance with Paragraph 13. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with this Paragraph on September 30, 2019. In the memorandum dated January 15, 2021 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First and Second Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 276.

Phase 1 compliance is not applicable.

Phase 2 compliance is demonstrated by the Monitor's reviews of administrative investigations and the specific cases determined to be possible Class Remedial Matters (CRMs). These reviews have determined that all cases where the Monitor has provided oversight since July 20, 2016, the Monitor has concurred with the decisions made by the PSB Commander regarding the case classifications and findings. PSB investigators also meet with a member of the Monitor Team every two weeks to discuss existing and incoming complaints to determine which, if any, could be CRMs. These meetings provide the oversight required for this Paragraph.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 276 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

**Paragraph 278.** The Sheriff shall alert the Monitor in writing to all matters that could be considered Class Remedial Matters, and the Monitor has the authority to independently identify such matters. The Monitor shall provide an effective level of oversight to provide reasonable assurance that all Class Remedial Matters come to his attention.

#### MCSO is in Full and Effective Compliance with Paragraph 278.

MCSO is in Full and Effective Compliance with the requirements for Paragraph 278 in accordance with Paragraph 13. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with this Paragraph on September 30, 2019. In the memorandum dated January 15, 2021 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First

and Second Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 278.

Phase 1 compliance is not applicable.

Phase 2 compliance is demonstrated by the Monitor's reviews of new cases determined to be possible CRMs. PSB investigators meet with a member of the Monitor Team every two weeks to discuss existing and incoming complaints to determine which, if any, could be CRMs. The Monitor's assessments have determined that PSB has consistently completed the required notification regarding the cases that could be considered CRMs. PSB consistently properly identifies and reports these cases as required.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 278 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

**Paragraph 279.** The Monitor shall have complete authority to conduct whatever review, research, and investigation he deems necessary to determine whether such matters qualify as Class Remedial Matters and whether the MCSO is dealing with such matters in a thorough, fair, consistent, and unbiased manner.

#### MCSO is in Full and Effective Compliance with Paragraph 279.

MCSO is in Full and Effective Compliance with the requirements for Paragraph 279 in accordance with Paragraph 13. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with this Paragraph on September 30, 2019. In the memorandum dated January 15, 2021 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First and Second Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 279.

Phase 1 compliance is not applicable.

PSB investigators meet with a member of the Monitor Team every two weeks to discuss existing and incoming complaints to determine which, if any, could be CRMs. PSB has consistently properly identified cases that could be, or are, CRMs. PSB personnel brief each case at these meetings. The briefings have included all appropriate information. PSB is consistently properly identifying and investigating CRM cases in a thorough, fair, and unbiased manner.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 279 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

Paragraph 281. Subject to the authority of the Monitor, the Sheriff shall ensure that the MCSO receives and processes Class Remedial Matters consistent with: (1) the requirements of this Order and the previous orders of this Court, (2) MCSO policies promulgated pursuant to this Order, and (3) the manner in which, pursuant to policy, the MCSO handles all other complaints and disciplinary matters. The Sheriff will direct that the Professional Standards Bureau and the members of his appointed command staff arrive at a disciplinary decision in each Class Remedial Matter.

*MCSO* is in compliance with Phase 1. MCSO is not in compliance with Phase 2. In its 27th Quarterly Report, the Monitoring Team reviewed five closed CRM cases for compliance (see page 258). The Monitor approved the findings in all five. The Monitor continues to find these

investigations to be thorough and the findings supported by the facts of the investigation. However, the Monitor assessed MCSO as not in compliance with this Paragraph because, in its

assessment, of the five finalized CRM investigations it reviewed this reporting period, only two were completed by the investigator within the 85-day timeframe required by the Court's Order. Only one was reviewed and finalized within the 180-day timeframe. Of the five CRM cases, the average completion time for the investigation was 98 days, and for finalization of the case, 159 days. The Monitoring Team meets with PSB every two weeks to track the progress of CRMs being investigated, reviewed, and finalized, with each step of the process requiring approval by the Monitoring Team. The Monitoring Team approved each step of the three CRMs that it is now asserting were not completed in the required timeframes, due to the Monitor's decision to apply a rule for extension requests that did not exist when the extension requests in these investigations were authored and approved.

**Paragraph 287.** Any persons receiving discipline for any Class Remedial Matters that have been approved by the Monitor shall maintain any right they may have under Arizona law or MCSO policy to appeal or grieve that decision with the following alterations:

- a. When minor discipline is imposed, a grievance may be filed with the Sheriff or his designee consistent with existing MCSO procedure. Nevertheless, the Sheriff or his designee shall immediately transmit the grievance to the Monitor who shall have authority to and shall decide the grievance. If, in resolving the grievance, the Monitor changes the disciplinary decision in any respect, he shall explain his decision in writing.
- b. disciplined MCSO employee maintains his or her right to appeal serious discipline to the Maricopa County Law Enforcement Merit System Council to the extent the employee has such a right. The Council may exercise its normal supervisory authority over discipline imposed by the Monitor.

#### MCSO is in Full and Effective Compliance with Paragraph 287.

MCSO is in Full and Effective Compliance with the requirements for Paragraph 287 in accordance with Paragraph 13. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with this Paragraph on June 30, 2020. In the memorandum dated January 15, 2021 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First and Second Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 287.

Phase 1 compliance is demonstrated by several MCSO Policies. The grievance process is outlined in Policy GC-16, *Employee Grievance Procedures*. The process specific to a grievance filed for discipline for any CRM is outlined in the Administrative Services Division Operations Manual.

Disciplinary procedures and the classification of discipline are clearly identified in Policy GC-17, *Employee Disciplinary Procedures*. Policy GH-2, *Internal Investigations*, establishes the procedures for the investigation of complaints alleging any act of discriminatory policing or conduct and the administrative investigation process.

A member of the Monitor Team meets regularly with PSB and receives briefings on all CRM cases. The Monitor has consistently agreed with the investigative outcome of each completed CRM investigation. The Monitor has concurred with all of the CRM cases that have had sustained findings of misconduct since the issuance of the Second Order.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 287 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

**Paragraph 292.** To make this assessment, the Monitor is to be given full access to all MCSO internal affairs investigations or matters that might have been the subject of an internal affairs

investigation by the MCSO. In making and reporting his assessment, the Monitor shall take steps to comply with the rights of the principals under investigation in compliance with state law. While the Monitor can assess all internal affairs investigations conducted by the MCSO to evaluate their good faith compliance with this Order, the Monitor does not have authority to direct or participate in the investigations of or make any orders as to matters that do not qualify as Class Remedial Matters.

#### MCSO is in Full and Effective Compliance with Paragraph 292.

MCSO is in Full and Effective Compliance with the requirements for Paragraph 292 in accordance with Paragraph 13. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with this Paragraph on September 30, 2019. In the memorandum dated January 15, 2021 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First and Second Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 292.

Phase 1 compliance is not applicable.

MCSO has provided the Monitor full access to all MCSO internal affairs investigations. PSB investigators meet with a member of the Monitor Team every two weeks to discuss existing and incoming complaints to determine which, if any, could be CRMs. The Monitor reviews the lists of new internal investigations and has access to the PSB IA Pro database. Oversight occurs during the investigative process of cases determined to be CRMs. All other misconduct investigations are reviewed by members of the Monitor Team once they are completed, reviewed, and approved by MCSO personnel.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 292 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

**Paragraph 300.** The following potential misconduct is not sufficiently related to the rights of the members of the Plaintiff class to justify any independent investigation:

- a. Uninvestigated untruthful statements made to the Court under oath by Chief Deputy Sheridan concerning the Montgomery investigation. (Doc. 1677 at ¶ 385).
- b. Uninvestigated untruthful statements made to the Court under oath by Chief Deputy Sheridan concerning the existence of the McKessy investigation. (Id. at ¶ 816).
- c. Chief Deputy Sheridan's untruthful statements to Lieutenant Seagraves made during the course of an internal investigation of Detective Mackiewicz to the effect that an investigation into the overtime allegations against Detective Mackiewicz had already been completed. (Id. at ¶ 823).
- d. Other uninvestigated acts of misconduct of Chief Deputy Sheridan, Captain Bailey, Sergeant Tennyson, Detective Zebro, Detective Mackiewicz, or others that occurred during the McKessy investigation. (Id. at ¶¶ 766–825).

Phase 1 compliance is not applicable. Phase 2 compliance with this Paragraph is deferred.

**Paragraph 337.** Nevertheless, when discipline is imposed by the Independent Disciplinary Authority, the employee shall maintain his or her appeal rights following the imposition of administrative discipline as specified by Arizona law and MCSO policy with the following exceptions:

a. When minor discipline is imposed, a grievance may be filed with the Sheriff or his designee

consistent with existing MCSO procedure. Nevertheless, the Sheriff or his designee shall transmit the grievance to the Monitor who shall have authority to decide the grievance. If in resolving the grievance the Monitor changes the disciplinary decision in any respect, he shall explain his decision in writing.

b. A disciplined MCSO employee maintains his or her right to appeal serious discipline to the Maricopa County Law Enforcement Merit System Council to the extent the employee has such a right. The Council may exercise its normal supervisory authority over discipline imposed by the Independent Disciplinary Authority with one caveat. Arizona law allows the Council the discretion to vacate discipline if it finds that the MCSO did not make a good faith effort to investigate and impose the discipline within 180 days of learning of the misconduct. In the case of any of the disciplinary matters considered by the Independent Disciplinary Authority, the MCSO will not have made that effort. The delay, in fact, will have resulted from MCSO's bad faith effort to avoid the appropriate imposition of discipline on MCSO employees to the detriment of the members of the Plaintiff class. As such, the Council's determination to vacate discipline because it was not timely imposed would only serve to compound the harms imposed by the Defendants and to deprive the members of the Plaintiff class of the remedies to which they are entitled due to the constitutional violations they have suffered at the hands of the Defendants. As is more fully explained above, such a determination by the Council would constitute an undue impediment to the remedy that the Plaintiff class would have received for the constitutional violations inflicted by the MCSO if the MCSO had complied with its original obligations to this Court. In this rare instance, therefore, the Council may not explicitly or implicitly exercise its discretion to reduce discipline on the basis that the matter was not timely investigated or asserted by the MCSO. If the Plaintiff class believes the Council has done so, it may seek the reversal of such reduction with this Court pursuant to this Order.

#### MCSO is in Full and Effective Compliance with Paragraph 337.

MCSO is in Full and Effective Compliance with the requirements for Paragraph 337 in accordance with Paragraph 13. MCSO achieved three consecutive years of Phase 1 and Phase 2 compliance with this Paragraph on June30, 2020. In the memorandum dated January 15, 2021 and in reference to the subject of MCSO's Assertions of Full and Effective Compliance with Various First and Second Order Paragraphs, the Monitoring Team concurred with MCSO's assertion of Full and Effective Compliance with the requirements for Paragraph 337.

Phase 1 compliance with this Paragraph is demonstrated by MCSO Policy GC-16, *Employee Grievance Procedures*. This policy provides employees with a positive and effective way to address concerns related to Office Policy and procedure, unsafe or unhealthy work environments, and the application, interpretation, or enforcement of Maricopa County Policy, Office Policy, and Maricopa County Merit Rules.

MCSO is required to submit copies of grievances filed as a result of minor discipline imposed by the Independent Disciplinary Authority on a monthly basis as required by the Second Order Monthly Document Requests. MCSO has consistently fulfilled these requirements as assessed by the Monitor.

In accordance with Paragraph 134, the Monitor may refrain from conducting an audit or review of the requirements of Paragraph 337 as previous assessments of the requirements have been found to have been fully implemented in practice and the intended outcome has been achieved.

### Section 18: Conclusion

This Report covers the first quarter of 2021 (January 1, 2021–March 31, 2021) and attempts to highlight MCSO's compliance efforts and achievements during this specific rating period.

MCSO's compliance rates for the First Order remained the same at 98% for Phase 1 and increased 1% to 79% for Phase 2. MCSO's compliance rates for the Second Order remained at 100% for Phase 1 and increased 1% for Phase 2 to 92%. The 100% compliance rating for Phase 1 means that MCSO has developed and received approval for all requisite policies and procedures of the Second Order.

According to the Monitor's 27th Quarterly Report, MCSO is in Phase 1 compliance with 78 of the First Order Paragraphs and 103 of the Second Order Paragraphs. MCSO is in Phase 2 compliance with 75 of the First Order Paragraphs and 104 of the Second Order Paragraphs. Factoring the requirements of both Orders, MCSO is in Phase 1 compliance with 181 Paragraphs, a 99% overall rating, and in Phase 2 compliance with 179 Paragraphs, an 85% overall rating.

In this report, MCSO asserted Full and Effective Compliance with 10 additional Paragraphs of the Court's Order. Should the Monitor agree with these assertions, MCSO will have achieved Full and Effective Compliance with a total of 82 Paragraphs. These compliance achievements demonstrate MCSO's consistency and dedication.

This has been a unique and challenging time for MCSO and the community. The COVID-19 pandemic has caused necessary and unavoidable changes, particularly in the areas of Training and Community Engagement.

Projects related to the Constitutional Policing Plan (CPP) continue to be developed. MCSO Training continues its work on a video with community leaders from the Town of Aguila. This project is focused on the aspects of Cultural Competency and Implicit Bias. The Fair and Impartial Decision Making Lesson Plan was reviewed, approved and is currently being delivered. MCSO completed its The History and Impact of Discriminatory Policing in Maricopa County video and it will be delivered by MCSO personnel as part of 2021 training.

MCSO continues work on the TSMR process, aided by the weekly telephone conferences with the Monitor and Parties. The TSMR pilot began in April 2021. These weekly calls have continued, with the goals of refining the TSMR methodology, assessing the intervention processes, and developing training to equip supervisors to implement the intervention processes. MCSO is eager to evaluate the pilot program and make any needed adjustments, with the end goal being routine monthly implementation of reports and interventions.

The increasing backlog of administrative investigations, the timeline to complete administrative investigations, and PSB staffing continue to be a significant concern. Indeed, in this quarter, the parties moved for an Order to Show Cause to hold the Sheriff in contempt based upon the length of time it takes to complete investigations. As early as October 2018, MCSO forewarned about the growing caseload and provided initial suggestions to help alleviate the problem. The parties did not support the changes that MCSO proposed. The Monitor would not discuss any changes to PSB that required Order changes, and the parties and MCSO agreed that MCSO's suggested changes would require Order changes. MCSO has now asked the Court to consider modifying certain requirements in its Order to provide PSB with more discretion in managing its caseload. MCSO has made other efforts to address the problem, including hiring civilian investigators and additional support staff in PSB and engaging a private contractor to help reduce the caseload. It does not believe, however, that it can hire the number of qualified people who would be needed to keep pace with the number of complaints that must be processed as administrative investigations.

MCSO reiterates its request (first made in its comments to the Monitor's 23rd report, and repeated in its comments to subsequent reports) that the Monitor conduct the comprehensive re-assessment required by Paragraph 138 and work collaboratively with MCSO on a strategy to accelerate Full and Effective Compliance.

During this time of national health crisis and civil unrest, MCSO remains committed to providing essential professional law enforcement services, while being mindful of adhering to CDC guidelines to help stem the spread of the Coronavirus. MCSO is dedicated to following the best police practices and gaining Full and Effective Compliance with the Court's Orders.